### Housing Needs Report Interim Update

December 2, 2024

Presented to: City of West Kelowna

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# Introduction Housing Needs Report Interim Update Requirements

A Housing Needs Report (HNR) is a standardized report mandated by the BC provincial government to help communities better understand their current and future housing needs, positioning them to adequately meet demand in coming years.

All local governments are required to complete Interim HNRs by January 1, 2025. These interim reports are only required to include three new items in addition to those included in the previous Housing Needs Assessment (HNA):

- 1. The number of housing units needed currently and anticipated over the next 5 and 20 years, calculated using the HNR Method provided in the Regulation;
- 2. A statement about the need for housing in close proximity to transportation infrastructure that supports walking, bicycling, public transit, or other alternative forms of transportation; and,
- 3. A description of the actions taken by the local government, since receiving the most recent housing needs report, to reduce housing needs.

This interim report identifies these required items, while also providing general updates from the previously completed HNA that have become available from Statistics Canada and/or CMHC since the previous HNA was published in 2022.





### Update 1 Methodology Review

The first required Interim Update requires local governments to employ the HNR Method to calculate the total number of housing units their communities will need over the next 5 or 20 years.

The HNR Method consists of six components with corresponding calculations, which produce a figure of units that will be in demand associated with each component.

The six components calculated identify:

- 1. Supply of units needed to reduce extreme core housing need (those paying more than 50% of income for housing);
- 2. Supply of units needed to reduce homelessness;
- 3. Supply of units needed to address suppressed household formation;
- 4. Supply of units needed to meet household growth over the next 5 or 20 years;
- 5. Supply of units needed to meet at least a 3% vacancy rate; and,
- 6. Supply of units needed to meet local demand. This component is only included for municipalities.

Combined, these components **equal the total number of units that are estimated to be required to meet the 5- and 20 -year demand** for housing in the City of West Kelowna.

The detailed calculations that produced the required units associated with each component are detailed on the subsequent pages of this report which outline the process to calculate the 20-year demand.

The 5-year unit demand calculations follow the methodology outlined by the Province. While in some cases (Components A, C, E, and F) the calculation was simply dividing the 20-year demand by 4 to evenly distribute the long-term demand over the years, other components were calculated with a unique process. Component B which address homelessness identified the 5-year demand by dividing the 20-year demand by two to reflect the more urgent need for substantial supply to address the most dire impact of insufficient housing. Component D followed the same calculations for both the 5- and 20-year demand with BC stats population data that aligned with those time periods.

### Update 1 Housing Demand Summary

Based on the HNR Method calculations, it was determined that a total of ~3,169 new housing units will be needed over the next 5 years and~10,290 will be needed over the next 20 years.

Of the total additional units required over the next 5 years, 2,561 will be **in response to anticipated population growth, and 8,066 new units will be needed over the next 20 years.** The previous housing needs report identified a need for 5,353 new houses to accommodate population growth by 2041\*.

The remaining housing units identified as being in demand over the coming years are specifically flagged as units needed to address key components indicative of housing challenges (i.e., high housing costs relative to household incomes, homelessness and core housing need, and low vacancy rates).

Finally, the HNR Method also factors in a buffer of additional local demand which is intended to account for market dynamics that can impact the housing market in irregular and sometimes unpredictable ways.

#### Additional Local Housing Demand

Component	5 Year Need	20 Year Need
A. Extreme Core Housing Need	95	378
B. Persons Experiencing Homelessness	102	204
C. Suppressed Household Formation	90	358
D. Anticipated Growth	2,561	8,066
E. Rental Vacancy Rate Adjustment	14	56
F. Additional Local Demand	307	1,229
Total New Units Required	3,169	10,290

While new housing will be needed to address population growth, the City of West Kelowna will also require new units to address components of housing demand tied to macrolevel economic and social factors that have resulted in affordability, accessibility, and homelessness concerns.

<sup>\*</sup>Note that while the previous Housing Needs Assessment report (2022) identified a need for significantly fewer new housing units to meet demand resulting from population growth (5,353 units by 2041), the new standardized methodology, introduced by the Province, has altered the previous calculation method used for both projecting the population and projecting the housing units allocated to that population. This methodology change has resulted in the variance of this data point.

## Component A Housing Units and Extreme Core Housing Need

#### **Total New Units Required to Meet ECHN**

20 years	378 Units
5 years	95 Units

- The households identified as being in Extreme Core
  Housing Need (ECHN) are the private households that
  have fallen below at least one of the indicators of
  housing adequacy, affordability, or suitability as
  defined by Statistics Canada. These are households
  that would need to spend 50% of more of their
  total pre-tax income to pay the median local rent
  in West Kelowna.
- This calculation assumes that all households in ECHN would require a new unit, though it is possible that repairs and refurbishments to existing units could be sufficient to improve their adequacy and suitability.

#### Average Extreme Core Housing Need Rates Calculations

Total Households		2006		2011		2016		2021	
Owners		8,945		9,990		10,430		11,545	
Renters		1,215		1,810		2,015		2,430	
Extreme Core Housing Need	#	% of total	Average ECHN Rate						
Owners with a Mortgage	n/a	n/a	n/a	n/a	n/a	n/a	155	1%	1%
Renters	125	10%	165	9%	190	9%	190	8%	9%

#### Extreme Core Housing Need Calculations

Total Households	2021 Households	Average ECHN Rate	Households in ECHN			
Owners	11,545	n/a	n/a			
Owners with a Mortgage	11,545 1%		155			
Renters	2,430 9%		223			
Total	378					
Total	95					

Source: 2006, 2011, 2016, 2021 Census Statistics Canada

## Component B Housing Units and Homelessness

### Total New Units Required for Homelessness Needs

20 years 204 Units
5 years 102 Units

- It can be difficult to confirm the accuracy of data related to homelessness due to challenges associated with the collection and comprehensiveness of information, and for the purposes of this calculation data is derived from the Integrated Data Project- a provincial data collection program.
- This calculation assumes that one permanent housing unit is required for each identified person experiencing homelessness, though there may be solutions to provide multi-bedroom units to help address this demand for units (particularly on an interim basis).

#### Integrated Data Project (IDP) 2021 Homeless Cohort Data

	Number of People who Experienced	Census Divisions	Percent
	Homelessness	Population 2021	Population
Central Okanagan (Region)	1,244	222,162	0.56%

#### People Experiencing Homelessness Calculations

Central Okanagan Population	City of West Ke	lowna Population	Population Experiencing Homelessness		
	#	% of Region	Regional	Proportional City of West Kelowna Estimate	
222,162	35,750	16.36%	1,244	204	

## Component C Housing Units and Suppressed Household Formation

2006 & 2021 Primary Household Maintainers by Age Cohort

2006					
2006 Categories	Owner	Renter			
Under 25 Years	45	105			
25 to 34 years	790	285			
35 to 44 years	1,770	245			
45 to 54 years	2,165	245			
55 to 64 years	1,710	125			
65 to 74 years	1,435	70			
75 years and over	1,030	145			

2021					
2021 Categories	Owner	Renter			
15 to 24 years	45	200			
25 to 34 years	905	625			
35 to 44 years	1,900	470			
45 to 54 years	2,090	350			
55 to 64 years	2,660	305			
65 to 74 years	2,305	220			
75 to 84 years	1,235	155			
85 years and over	400	115			

- The Component C calculation is based on the primary household maintainer trends observed in 2006 based on age and housing tenure. This is contrasted with the primary household maintainer trends observed in 2021.
- A comparison of 2006 and 2021 Census years and affiliated primary maintainer trends was reviewed as required by the Province's HNR calculation methodology.

2006 & 2021 Household Maintainer Age Categories - Summary

Household Maintainers Age Categories	Population Age Categories	2006 All Age Categories	2006 Summed Categories	2021 All Age Categories	2021 Summed Categories	
15 to 24 years	15 to 19 years	1,955	3,295	2,020	2 690	
15 to 24 years	20 to 24 years	1,340	5,295	1,660	3,680	
25 to 24 years	25 to 29 years	1,140	2 505	1,795	4.000	
25 to 34 years	30 to 34 years	1,455	2,595	2,295	4,090	
35 to 44 years	35 to 39 years	1,785	2.050	2,540	4 725	
	40 to 44 years	2,165	3,950	2,185	4,725	
15 to 51 years	45 to 49 years	2,335	4 270	2,250	1 E O E	
45 to 54 years	50 to 54 years	2,035	4,370	2,335	4,585	
FF to CA veers	55 to 59 years	1,870	2 415	2,620	5,375	
55 to 64 years	60 to 64 years	1,545	3,415	2,755		
CE to 74 years	65 to 69 years	1,405	2.665	2,425	4 425	
65 to 74 years	70 to 74 years	1,260	2,665	2,010	4,435	
	75 to 79 years	1,000		1,335	2,975	
75 years and over	80 to 84 years	495	1,775	945		
75 years and over	85 years and over	280	1,//3	695		

Source: 2006, 2021 Census Statistics Canada, Comparison years dictated by Province's HNR Calculation Method

## Component C Housing Units and Suppressed Household Formation

2006 & 2021 Primary Household Maintainer Rates Based on Population by Age Cohort

Household Maintainers Age Categories	2006 Households		2006 Population	2006 Headship Rate		2021 Population	2021 Po House	
	Owner	Renter	Total	Owner	Renter	Total	Owner	Renter
15 to 24 years	45	105	3,295	1%	3%	3,680	50.26	117.27
25 to 34 years	790	285	2,595	30%	11%	4,090	1,245.13	449.19
35 to 44 years	1,770	245	3,950	45%	6%	4,725	2,117.28	293.07
45 to 54 years	2,165	245	4,370	50%	6%	4,585	2,271.52	257.05
55 to 64 years	1,710	125	3,415	50%	4%	5,375	2,691.43	196.74
65 to 74 years	1,435	70	2,665	54%	3%	4,435	2,388.08	116.49
75 years and over	1,030	145	1,775	58%	8%	2,975	1,726.34	243.03

- Shown in the table to the left, 2006 Headship Rates (household maintainers as a proportion of the total population for each age group) are applied to the 2021 population for each age cohort.
- This calculation identifies how many households would have been formed by 2021 if the 2006 rates/trends had continued, based on the 2021 population. It identifies households that have been unable to form in the same household patterns observed in 2006, generally due to the constrained housing environment in West Kelowna.
- This follows the assumption that due to the housing crisis some residents may be required to form a larger household to split the cost of housing, or have faced challenges owning a home thus continuing to rent.

## Component C Housing Units and Suppressed Household Formation

#### Total New Units to Meet Suppressed Housing Need

20 years

358 Units

5 years

90 Units

- It is estimated that, based on the trends of suppressed households in 2021, about 358 households have been unable to form in the same household patterns observed between 2006 and 2021 due to the constrained housing environment in West Kelowna. This follows the logic that due to the housing crisis, some residents may be required to form a larger household to split the cost of housing, or have faced challenges owning a home, and as a result.
- The sum of suppressed households was then calculated and identified that there were 950 fewer owner households and 767 more renter households that previous proportions would have anticipated.

2006 & 2021 Primary Household Maintainers Comparison Summary

Household Maintainers	2021 Po House	etential Pholds	2021 Households		2021 Տսթլ	oressed Ho	ouseholds
Age Categories	Owner	Renter	Owner	Renter	Owner	Renter	Total
15 to 24 years	50.26	117.27	45	200	5.26	-82.73	0.00
25 to 34 years	1,245.13	449.19	905	625	340.13	-175.81	164.32
35 to 44 years	2,117.28	293.07	1,900	470	217.28	-176.93	40.35
45 to 54 years	2,271.52	257.05	2,090	350	181.52	-92.95	88.57
55 to 64 years	2,691.43	196.74	2,660	305	31.43	-108.26	0.00
65 to 74 years	2,388.08	116.49	2,305	220	83.08	-103.51	0.00
75 years and over	1,726.34	243.03	1,635	270	91.34	-26.97	64.37
Total Suppressed	l Househol	ds Based c	n Tenure	- 20 years	950	-767	358

Where the sum of suppressed households by age cohort resulted in a negative figure, a value of "0" was used instead.

Source: 2006, 2021 Census Statistics Canada, Comparison years dictated by Province's HNR Calculation Method

## Component D Housing Units and Anticipated Household Growth

#### Total New Units to Meet Household Growth Needs

 20 years
 8,066 Units

 5 years
 2,561Units

- Growth rates were collected from BC Stats, based on anticipated local and regional population and household growth.
- The growth rates identified both locally and regionally were then applied to the 2021 total household count of 13,970 for the City of West Kelowna.
- The combination of these growth rate scenarios was averaged to produce a household projection determined to be most likely per the HNR Method.
- The difference between the total projected households and the 2021 household count provided the total units needed to address anticipated growth.

#### 5- and 20- Year Household Growth Rate Calculations

Household Projections	2021 Households	2026 Projected Households	2021-2026 5-year Growth Rate	2041 Projected Households	2021-2041 20-year Growth Rate
Central Okanagan	94,335	111,658	18.36%	149,431	58.40%
West Kelowna	13,970	16,526	18.30%	21,943	57.74%

#### New Units Required based on Projected Household Growth

Household Growth Scenarios	Projected Total Households 2026	New Units Required by 2026	Projected Total Households 2041	New Units Required by 2041
Local Based	16,526	2,556	21,943	7,973
Regionally Based	16,535	2,565	22,129	8,159
Growth Scenarios Average	16,531	2,561	22,036	8,066

## Component E Housing Units and Rental Vacancy

### Total New Rental Units Required to Reach 3.0% Vacancy

20 years	56 Units
5 years	14 Units

- The adequacy of rental housing supply is indicated by the market vacancy rate. A very low vacancy rate suggests there isn't enough rental housing, while a high rate suggests an over-supply of housing. The Province defines a "healthy market" as one where there is a vacancy rate of ~3%.
- To identify the number of units needed to achieve a healthy rental market, the difference between the estimated units currently allocated as rentals (occupied and available to rent), and the total units that would be required to achieve a 3% vacancy rate based on the current occupied rental units is calculated. This found that, there are likely 2,450 units available to rent, however 2,505 are needed to achieve a healthy rental market.

#### West Kelowna Rental Vacancy Rates by Unit (2021,CMHC)

	Bachelor	1 Bedroom	2 Bedroom	3 Bedroom +	Total Average
2021	n/a	1%	0.7%	n/a	0.8%

#### Target and Current Rental Units Calculation

	Vacancy Rate	Occupied Rate	Renter Households	Estimated Number of Rental Units
Target Vacancy Rate	3.0%	97.0%	2.420	2,505
Local Vacancy Rate	0.8%	99.2%	2,430	2,450
(Dif	56			
	14			

Note that while the HNR methodology required the use of the 2021CMHC identified rental market vacancy rate (averaged to 0.8%), more recently, CMHC estimated that the 2023 vacancy rate in West Kelowna was 4.2%, suggesting the rental market is becoming less constrained.

Source: CMHC 2021 & 2023, Data years used dictated by Province's HNR Calculation Method

## Component F Housing Units and Demand

### Total New Units to Meet Demand Buffer

20 years 1,229 Units
5 years 369 Units

- Finally, beyond the minimum number of housing units to support current and future residents, a buffer is deemed necessary to accommodate additional demand and help maintain a healthy market that is responsive to market shifts.
- The demand buffer also helps in managing demand that might be disproportionate geographically or by dwelling structure type.
- To calculate the demand buffer, the Province has assigned a 'Demand Factor' (a ratio of housing price to housing density), to each municipality. For West Kelowna, this is 1.2348.
- Multiplying the total new units in demand by this factor results in the total units required to create a healthy market.

#### Additional Local Housing Demand

Component	5-Year Need	20-Year Need
A. Extreme Core Housing Need	95	378
B. Persons Experiencing Homelessness	102	204
C. Suppressed Household Formation	89	358
E. Rental Vacancy Rate Adjustment	14	56
Total New Units In Demand	299	944
Demand Factor	1.234	48
Total New Units with Demand Factor	369	1,229

Source: Demand factor calculated by Ministry of Housing, Government of British Columbia



## Update 2 The Need for Housing Near Transportation Infrastructure

#### **Council Support**

The need for housing in proximity to public transportation and other transportation infrastructure is known and supported by City of West Kelowna Council. This understanding and support in part led to the Memorandum of Understanding (MOU) between the City of West Kelowna and BC Transit which was put in place in September 2024 for a proposed three-year Transit Improvement Plan (2025 to 2028). The MOU details a financial commitment for one year of expenditures and calls for transit improvements that will enhance transit service delivery within the City of West Kelowna. These improvements will include **key upgrades to the Rapid Bus Route on Highway 97**, a goal that aligns with and is outlined in Council's Strategic Priorities and the Transit Master Plan.

The City of West Kelowna recognizes that **encouraging the location of transportation infrastructure (public, active, etc.) near housing** has many benefits to the City as a whole. Investing in high ridership routes in West Kelowna, such as Highway 97, as well as continuing to invest in active transportation corridors, will provide the most immediate benefits by supporting the highest number of residents. This is reflected in public engagement feedback collected to date that generally supports increases to the frequency and reliability of transit service.

The recognition of the importance of housing near transportation is further exemplified by the draft Zoning Bylaw that is being presented to Council for consideration, which includes **Urban and Neighbourhood Centre Zones with increased building heights and densities in areas supported by transit and transportation infrastructure**, alongside other aspects that support Density Bonusing.

#### **Resident Support**

West Kelowna residents also understand the importance of creating infill or higher-density housing near existing transit services and amenities in West Kelowna. This has been identified as a priority for residents through various engagement work completed, included public engagement for the new Infill Housing Strategy. With respect to building infill housing within walking distance of transit hubs and amenities, the vast majority of survey respondents agreed or strongly agreed with this, as outlined in the What We Heard summary report.

#### **Transportation Master Plan**

An update to the Transportation Master Plan (TMP) is currently underway. The Plan, once completed and approved, will also provide strategic direction around future community needs including supporting additional housing in close proximity to transportation infrastructure within the City of West Kelowna.

As part of the creation of the existing TMP, consultation with the public was completed, further highlighting community recognition around the need for housing in areas with transportation infrastructure. **Traffic that can result from an increase in private automobile use associated with greater residential density was a primary concern amongst residents**, which can be alleviated by co-locating or locating density in proximity to transit.

## Update 2 The Need for Housing Near Transportation Infrastructure

#### **Official Community Plan**

The City of West Kelowna's current OCP supports the alignment of housing density with transportation infrastructure through several policy items. More specifically, a key action item in the OCP that aligns with this objective is the **proposal to develop mobility hubs at Westbank and Boucherie Mountain transit exchanges with the intent to increase transportation options for residents as well as increase transit ridership**. Boucherie Urban Centre is identified as a transit-oriented area where taller buildings (commercial and/or residential) are intended to be located near the Highway 97 and Ross Road transit hub and be supported by transit-oriented and active transportation design elements.

Other general support for transit-oriented development, which includes higher density housing built forms, is highlighted specifically where it aligns with the goals of BC Transit and the Kelowna Regional Transit System.

#### **Infill Housing Strategy**

The City's Infill Housing Strategy provides **guidance on how infill development can** be supported and where it should be located, identifying priority locations with an intent to support housing density proximal to public transportation infrastructure. This Strategy will further support ongoing efforts to introduce housing near transportation infrastructure as part of a holistic overall approach.

As identified in the Infill Housing Strategy, a significant proportion of West Kelowna residents live within 800 metres of an existing transit stop, suggesting an adequately functional transportation network to support residents. Currently, only the areas of Glenrosa, Westside Road / Bear Creek Road, Bartley North, and Goats Peak / Gellatly are not directly or adequately serviced by public transportation. Despite this, the strategy notes that the existing transit network is functional and can support increased housing density through infill housing.

One of the barriers faced by the introduction of infill housing to a community is existing residents' concerns around the possibility of increased parking demand. By ensuring neighbourhoods across West Kelowna have strong and reliable transit service, residents can be less dependent on private vehicles, helping alleviate concerns related to parking.

#### **Transportation Improvement Investments**

Further indicative of the support for locating housing near transportation infrastructure are the recent commitments to improve these assets. As a result of collective engagement and collaboration with BC Transit, investment in transit improvements to support improved access and delivery across the city will be implemented. In particular, **improvements to the Highway 97 Rapid Bus route should create a more robust and interconnected movement network** and improve connectivity for households in lower-density residential neighbourhoods.



## Update 3 Actions Taken to Reduce Housing Needs

Since the most recent Housing Needs Assessment was received by City of West Kelowna Council (July 2022), several actions have been taken to address housing challenges and reduce housing needs for local residents. Some of the key actions the City has taken are summarized as follows:

#### **Reduced Red Tape and Improved Efficiency**

- Amendments to the Development Applications Procedures Bylaw (Development Applications Procedures Bylaw No. 0260) first in September 2022 to increase the number and types of applications allowed under delegated authority, then again in June 2023 by removing public hearing requirements for applications consistent with the OCP.
- Following the devastating wildfires that impacted many homeowners in August 2023, a fast-track building permit application process for those seeking to rebuild as a result of the fires was introduced in September 2023 and is ongoing.
- The City has also allowed for concurrent development permit and building permit applications to be reviewed, supporting streamlined processing.
- Development permit guidelines were updated to reduce instances where a development permit was triggered.
- Supportive policy and development permit guidelines are now in place in the new OCP to allow for increased height and density in specific Urban and Neighbourhood Centres.

#### **Short Term Rental Policies & Retaining Housing for Residents**

- In April 2024, Council adopted regulations **restricting the prevalence of Short- Term Rental (STR) units** to create a greater supply of long-term housing.
- Information bulletins related to housing were then updated in June 2024 with respect to Short Term Rentals, Carriage Houses, and Secondary Suites. These updates outlined support for the development of accessory dwelling units by educating the public on new processes and regulations put in place.

#### **Official Community Plan (Updated 2023)**

- With the adoption of the OCP, several goals and objectives were put in place to support additional housing and improve housing attainability.
- Notably, the OCP reviews housing trends observed in West Kelowna which then
  informed the identified locations (Centres) where population growth will occur
  and thus where the need for housing density will need to occur. Housing types
  within the centres are anticipated primarily as apartments, and townhouses,
  whereas housing types within the remaining areas of the City are likely to consist
  of single detached dwellings, low-rise apartments, townhouses and duplexes.
- The OCP also recommends over planning anticipated growth, so that the City is better positioned for future housing demand as well as increase the housing diversity and attainability. The adoption of this approach supports progressive policy development and actions that can be implemented by the City aligns with the Provincial direction to look at over-planning to meet fluctuations in market conditions (e.g., demand factor).

## Update 3 Actions Taken to Reduce Housing Needs

#### **Housing Strategy**

- The 2023 Strategy identifies four key directions to address the current and anticipated housing needs of West Kelowna. The Housing Strategy complements the direction set out in the OCP by providing high level guidance towards future policy and bylaw development to accommodate growth that meets our community's diverse housing needs.
- Within each direction are strategies and actions that are currently informing bylaw changes as highlighted on the next page. These directions include:
  - 1. Create more opportunities for non-market housing
  - 2. Protect and increase market rental housing
  - 3. Create more opportunities for housing for under-served demographic needs (especially seniors, people with disabilities, people experiencing homelessness, diverse household sizes, and others)
  - 4. Create more housing diversity

The housing continuum as identified in the Housing Strategy, where the unit types most needed are on the left, followed by the less vital unit types to the right:



- The Housing Strategy reviews the role local government plays and the tools it has to inform and impact the housing market. Highlighted is the regulatory power, incentive options, and investment abilities, amongst others which can influence how housing development occurs.
- Through identifying the tools available to local government, the Strategy is able to then list key actions that are readily available and possible to be taken.
- In addition to action items underway, several actions have been completed including the identification of higher density development areas, as demonstrated in the OCP update.

## Update 3 Proposed Actions to Reduce Housing Needs

Additional actions are planned and proposed to be taken by Council to further address housing needs in the community. These include:

#### **Tentative Zoning Bylaw**

Tentative updates to the City's Zoning Bylaw are proposed, including the following:

- Zoning Bylaw No. 0320 Consistent with the OCP and Housing Strategy, a Density Bonus program has been proposed which would offer developers the opportunity to build denser projects by committing to building priority housing types or by paying cash in lieu of construction. This supports the provision of priority housing types as identified in the Housing Strategy (i.e., purpose-built rental, non-market rental, smaller housing units, units that are more attainable for home ownership, complex care housing, and/or emergency shelter).
- The City will offer an exemption from the Density Bonus program for housing initiatives led by non-profit and government-led facilities, such as affordable nonmarket rental, diverse, and accessible housing and housing for persons at risk of or experiencing homelessness.

#### **Infill Housing Strategy**

As noted in the previous section, the Infill Housing Strategy was endorsed in Fall 2024. In addition to supporting the efforts of locating housing near transportation infrastructure, the Strategy notably details the importance of introducing diverse and denser housing options in established neighbourhoods. **Infill housing is a sustainable and cost-effective built form to introduce new housing units to residents and reduce the overall need for housing in the community.** 

The Strategy identifies key neighbourhoods where the introduction of infill housing is best suited, creating a targeted approach that is more likely to be effectively actioned and helping facilitate opportunities for policy refinements to occur as needed. Lakeview Heights, Boucherie Centre, Westbank Centre and Glenrosa have been identified as the priority neighbourhoods. These neighbourhoods generally have larger lots which positions them well to introduce a variety of infill housing forms, such as carriage houses, or accommodate multi-plex redevelopments.

The Strategy lists 33 potential actions over 6 main categories that are recommended to be completed over the next 3-5 years. The action categories include:

- 1) Zoning Bylaw amendments
- 2) OCP amendments
- 3) Other land use and related regulatory changes
- 4) Infrastructure, servicing, and capital upgrades
- 5) Strategic considerations and operational changes
- 6) Strategic actions (incentives, parking management strategies, etc.)



### Update 4 Overview

This section of the report consists of the chapters pulled from the 2022 Housing Needs Assessment report and have been updated with data that has become available in the years since the previous report was published. 2021 Census data was added in applicable sub-sections to update findings with respect to West Kelowna's demographic profile, economic profile, and housing supply trends both for ownership and rental housing. Pages where data and/or commentary has been updated are identified with the same yellow 'flag' that is shown in the upper right hand corner of this page.

#### Notable changes identified include:

- New migration data that identifies a large increase in new migrants between 2016 and 2021, informing the cause for the previously identified population increase.
- Growth in overall employment in the City, with particularly strong growth in the sector of company or enterprise management.
- Commuting data demonstrating an increase in employees remaining in their Census Subdivision, and a significant drop in those going to another Census Subdivision, reflecting the work-from-

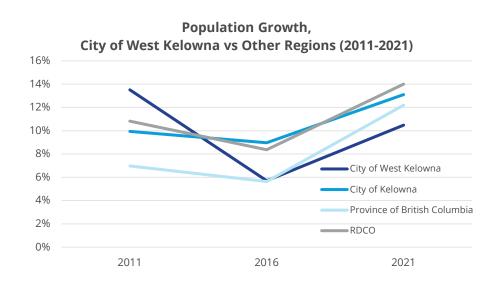
- home trend and suggesting fewer West Kelowna residents are commuting to Kelowna.
- A significant increase in high income earners residing in homes they are renting rather than the previous trend of high rates of home ownership amongst high-income residents.
- A surge in new bachelor units constructed and introduced to the market as a unit option amongst new residential developments.

- A continuation of the previously observed trend of a reduced proportion of residents owning their home and more residents renting them.
- Increased rental vacancy, estimated at about 4.2% in 2023, potentially suggesting a relatively healthy rental market (which is generally defined in BC as a vacancy rate of approximately 3%).



# Current Population, City of West Kelowna Population Characteristics

- Between 2016 and 2021, the City of West Kelowna's population increased by 10.5%, or a total of 3,423 additional residents. This equates to an average annual growth rate of approximately 2.1%.
- Population growth between 2016 and 2021 was substantially higher percentage-wise than between 2011 and 2016, during which time the population increased by only 5.7% (or 1.1% annually). This indicates a recent uptick in growth and a heightened need for new development to accommodate new residents in West Kelowna.
- Over the past 5 years, the rate of population growth in the City of West Kelowna was less than the neighbouring City of Kelowna and the Regional District of Central Okanagan (both greater than 12%), as well as slightly less than the average annual population growth rate exhibited across all of British Columbia approximately 12%.

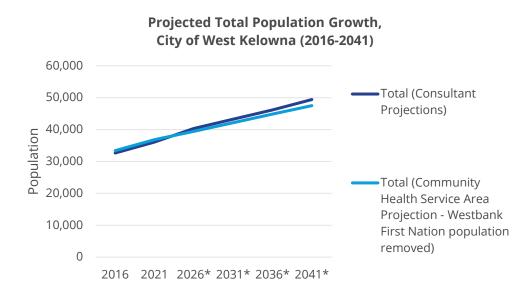


Po	Population Growth, City of West Kelowna vs Other Regions (2011-2021)						
Year	City of West Kelowna	City of Kelowna	Province of British Columbia	RDCO			
2006	27,215	106,707	4,113,487	162,276			
2011	30,892	117,312	4,400,057	179,839			
2016	32,655	127,830	4,648,055	194,882			
2021	36,078	144,576	5,214,805	222,162			

RDCO: Regional District of Central Okanagan

# Projected Population Growth to 2041 Population Characteristics

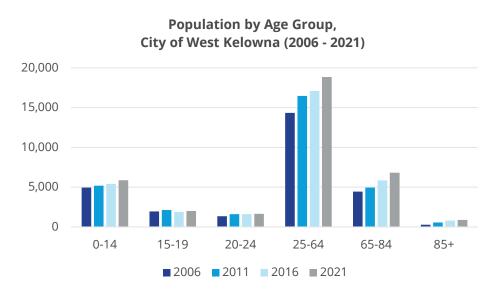
- The City of West Kelowna's population is projected to grow substantially over the next 20 years to 49,419 residents by 2041.
- Accurately projecting the future population of an urban area is a complex exercise due to the interplay of a number of factors such as migration, birth rates, and regional capacity to accommodate additional growth. Therefore, these trends should be monitored over time and projections should be updated to account for any notable changes that might significantly impact growth.
- Two different projection models were utilized for this analysis: the BC Statistics database population projections (Community Health Service Area Projections), and population growth figures as a percentage of growth projected for the City of West Kelowna (Consultant Projections).
- The BC Statistics Community Health Service Area projections incorporate population projections for Westbank First Nation. On average, over previous Census periods, the population of Westbank First Nation accounts for approximately 22% of the West Kelowna Census Division, although reporting over Census periods is inconsistent.
- The Consultant projections are slightly higher, forecasting an additional 3,533 residents by 2041 in comparison to the Community Health Service Area Projections.



Proj	ected Total Population	on Growth, City of West Kelowna (2016-2041)
	Consultant Projections	Community Health Service Area Projection (Westbank First Nation Population removed)
2016	32,655	32,655
2021	36,078	36,080
2026*	40,339	38,507
2031*	43,252	41,049
2036*	46,164	43,477
2041*	49,419	45,886

# Historic Age Distribution Trends Population Characteristics

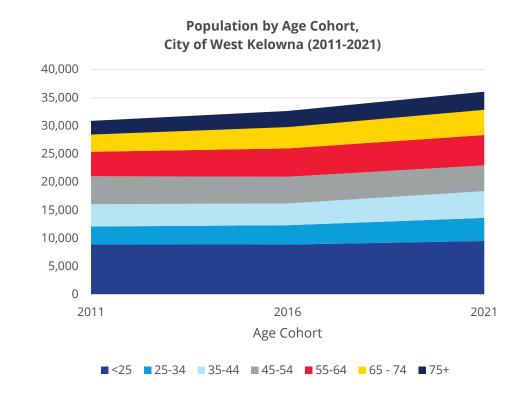
- Since 2006, the population of the City of West Kelowna has aged overall, with the most significant average growth occurring in the age 85+ demographic.
- While the population of residents under age 25 has grown, this
  has occurred at a significantly slower pace than other, older age
  categories. The working-age demographic (25-64) has consistently
  increased at a pace of approximately 9.66% between Census
  periods.
- The median age of the City's population has been increasing slowly since 2006; however, a decrease was observed between 2021 and 2016 which may indicate a slight uptick in population growth amongst younger individuals in the working-age demographic during this period.
- Overall, the average age in the City of West Kelowna has increased to 43.3 (2021), up from 40 in the 2006 Census.
- The median age, on the other hand, has fallen from 45.2 in 2016 to 44 in 2021. This suggests a possible levelling out of age demographics and a less pronounced trend toward aging than seen when focusing on the average age figures, which can be more influenced by 'outliers'.



Age (	Age Cohort Breakdown, City of West Kelowna (2006-2021)						
	2006	2011	2016	2021			
0-14	18.29%	16.82%	17.50%	16.30%			
15-19	7.24%	6.89%	6.13%	5.59%			
20-24	4.96%	5.18%	5.20%	4.55%			
25-64	53.05%	53.31%	55.34%	52.23%			
65-84	16.46%	15.99%	18.95%	18.89%			
85+	1.04%	1.85%	2.57%	2.45%			

# Historic Age Group Distribution Population Characteristics

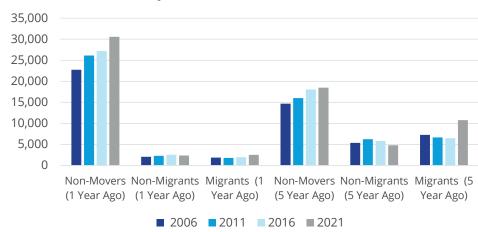
- In the short-term, as the population grows, it is anticipated that the most substantial growth will be in older age cohorts similar to trends experienced across BC and in recent Census years in the City of West Kelowna.
- Since 2011, the proportion of the working-aged population aged 25-64 has been modestly decreasing, down from 82% in 2011 to 79% in 2021. The decrease in the proportion of this age group to the overall population may have implications on the workforce.
- The proportion of retirees in the City of West Kelowna, generally those aged 65+, has increased from 18% in 2011 to 21% in 2021.
- As the population ages, it is anticipated that there will be impacts on the housing market as different age cohorts historically have demanded different types of housing.



# Movement Trends for City of West Kelowna households Mobility and Migration

- In the broader context of urban areas in BC, the City of West Kelowna is a highly desirable place to live with a wide variety of housing and employment opportunities both within the City and the surrounding region.
- A "non-mover" is a person who is living at the same address as the one at which they resided in the previous Census period (recorded at 1- and 5-year intervals).
- A "non-migrant" is a person who did not live in the same residence within the reporting timeframe, but still lived in the City of West Kelowna.
- A "migrant" describes internal migrants (who lived in a different municipality or province) and external migrants who did not live in Canada within the reporting timeframe.
- The percentage of non-movers in the City of West Kelowna has been increasing consistently since 2006, suggesting 'staying power' with residents establishing long-term homes in West Kelowna.
- There was a significant increase in migrants to West Kelowna in the five years between 2016 and 2021, possibly reflective of low interest rates in 2020 and 2021, in addition to new 'work-from-home' trends, that supported internal migration from the Lower Mainland.

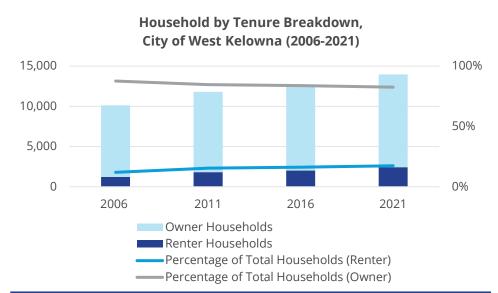




Migration and Mobility Trends, City of West Kelowna (2006-2021)							
	2006 2011 2016 2021						
Non-Movers (1 Year Ago)	22,765	26,125	27,185	30,580			
Non-Migrants (1 Year Ago)	2,070	2,325	2,560	2,375			
Migrants (1 Year Ago)	1,875	1,810	1,995	2,545			
Non-Movers (5 Year Ago)	14,690	16,035	18,075	18,490			
Non-Migrants (5 Year Ago)	5,375	6,270	5,825	4,800			
Migrants (5 Year Ago)	7,294	6,670	6,495	10,790			

### Historic Household Tenure Trends 2006-2021 Household Trends

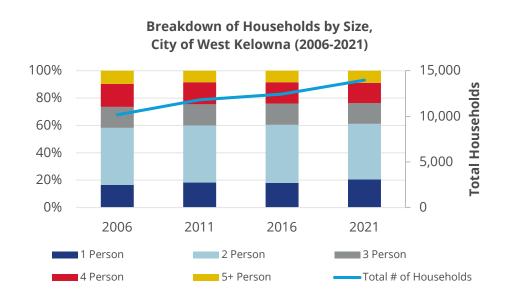
- Over time, West Kelowna has experienced a consistent increase in the total number of households, demonstrating a total growth rate of ~37.4% between 2006 and 2021. This trend is further explored on the next page.
- The majority of households in the City of West Kelowna own their homes, although there has been modest growth in the number of renter households.
- West Kelowna's ownership rate (82.6%) is significantly higher than
  the neighbouring City of Kelowna and Provincial rates of 64.7%
  and 66.8% respectively that were observed in 2021. This signifies
  that a more substantial proportion of West Kelowna's population
  own the home they reside in compared to these other reference
  areas.
- With a historic trend of lower rates of new purpose-built rental housing being developed annually in West Kelowna compared to new free-hold (owned) housing, there is more pressure on older rental properties or homes in the secondary rental market to meet the needs of the rental households in the city.



Household by Tenure Breakdown, City of West Kelowna (2006-2021 Census)						
Renter Households 2006 2011 2016 2021						
#	1,215	1,815	2,015	2,430		
%	11.95%	15.37%	16.20%	17.4%		
Owner Households	Owner Households 2006 2011 2016 2021					
#	8,910	9,990	10,430	11,450		
%	87.65%	84.63%	83.84%	82.6%		

### Historic Household Size Trends 2006-2021 Household Trends

- The City of West Kelowna has 13,975 households as of the 2021 Census, representing an increase of 12.3% since 2016.
- Average household size in the City of West Kelowna has remained consistent since 2006, sitting at 2.6 over the past 4 census periods, which is greater than the Provincial average (2.4) and adjacent City of Kelowna (2.3) but largely consistent with the RDCO.
- The total number of households has increased directly in proportion to the rising population of the City of West Kelowna.
- Two-person households remain the most prevalent household type in the City of West Kelowna. This trend is anticipated to continue.



Breakdown of Household by Size %, City of West Kelowna (2006-2021)					
	2006	2011	2016	2021	
1 Person	16.48%	18.30%	18.01%	20.51%	
2 Person	41.76%	41.68%	42.44%	40.73%	
3 Person	15.35%	15.50%	15.64%	15.10%	
4 Person	16.87%	16.09%	15.51%	14.82%	
5+ Person	9.54%	8.43%	8.40%	8.91%	



Updated 2024

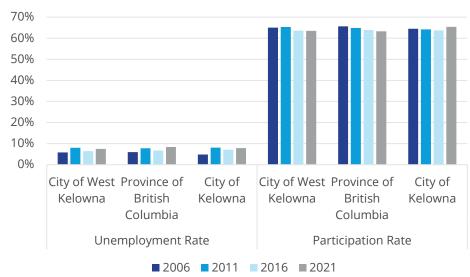
- Stable employment is crucial for continued growth and to ensure households can thrive and survive in the City of West Kelowna.
- Over the past 5 years, the total number of workers in West Kelowna increased by just over 13%, with the most notable increase occurring in the construction, professional services, management, administration, education, and public administration sectors.
- Health care is the sector that employs the highest number of West Kelowna residents, followed by those working in retail.
- With rising housing prices being experienced across all unit types in the City of West Kelowna, stable and sufficient employment is critical to ensuring local residents can afford adequate shelter and sufficiently support their households. This might involve focusing on attracting more employers that fall within the NAICS sectors that have shown the most growth in recent years to create additional jobs.
- It is understood that a significant proportion of households in West Kelowna travel to neighbouring municipalities for work, predominantly to the City of Kelowna.

Employment Trends in the City of West Kelowna (2006-2016 Census)					
	2006	2011	2016	2021	2016-21 Δ
Total Number of Workers	14,220	16,090	16,755	18,695	13.2%
Number of workers by industry (NAICS)					
11 Agriculture, forestry, fishing and hunting	390	285	395	280	-29.1%
21 Mining, quarrying, and oil & gas extraction	165	145	315	270	-14.3%
22 Utilities	95	125	120	140	16.7%
23 Construction	1800	1,550	1,880	2,330	23.9%
31-33 Manufacturing	1290	1,020	1,065	995	-6.6%
41 Wholesale trade	595	840	500	540	8.0%
44-45 Retail trade	1900	2,295	2,300	2,405	4.6%
48-49 Transportation and warehousing	555	505	630	690	9.5%
51 Information and cultural industries	250	435	325	300	-7.7%
52 Finance and insurance	510	625	575	680	18.3%
53 Real estate and rental and leasing	365	335	430	460	7.0%
54 Professional, scientific & technical services	935	1,205	1,080	1,515	40.3%
55 Management of companies and enterprises	0	-	25	45	80.0%
56 Administrative and support, waste management and remediation services	720	630	695	870	25.2%
61 Educational services	685	870	945	1,280	35.4%
62 Health care and social assistance	1450	2,105	2,155	2,510	16.5%
71 Arts, entertainment and recreation	305	285	405	380	-6.2%
72 Accommodation and food services	1035	1,205	1,370	1225	-10.6%
81 Other services (except public administration)	840	850	865	915	5.8%
91 Public administration	335	805	690	860	24.6%

### Historic Employment Characteristics 2006-2021 Fconomic Trends

- Significant regional economic changes can have cascading effects on the supply and demand of housing, as they might impact the ability of households to locate in the City and/or sufficiently fulfill household needs.
- 2021 unemployment (7.5%) and participation (63.5%) rates have largely followed province-wide trends (8.4% and 63.3% respectively in 2021) and have also generally aligned with trends in the neighbouring City of Kelowna (7.9% and 65.4% respectively in 2021), with no particularly significant changes seen since 2006.
- **Employment conditions in the City of West Kelowna and the** City of Kelowna are anticipated to remain aligned moving **forward**, given the close proximity and complementary nature of the two economies in the context of the region.
- Furthermore, West Kelowna has a unique relationship with the City of Kelowna, contributing a portion of its workforce to the larger neighbouring municipality (with some Kelowna residents also working in West Kelowna).

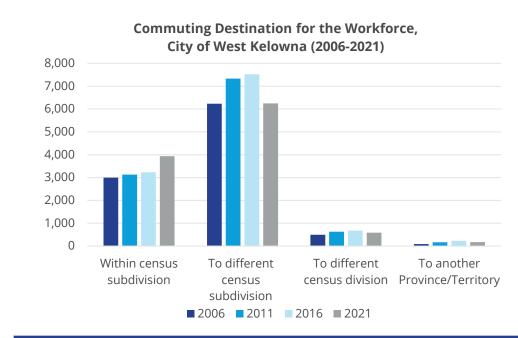




Employment Characteristics, City of West Kelowna (2006-2021 Census)					
	2006	2011	2016	2021	
Total Number of Workers	14,220	16,090	16,755	18,695	
Unemployment Rate	5.8%	8.0%	6.4%	7.5%	
Participation Rate	65.0%	65.3%	63.6%	63.5%	

### Commuting and Transportation Trends 2006-2021 **Economic Trends**

- The proximity of a household to places of employment, services, and amenities can have a significant impact on quality of life. For example, the cost of commuting can comprise a significant percentage of annual household spending which may impact a household's ability to access suitable housing.
- The proportion of West Kelowna residents commuting to a different Census Subdivision dropped significantly between **2016 and 2021**, likely a reflection of "work-from-home" trends which might, in turn, have escalated internal migration and provided quality of life benefits for residents no longer having to commute.
- It is assumed that the largest proportion of those commuting to a different Census Subdivision work in the City of Kelowna to maximize the greater number of employment opportunities in the larger city.
- These commuting trends can have a significant impact on local and regional infrastructure, with population growth expected to further contribute to infrastructure capacity issues and traffic congestion.



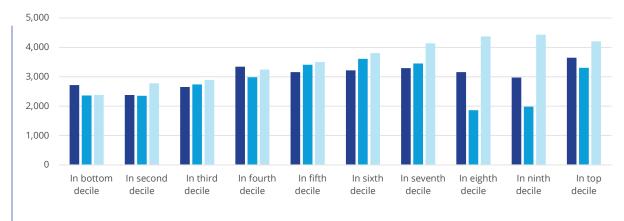
Commuting Destination, City of West Kelowna (2006-2021 Census)					
	2006	2011	2016	2021	
Within census subdivision	3,000	3,130	3,235	3,935	
To different census subdivision	6,235	7,335	7,520	6,245	
To different census division	495	630	680	585	
To another Province/Territory	90	165	230	170	

#### **Updated 2024**

#### Household Income Characteristics 2011-2021 Economic Trends

- In the City of West Kelowna, average and median household incomes have been rising steadily since 2011.
- In 2021, the average and median household income in the City of West Kelowna was reported to be \$119,500 and \$98,000 respectively.
- Average household gross incomes grew approximately 15% across both owner and renter household types between 2016 and 2021, while more precisely incomes grew by 20% for renter households and 15% for owner households. This rate is lower than the 23% growth rate observed between 2011 and 2016.
- The number of households in the upper income brackets (sixth decile and higher) has grown substantially between 2016 and 2021, suggesting that while average incomes might not be rising as quickly as they did in the last Census period, a greater proportion of residents have become high income earners.
- In 2021, households that were owner-occupied had significantly higher average and median incomes than rental households, with average incomes of \$128,000 vs. \$77,000 and median incomes of \$108,000 vs. \$65,000 respectively.

#### Households Income Brackets, City of West Kelowna (2011-2021)

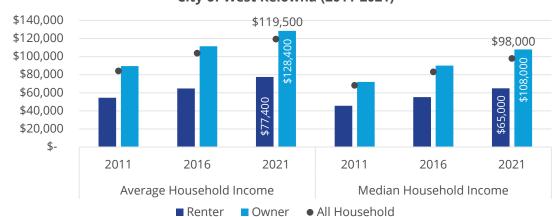


#### Average and Median Household Income, City of West Kelowna (2011-2021)

2016

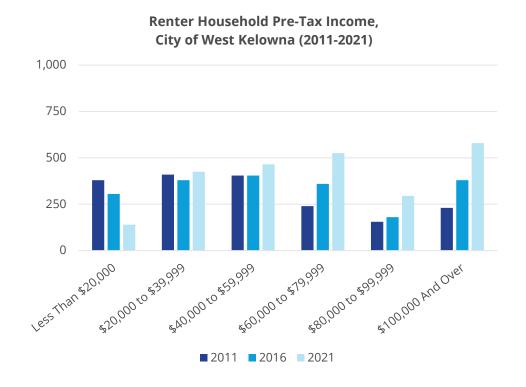
**2011** 

2021



#### Renter Household Income Trends 2011-2021 **Economic Trends**

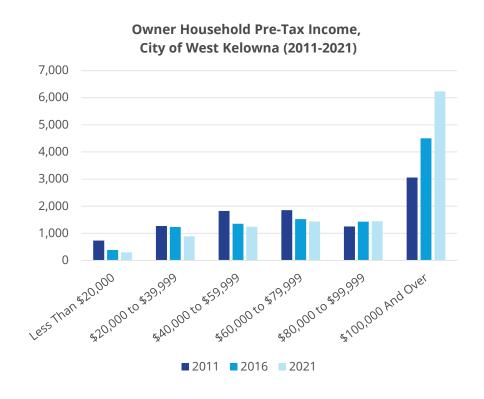
- Proportionally, renter households have lower household average and median incomes than owner households, despite their total income increasing consistently over the past 10 years.
- Between 2011 and 2021, the number of renter households earning more than \$100,000 annually increased by approximately 152%, the greatest change amongst the Census income categories.
- The total number of renter households earning below \$40,000 was reduced by 28% (225 households) from 790 in 2011 to 565 in 2021.
- Average and median pre-tax incomes for renter households in 2021 were \$77,400 and \$65,000 respectively. Adjusted for inflation, the average and median renter household income is approximately \$88,834 and \$74,603 respectively for 2024.



Updated 2024

#### Owner Household Income Trends 2011-2021 Economic Trends

- There are significantly more homeowner households than renter households in the City of West Kelowna. Additionally, owner households are disproportionately higher-income earners than rental households with the majority earning about \$100,000 annually.
- Since 2011, the proportion of owner households earning greater than \$100,000 annually has grown by 104%. While 31% of all owner households earned \$100,000 or more in 2011, 54% of owner households earned in this income bracket in 2021.
- In the same 2011 to 2021 time period, the total number of owner households earning below \$40,000 a year decreased from 2,005 households to 1,180, a decrease of 41%.
- Average and median pre-tax income for owner households in 2021 were \$128,400 and \$108,000 respectively. Adjusted for inflation, the average and median owner household income is approximately \$147,369 and \$123,955, respectively, for 2024.





## Number of Housing Units by Structural Type Existing Dwelling Units

- Historically, the City of West Kelowna's housing market has
  predominantly been comprised of large single detached housing
  units, although this trend is slowly beginning to shift towards a
  larger offering of multi-family and attached housing formats.
- As the City of West Kelowna's population increases, there may be a desire to accommodate new residential housing demand in the form of higher-density developments. This is being incorporated into future policy currently in development by Planning staff at the City of West Kelowna to house a growing population.
- The City of West Kelowna's OCP allows for new residential development in the form of mid to high-rise apartments up to 19-storeys in height in certain locations.
- At this time, it is understood that no high-rise residential developments are currently proposed. This trend is expected to continue until development pressure necessitates the need for denser urban forms.
- Note: The 2021 reporting of housing units by structural type does not fully align with the total housing units reported in 2016 + housing completions between 2016 and 2021 in part due to rounding by Stats Canada to maintained anonymity.

Housing Units by Structure Type, City of West Kelowna (2016-2021 Census)								
Unit Type	201	16	202	21				
onit Type	#	%	#	%				
Total Occupied Dwelling Units	12,445	100	13,970	100				
Single Detached House	8,730	70	9,505	68				
Apartment in a Building that has Five or More Storeys	0	0	0	0				
Semi-Detached House	475	3.8	525	3.8				
Row House	385	3.1	465	3.3				
Apartment or Flat in a Duplex	1,110	8.8	1,280	9.2				
Apartment in a Building that has Fewer than Five Storeys	1,205	9.7	1,695	12.1				
Other Single-Attached House	40	0.3	30	0.2				
Movable Dwelling	495	3.9	470	3.4				

## Number of Housing Units by Structural Type Existing Dwelling Units

- The 2021 Census characterized the City of West Kelowna's housing market as predominantly consisting of owned units, accounting for approximately 82.6% of all housing units.
- Lakeview Pointe, a purpose-built rental building on Elliott Road completed in July 2021, has set a new height precedent for developments greater than 5-storeys in height in West Kelowna. This building was not captured in the 2021 Census which was completed in May of 2021.
- Residential buildings greater than 6-storeys in height require alignment of economic conditions that balance the additional cost of building with concrete (a requirement for buildings of this height) and the achievable lease or sales rates. Tall buildings such as those seen in Downtown Kelowna are not anticipated to be built in the short-to-medium term future in West Kelowna due to current market trends.
- It is anticipated that market conditions will eventually shift to a point where there is demand for this type of high-density housing. It is difficult to model with accuracy the timeline of demand for high-density urban residential development in West Kelowna.

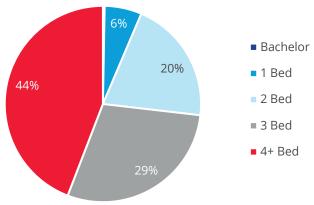
Housing Units by Struct	Housing Units by Structural Type, City of West Kelowna (2021 Census)									
	Owned		Ren	ted	То	tal				
Unit Type	#	%	#	%	#	%				
Single Detached House	8,640	61.8%	860	6.2%	9,510	68.1%				
Apartment in a Building that has Five or More Storeys	0	0.0%	0	0.0%	0	0.0%				
Semi-Detached House	440	3.1%	85	0.6%	525	3.8%				
Row House	280	2.0%	165	1.2%	445	3.2%				
Apartment or Flat in a Duplex	715	5.1%	545	3.9%	1255	9.0%				
Apartment in a Building that has Fewer than Five Storeys	1,005	7.2%	695	5.0%	1,695	12.1%				
Other Single-Attached House	10	0.1%	25	0.2%	30	0.2%				
Movable Dwelling	450	3.2%	60	0.4%	510	3.6%				
Total	11,545	82.6%	2,435	17.4%	13,975	100.0%				

Percentages shown are of the Total Units (13,975).

## Existing Housing Conditions and Characteristics Existing Dwelling Units

- The supply of housing in West Kelowna predominantly consists of units that have three or more bedrooms, with the greatest proportion (about 44%) of units having four or more bedrooms.
- The proportion of units with many bedrooms generally aligns with the dwelling type trends observed in West Kelowna, as most single-detached dwellings (the predominant dwelling type in the city) generally consist of three or more bedrooms.
- From 2016 to 2021, the rate of growth amongst smaller-unit residences was much higher than units with more than 2 bedrooms. This growth was especially pronounced amongst bachelor suite units which grew by about 300%.
- This finding suggests residents' shifting needs and preferences, favouring the development of smaller units that can house 1 or 2 person families as West Kelowna grows and evolves.





Breakdown by Unit Size	Breakdown by Unit Size, City of West Kelowna (2016-2021Census)									
Unit Size	2016	2021	% Change							
Bachelor	10	40	300%							
1-bed	470	855	82%							
2-bed	2,435	2,855	17%							
3-bed	3,970	4,055	2%							
4+ bed	5,560	6,170	11%							

# Number of Housing Units by Structural Type Existing Dwelling Units

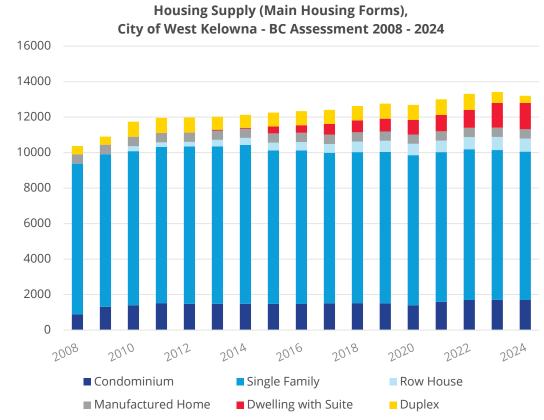
- For the purposes of this Housing Needs Assessment, the most common housing forms in the City of West Kelowna are analyzed in relation to their impact on supply, demand, and overall value trends. These housing forms are the most impactful on the housing market as they are disproportionately where West Kelowna residents reside.
- The reported supply of housing units in the City of West Kelowna published by BC Assessment vs. the 2021 Census may differ for a variety of potential reasons including utilizing different reporting boundaries, double counting of units, or rounding as a way to protect anonymity.
- The main housing forms identified include single-detached dwellings, strata condominiums, residential dwellings with suites, duplexes, and manufactured homes.
- There are an estimated total of 78 apartment rental residential properties which are not evaluated by BC Assessment based on number of bedrooms, but rather as an entire property. For the purposes of this analysis, they have been included in the rental housing supply analysis but not as individual properties.

Supply of H	ousing Uni	ts, BC Assessment (2024)			
Main Housing Forn	าร	Other Housing Forms			
Form	Units	Forms	Units		
Single Detached Dwelling	8,362	Vacant Residential Less than 2 Acres	0		
Strata Condominium	1,695	Property Subject to Section 19(8)	25		
Residential Dwelling with Suite	1,478	Residential Out Building Only	0		
Duplex	409	Seasonal Dwelling	0		
Row House	740	Fourplex	9		
Manufactured Home	521	Multi-Family (Vacant)	0		
		Multi-Family (Garden Apartment & Row Housing)	50		
		2-Acre + Single Family Dwelling, Duplex	198		
		2-Acre + Vacant	0		
		2-Acre+ Manufactured Home	6		
		Bed & Breakfast Less than 4 Units	0		
		Multi-Family (rental)	78		

- Section 19(8) of the Assessment Act allows certain residential land to be assessed at less than market value where the owner qualifies and provided the property has potential for development for a more valuable use than its current use.
- Fourplex generally refers to a property comprised of four units attached units, frequently rental units.
- Multi-Family generally refers to a rental property comprised of more than one rental unit. As BC Assessment has a fourplex housing category, it is assumed that "multi-family" comprises properties larger than 4 units.

# Supply of Housing Existing Dwelling Units

- The supply of the West Kelowna's housing (in main housing forms), has been increasing on average by 1.54% annually since 2008.
- According to BC Assessment data, the supply of single-family homes in the City of West Kelowna has largely remained stagnant since 2008, with most new supply being introduce in other forms such as condominiums, row houses, single-family homes with suites, as well as duplexes.
- It is understood that some older single-detached homes are increasingly being replaced by medium density (duplex, fourplex) type units in some areas of the City.
- There are 81 fewer single detached homes in 2024 compared to 2023 which is estimated to be derived from a combination of replacements to other housing forms, and potentially from homes lost in the McDougall Creek Wildfires in the summer of 2023.
- The supply of condominiums in the City of West Kelowna has grown relatively slowly, at a rate of approximately 2% annually since 2009.
- The supply of manufactured homes has remained stable since 2008.

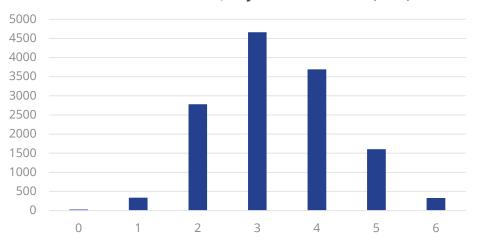


Detailed unit counts for each year can be found in the appendix.

# Supply of Housing by Bedrooms Existing Dwelling Units

- Focusing on West Kelowna's main housing forms, the number of assessed properties has been steadily increasing since 2008, which is in alignment with new housing construction data tracked by the CMHC.
- Other housing types in the City of West Kelowna identified include single-family homes on properties larger than 2 acres in size, bed & breakfasts with less than 4 units, and seasonal dwellings. These housing forms do not house a substantial subset of the City's population and are therefore largely insignificant for this study.
- BC Assessment Data, like the Statistics Canada data previously referenced, indicates that the City of West Kelowna's housing market is disproportionately comprised of units with a greater number of bedrooms, with 2-, 3-, and 4-bedroom units accounting for 80.9% of all housing citywide.

#### Housing Supply (Main Housing Forms) Unit Bedroom Count - BC Assessment, City of West Kelowna (2024)



	Housing Supply of Main Housing Forms by Bedroom Count - City of West Kelowna (BC Assessment 2022)						
Bedrooms	0	1	2	3	4	5	6
#	28	337	2,782	4,660	3,693	1,604	330
%	0%	3%	21%	35%	27%	12%	2%

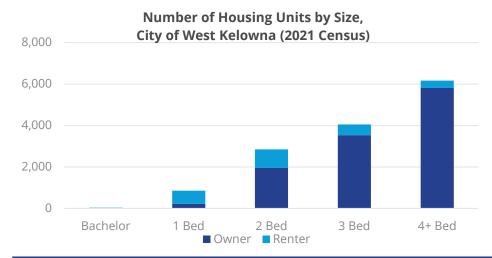
# Housing Units by Date of Construction Existing Dwelling Units

- 12.7% of the dwelling units that currently exist in the City of West Kelowna were constructed between 1961 and 1980, with the second highest proportion (11.4%) built between 1991 and 2000, as reported in the 2021 Census.
- This signifies a somewhat aging housing stock, with modest but consistent ongoing supply being constructed in recent decades.
- Until 2017, most of the rental housing supply was built between 1961-1980 with a comparatively modest introduction of new rental units in the years that followed

Dwelling Units by Construction Date, City of West Kelowna (2021 Census)									
Construction	Ow	ned	Ren	ted	Total				
Date	#	%	#	%	#	%			
Pre-1960	175	0.6%	75	0.3%	255	0.9%			
1961-1980	2,795	10.1%	715	2.6%	3,505	12.7%			
1981-1990	1,550	5.6%	300	1.1%	1,850	6.7%			
1991-2000	2,790	10.1%	350	1.3%	3,145	11.4%			
2001-2005	1,200	4.3%	155	0.6%	1,360	4.9%			
2005-2010	1,290	4.7%	325	1.2%	1,615	5.8%			
2011-2016	630	2.3%	95	0.3%	720	2.6%			
2017-2021	850	3.1%	515	1.9%	1360	4.9%			

## Number of Housing Units by Size Existing Dwelling Units

- In the City of West Kelowna, there is a significant supply of residences that consist of 2, 3, and 4+ bedrooms per unit. This coincides with the historic supply of larger, single-detached homes in the City.
- As reported in 2021, there is a limited supply of small units (Bachelor and 1-bedroom), however, with new development expected to occur in higher-density formats (row houses and apartments for example), this proportion is expected to increase.
- With regards to the correlation with tenure, studio, 1-bed, and 2-bedroom units are more likely to be rented than owned, a trend that is anticipated to continue as purpose-built rental supply will generally consist of smaller units in apartment buildings.



Unit Size	Owned		Re	nted	To	Total		
	#	%	#	%	#	%		
Bachelor	20	0.1%	20	0.1%	40	0.3%		
1-Bedroom	220	2%	635	5%	855	6%		
2-Bedroom	1,950	14%	900	6%	2,855	20%		
3-Bedroom	3,535	25%	515	4%	4,050	29%		
4+ Bedroom	5,815	42%	355	3%	6,175	44%		
	11540	83%	2425	17%	13975	100%		

#### **Housing Starts** New Home Construction

- New housing construction in the past 10 years has largely been in the form of new condominium / rental apartments in low-rise (5 storeys or fewer) buildings, with significant development occurring from 2017 to 2020.
- Over the past decade approximately **80% of new apartment** construction has been in purpose-built rental developments.
- The shift to higher density forms of residential development is roughly in alignment with trends exhibited across most urban areas in British Columbia which respond to a lack of available development land and mandates of densification of core neighbourhoods.
- New multi-family development dropped significantly in 2023, potentially tied to the high cost of construction that started in summer of 2022 with a rise in interest rates most significantly impacting the financial feasibility of new construction.



New Housing Construction by Unit Type, City of West Kelowna (2013 – 2023 CMHC)											
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Single	122	126	79	172	142	114	72	75	203	164	78
Semi-Detached	12	14	10	10	26	8	12	10	8	4	22
Row	8	4	53	48	40	5	0	18	57	93	99
Apartment	8	4	7	47	254	218	194	302	87	125	31
All	150	148	149	277	462	345	278	405	355	386	230

Updated 2024

#### Housing Completions by Tenure Type New Home Construction

- In the decade between 2013 and 2023 there were approximately 2,840 new residential units constructed in West Kelowna.
- The proportion of new housing construction as rental housing rose steadily from 2011 to 2021, with a decrease in purpose-built housing completed in 2022 and 2023.
- The substantial new rental supply introduced in 2019, 2020 and 2021 has contributed to the increase in rental vacancy rates observed in 2022, 2023 and early 2024.
- New rental housing is disproportionally found in the apartment housing form, a trend that is expected to continue. This will likely impact mostly families that may require larger unit types with rental tenure, as there is very little stock of this housing type.



New Housing Completions by Tenure Type, City of West Kelowna (2011 - 2023 CMHC)													
	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Owner	94	103	100	120	90	79	139	151	109	88	96	150	95
Rental	1	2	1	7	5	12	18	101	171	335	219	70	62
Condo	12	0	19	25	58	56	57	80	103	22	12	154	3

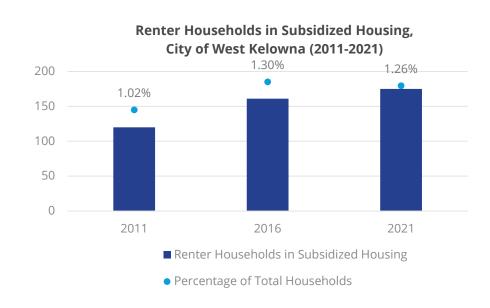
#### New Housing Completions 2017 – 2021 New Home Construction

- The majority of new housing construction in the City of West Kelowna is in the apartment development form.
- The CMHC indicates that the majority of rental units in the City of West Kelowna are rental apartments although population data indicates that the secondary rental housing market accommodates the most residents.
- With a limited supply of new rental units in larger housing formats (rental single-detached and semi-detached housing), there may be a lack of new supply of larger units that can better accommodate larger households.
- As the City of West Kelowna residential housing market has no high-rise development buildings constructed to date, it is possible that the market doesn't present the financial precursors to build higher-density forms.

New Housing Completions by Structural Type and Tenure, City of West Kelowna (Difference between 2016 and 2021 Census)								
	O	wned	Re	ented	Т	otal		
	#	%	#	%	#	%		
Single Detached House	26	9.5%	30	3.6%	56	5.0%		
Semi-Detached House	30	10.9%	0	0.0%	30	2.7%		
Row House	107	39.1%	0	0.0%	107	9.6%		
Apartment	111	40.5%	814	96.4%	925	82.7%		

# Affordable and Subsidized Housing Rental Housing Trends

- A relatively small proportion of total households in the City of West Kelowna are living in subsidized rental housing, approximately 1.26% according to the 2021 Census.
- This proportion is lower than that of the neighbouring City of Kelowna, where 3.5% of households are residing in subsidized rental housing
- The 2021 Census rate for West Kelowna is a slight decrease from the 2016 percentage of total households of 1.30%, although the total number of households identified as being in subsidized housing increased by 14 between 2016 and 2021 (161 to 175 households).
- The population living in subsidized rental housing are generally the households most vulnerable amongst all household types to changing economic conditions, such as inflation, and changes to the overall housing market.





# Social, Subsidized, and Affordable Housing Rental Housing Trends

- Social housing in Canada comes in many forms including public housing, non-profit housing, co-operative housing, and rent supplemented housing.
- Subsidized housing is a type of housing where the government provides financial support or rent assistance.
- In Canada, the CMHC defines housing as affordable if it costs less than 30% of a household's pre-tax income on housing.
- The purpose of social and subsidized housing is to ensure that vulnerable households are housed safely and sustainably to prevent homelessness, support individual health and wellbeing, provide stability, and act as a stepping stone to other forms of housing.
- The City of West Kelowna has a significantly smaller supply of affordable housing units than the neighbouring City of Kelowna.

- Housing that accommodates those experiencing or at risk of experiencing homelessness in the Central Okanagan area is generally concentrated in the City of Kelowna. For example, in the Spring of 2024, BC Housing opened 60 temporary homes in the Trailside Transitional Housing program in Kelowna.
- Given the substantial population of lower-income rental households, the City of West Kelowna should likely prioritize incentivizing and approving new, permanent affordable housing to house those in precarious living situations.

### Social, Subsidized, and Affordable Housing Rental Housing Trends

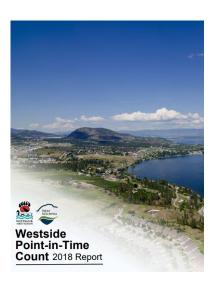
- As noted in the 2023 Housing Strategy, BC Housing reported that as
  of 2022 there were 123 BC Housing-affiliated non-market housing
  units in West Kelowna, as well as 109 rental subsidies in the private
  market, and 64 transitional supported and assisted living units.
- The City of West Kelowna has approximately 152 purpose-built affordable housing units, which does not necessarily include units that are leasing at below-market rates.
- The official inventory of affordable housing units does not include older rental housing that charges below-average rents as they are not as secure for tenure as purpose-built affordable housing.
- The 2021 census reported 175 households living in subsidized housing, up from 120 households in 2011. If the number of households living in subsidized housing continues to increase, there will be demand for additional affordable and subsidized housing units given the existing inventory of units.
- The total number of households that live in subsidized housing may be underrepresented due to a lack of subsidized housing options in the City of West Kelowna.
- There are no post-secondary housing units in the City of West Kelowna.

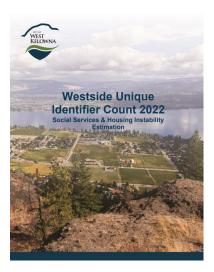
	Afford	able Housing S	upply	
Name	Туре	Address	Note	Units
Central Okanagan Co- Operative	Co- operative	2421 Last Road	Senior Building 55+	34
The Lions	Non-profit	3715 Gellatly Road	Subsidized independent housing for seniors with low income	40
Providence Vista	Non-profit Gellatly		Adult day centre for people at risk of losing their independence.	40
Bartley Road Shelter	Temporary Shelter	2515 Bartley Road	Temporary Modular	38

#### Homelessness and Social/Subsidized Housing Rental Housing Trends

- The City of West Kelowna completed a Point-In-Time (PIC) count in 2018 and identified 72 individuals experiencing homelessness. The PIC is a strategy used to help determine the extent of homelessness in a community at a single point in time. This allows the community to better understand the nature and extent of the unhoused population.
- In 2021, 38-beds were introduced to the City of West Kelowna on Bartley Road through a partnership between BC Housing and Turning Points Collaborative Society to assist people experiencing homelessness. It is understood that the modular housing project has helped alleviate those in precarious housing situations.
- Of the 72 individuals identified to be experiencing homelessness in 2017, the largest age cohort identified from the respondents were aged 25-44 (52.8%) followed by those aged 45-64 (29.2%).
- Of the 72 respondents, 62% of those identified as male.
- 3 in 5 of the respondents identified as having indigenous backgrounds which is a significant over-representation compared to the overall population.

- Expanding on the 2018 PIC, a Unique Identifier Count (UIC) was completed in 2022 which spoke to 279 respondents. An update to the UIC is also currently underway.
- The survey found that at least 56% or approximately 157 responded yes to the question: "Do you consider your housing situation to be unstable or feel you could lose your housing?"





# Short-Term Rental Accommodation Rental Housing Trends

- Short-term accommodations (STAs) are a form of accommodation where part of a principal residence (such as a suite in a single-detached house) is rented to visitors for a period of time less than a month.
- New STA regulations came into effect on July 13, 2021 limiting the ability for housing units to be rented for durations less than 30 days.
- In the City of West Kelowna, short-term rental accommodations must only operate out of a single-detached house, secondary suite, or carriage house. All other building and structure types can not be rented as an STA.
- 2024 data from short-term accommodation websites such as Airbnb and VRBO estimate that there are on average 500 units actively listed each month for short-term rental, with a blended average occupancy rate across the whole year of 54%, peak occupancy of 73% in July and low occupancy in January at 32%.

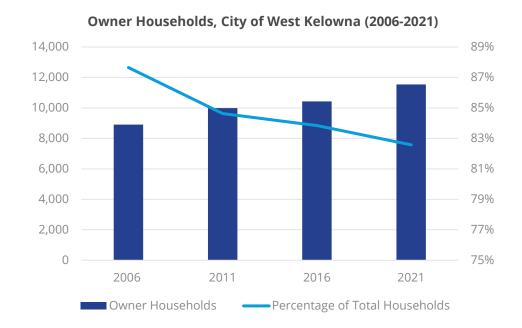
- With a significant proportion of the renter household population living in secondary suites and the secondary rental market, shortterm rental units may continue to remove housing from the general rental housing pool and reduce the overall supply of available rental housing in the City of West Kelowna.
- As of Fall 2024, is it estimated that the average rate for an STA in West Kelowna is \$397 a night across all rental unit types.
- Assuming the revenue achievable with a \$397 nightly rate for 54% average annual occupancy, revenue before taxes and fees could generate as much as \$6,520 monthly, substantially more than the average rent reported in the City of West Kelowna.
- As a result of the revenue achievable in a short-term rental unit exceeding the rental rates achievable in a dedicated long-term rental housing unit, homeowners may continue to decide to pursue this housing model despite the existing legal framework.



**Updated 2024** 

#### Owner Households 2006-2021 Homeownership

- Although total households have been increasing in the City of West Kelowna, as a result of an increase in new supply developed and the overall population increases experienced in the City, the proportion of owner households has been decreasing as rental households increase in prevalence.
- At a rate of approximately 82.6% homeownership in West Kelowna is significantly higher than the provincial rate of 66.8% as of the 2021 Census.
- Despite this decrease, owner households are expected to remain the dominant household type for the coming years in the City.
- Until other factors such as a substantial increase in the supply of new rental housing or household housing preference in the region change, owner households are anticipated to remain the dominant household type for the projection period.

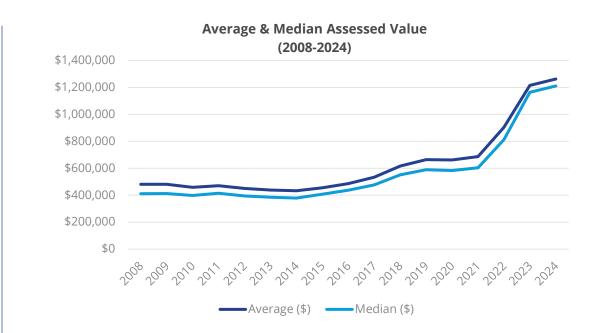


Owner Households, City of West Kelowna (2006-2016 Census)									
	2006	2011	2016	2021					
#	8,910	9,990	10,430	11,540					
%	87.65%	84.63%	83.84%	82.58					

**Updated 2024** 

# Assessed Value - All Housing Forms Housing Values

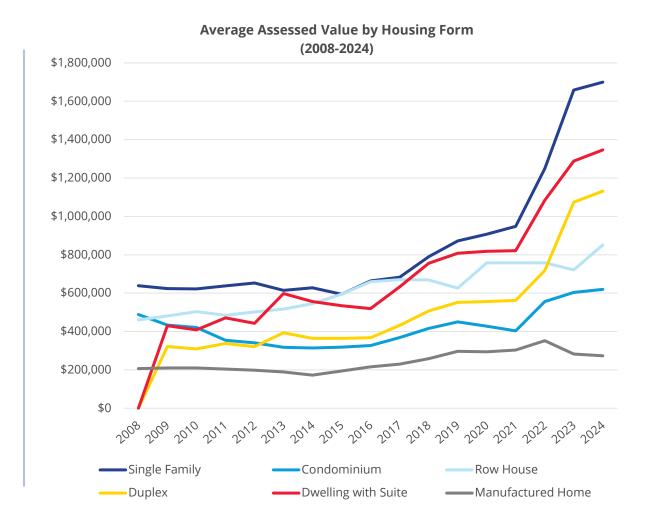
- BC Assessment housing values are used by municipal tax authorities to determine ownership and how much a homeowner must pay in tax for ownership. BC Assessment appraisers must value every property across British Columbia which can result in value discrepancies.
- BC Assessment has tracked assessed housing data in the City of West Kelowna beginning in 2008, which is illustrated in the graph to the right, while detailed values are highlighted below in the table from 2012.
- Average assessed value in the City of West Kelowna had remained relatively stagnant between 2008 and 2016 increasing an average of 0.18% annually.
- Since 2016, the average assessed value has increased year over year, on average at a rate of 11.8%.
- Since the pandemic (2020-2024 assessed years), the average annual increase year over year was 14.7%, with significant increases of 31.7% and 34.3% between 2021 and 2022, and then from 2022 to 2023 respectively.



	Average	and Me	edian As	sessed	Value –	<b>All Unit</b>	Types,	City of V	Vest Kel	owna (2	2012 - 20	024 BC A	ssessme	ent)
		2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Ave	erage (\$)	450,889	439,125	433,219	455,803	485,724	533,793	616,289	664,014	661,954	686,491	904,341	1,215,089	1,262,948
Me	dian (\$)	395,000	385,000	379,000	408,000	437,000	477,000	552,000	590,000	584,000	604,000	813,000	1,164,266	1,211,233
	Change e Value)	-4.29	-2.61	-1.34	5.21	6.56	9.90	15.45	7.74	-0.31	3.71	31.73	34.3	3.94

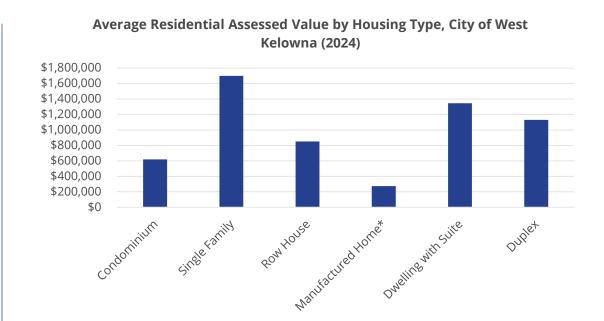
# Assessed Value – All Housing Forms Housing Values

- Average assessed values in the City of West Kelowna have generally increased across all structure types consistently since 2008.
- Average year over year assessed value growth rate across all unit types between 2008 and 2024 is approximately 5.5%, which has outpaced the average annual inflation rate of about 1.6%.
- The average rate of growth in assessed value from 2020 to 2024 is approximately 9.5%, which again outpaces the annual inflation rate during that time period of approximately 3.14%
- The average assessed value of Single Family homes have experienced the quickest increase in recent years, with a 31.8% increase between the average 2021 and 2022 values, then a subsequent 32.8% increase between 2021 and 2022.



# Assessed Value by Housing Type Housing Values

- In the City of West Kelowna, the largest housing units generally have the highest assessed value.
- Generally, the majority of assessed value for properties in British Columbia is largely land value compared to structure and improvement value.
- Given the City of West Kelowna's historic building trends focused on larger housing types such as duplexes and single-family houses, the supply of newer condominium units was generally comprised of older units.
- Assessed value assigned to an individual property may differ substantially from a transaction value due to a number of factors such as market pressure and buyer emotion which are not considered by BC Assessment.

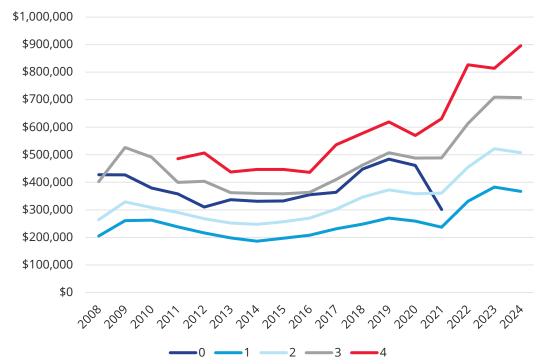




## Condominium Apartment Market Housing Values

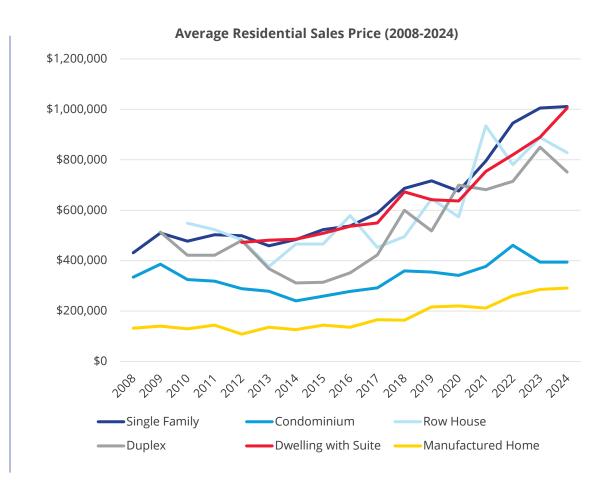
- In general, the assessed value of condominium apartments has increased significantly since 2008 with higher value units corresponding to number of bedrooms.
- Assessed condominium apartment values in the City of West Kelowna have largely grown at a slower pace than other types of housing units.
- Given the relatively small inventory of condominium apartments in the City of West Kelowna, there are significant discrepancies between assessed values by unit size. This is most relevant to studio (0 bedroom) apartments, where the high price is the result of few units in the market, and generally found within newer residential developments.
- Further, the significant dip in value observed by BC Assessment for studio units is likely also a result of a lack of supply of small condominium units. As a result, a decrease in the value of a small set of units may disproportionally impact the average value of the entire supply.

#### Condominium, Average Residential Assessed Value by Number of Bedrooms (2008-2024)



## Transaction Trends for all Housing Types Housing Values

- The 2024 sales data provided by BC Assessment included transaction completed from January to October 2024 and additional sales data from the remainder of the year may result in different values.
- Similar to most urban areas in Canada, the average residential sale price for housing as a trend has been increasing steadily since 2008. This has resulted in significant affordability challenges for households all across the country.
- Since 2008, there have been a total of 17,300 property transactions in the City of West Kelowna, approximately 60% of which were for single-family dwellings.
- The second most transacted housing form in the City of West Kelowna are condominium units which account for approximately 20% of all transactions over the 2008-2024 period.
- Residential transaction values (excluding manufactured homes) increased approximately 5.05% annually between 2008 and 2023 across all main housing forms, with decreases in transaction values in 2024 reducing the average to 4.6% annually.
- Since 2008, the average transaction value of a housing unit in the City of West Kelowna has increased by 105%.



#### Transaction Values - All Housing Types Housing Values

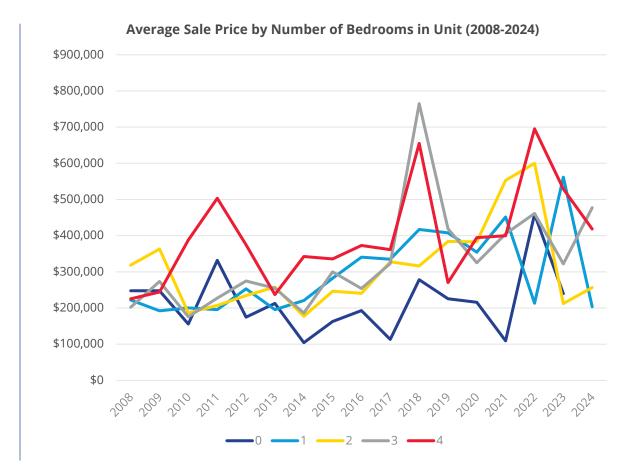
- Similar to what was identified in the previous Housing Needs Assessment Report (2022), single-family houses have been transacting for almost the same value as row houses and dwellings that have a suite.
- Historically, single-family homes are the most transacted dwelling type in the City of West Kelowna, with this trend continuing in 2024.
- Although single-family dwellings have so far been transacting for similar values as row houses, for every row house sold in West Kelowna, approximately 6 single-family dwellings are transacted.
- Dwellings with suites are typically larger single-detached homes that feature a basement or other form of suite. It is understood that because these homes are larger, they fetch a higher average sale price than standard single detached units without an additional suite.
- Between January 1 and November 1 there have been about 68 residential transactions, the top three being 18 of which have been for single-detached homes, 11 for homes with a suite, and 10 for duplexes.



Ave			ction Value by Ho Kelowna 2024	ousing Type,							
Single Family	Condominium Apartment	Row House	Manufactured Home	Dwelling with Suite	Duplex						
\$1,011,256 \$394,221 \$827,928 \$291,225 \$1,005,231 \$7											

#### Transaction Value by Number of Bedrooms Housing Values

- The data in the graph to the right shows the average transaction value of units across the main housing forms, categorized by the number of bedrooms in each unit that was sold in those years.
- All unit types being categorized together by bedroom count means that the quality of the housing type, and the other factors that would influence price blended together, resulting in very inconsistent transaction patterns.
- In general, like most urban areas across British Columbia, the more bedrooms a housing unit has, the greater the average transaction price, meaning 3- and 4-bedroom units have generally had a higher sale price historically.



## Homeownership Affordability Analysis Home Ownership Trends

- A housing affordability analysis was conducted to determine how a typical ownership household could allocate income to home ownership in the present City of West Kelowna housing market.
- Assumptions:
  - Adjusted for inflation from 2021, an average annual owner household income of \$130,661.
  - A maximum of 30% of monthly pre-tax income is to be spent on housing.
  - Purchase price with 20% down payment.
  - Amortization period of 25 years.
  - 5-year fixed Closed Mortgage Rate of 6.6% (November 2024 average of range of available bank rates).
  - Monthly fees for maintenance (\$200), property tax (\$250), utilities/heating (\$100).

Average Incom	e (2021 Census, Adju	sted for 2024 Inflation)
Average Annual Owner Household Income	Average Monthly Income	Monthly Income Available for Housing Payments (pre-tax)
\$130,661	\$10,888	\$3,266

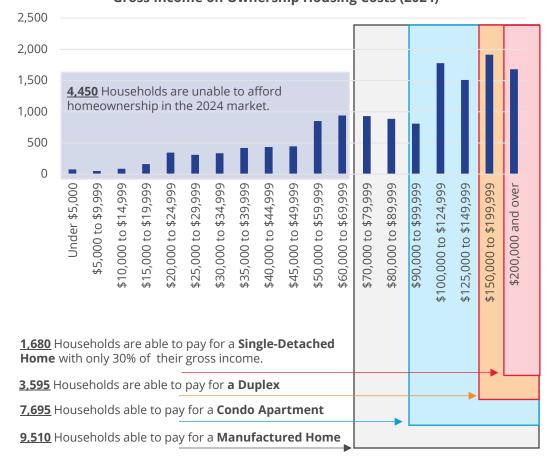
	Average Sale Price (2024) BC Assessment												
Single-Family Dwelling	Condominium Apartment	Manufactured Home	Duplex										
\$1,011,256 \$394,221 \$291,225 \$751,666													

Minimum A		Income Require tax Income on I	ed to Spend Less th Housing Fees	an 30% of
	Single-Family Dwelling	Condo Apartment	Manufactured Home	Duplex
Household Income	\$216,000	\$92,500	\$69,900	\$171,000

### Homeownership Affordability Analysis Homeownership Trends

- Average transaction values were compiled from BC Assessment data across the main housing forms in the City of West Kelowna and compared to income brackets of households in the City.
- For a household to purchase a single-family home for the average transaction price found in 2024, a household needs to earn at least \$216,000 annually to ensure servicing housing fees, taxes, interest, and debt payments are under 30% of monthly income.
- One of the most significant challenges for households aiming to enter the homeownership market is the 20% down payment requirement. Particularly for households spending more than 30% of monthly income on housing, the savings required are extremely prohibitive.
- For the average single-detached home sale price of \$1,011,256 a 20% down-payment is \$202,251.

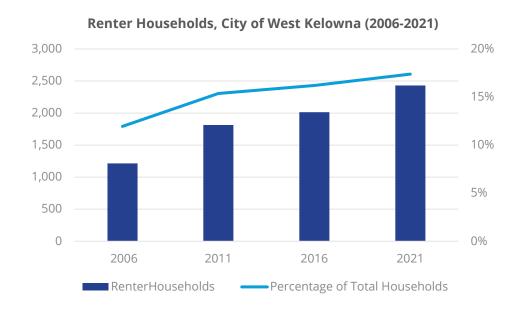
#### Households with Income Ranges able to Spend 30% of Monthly Gross Income on Ownership Housing Costs (2024)





#### Renter Households 2006-2021 Rental Housing Trends

- The Canadian Mortgage and Housing Corporation (CMHC) tracks a wide range of housing data across Canada's urban areas to report on data and trends for rental housing.
- The share of renter households in the City of West Kelowna has been increasing both in terms of absolute renter households but also increasing as a proportion of total households in the City.
- As the total number of renter households grows in the City of West Kelowna, without a sufficient supply of adequate rental housing, there may be an exodus of households to other housing markets.
- Conversely, if supply is not sufficient to meet rental housing demand, households may be forced to increasingly pay more for adequate housing or may be forced to live in inadequate housing situations.



Renter Households, City of West Kelowna (2006-2021 Census)												
2006 2011 2016 2021												
#	1,215	1,815	2,015	2,430								
%	11.95%	15.37%	16.20%	17.39%								

#### Rental Housing Vacancy Trends 2013-2023 Rental Housing Trends

- The rental vacancy rate in the City of West Kelowna has averaged at approximately 3% vacancy between 2013 and 2023. This is higher than neighbouring Kelowna which has averaged a 1% vacancy during the same time period.
- CMHC does not report sufficient data on available rental housing units to accurately report vacancy rates for Bachelor, 1-, and 3bedroom units.
- Low rental vacancy rates are one of the main factors driving monthly rental rate increases as it is an indicator of substantial demand for rental housing and a lack of supply of available or suitable units. If rental vacancy is too high, it may indicate there is an oversupply of units (or units may not be suitable) and this can cause property owners to forgo maintenance and upkeep.
- Fluctuations exhibited in the rental housing market data are potentially a result of the relatively small inventory of monitored rental units.
- The neighbouring City of Kelowna has a significantly larger rental housing supply and has experienced consistently low rental vacancy rates across all unit types and sizes.

#### Rental Vacancy Rate, City of West Kelowna (2013-2023)



		Re	ental V	acancy	Rate	(2013-2	2023 CI	ИНС)							
	City of West Kelowna														
	2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 2023														
1-Bed	-	-	-	-	-	-	-	1%	1%	6.2%	4.7%				
2-Bed	3%	0%	0%	2%	2%	0%	9%	2%	1%	1.8%	4.1%				
3-Bed	-	-	-	-	-	-	-	0%	-	6.4%	-				
Total	6%	1%	0%	1%	2%	1%	9%	2%	1%	3.4%	4.2%				
				Cit	y of Ke	lowna									
Bachelor	2%	0%	1%	0%	0%	0%	0%	6%	0%	0.1%	0.2%				
1-Bed	1%	1%	1%	1%	0%	4%	4%	2%	1%	1.1%	0.7%				
2-Bed	2%	1%	1%	1%	0%	1%	2%	1%	1%	0.9%	1.2%				
3-Bed	<b>3-Bed</b> 2% 0% 0% 1% 1% 1% 2% 1% 1.4%														
Total	2%	1%	1%	1%	0%	2%	2%	2%	1%	0.9%	1.0%				

## Rental Housing Supply Rental Housing Trends

- As monitored by the CMHC, the City of West Kelowna's primarymarket rental housing supply has remained relatively stagnant between 2011 and 2017 and although data has not been tracked prior to 2011, it is expected that the supply of rental housing was consistent at 2011-2017 levels.
- Between 2017 and 2023 the supply of purpose-built rental units has increased by approximately 744 units, an increase of 930%. Amongst the newly introduced rental supply, 2-bedroom units have become most prominent with an increase of 463 2-bedroom units over the same 2017 to 2023 time period, a 747% increase.
- With an estimated supply of 824 rental housing units as of 2023 and over 2,400 rental households (2021), it is assumed that the majority of rental households in the City of West Kelowna are housed in the secondary rental housing market.

#### Primary Rental Market Supply by Bedroom Type, City of West Kelowna (2013-2023)



Rental Su	pply b	y Bed	room	Туре,	City o	of Wes	t Kelo	wna (	2011-2	2023 C	MHC)
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Bachelor	-	-	-	-	-	-	-	-	2	2	2
1-Bed	6	6	6	6	6	46	81	151	197	251	251
2-Bed	61	65	62	62	62	98	223	289	428	517	525
3-Bed+	12	12	12	12	12	12	12	19	19	46	46
Total	79	83	80	80	80	156	316	459	629	816	824

# Secondary Rental Housing Supply Rental Housing Trends

- The secondary rental housing market is generally comprised of rented properties that are not necessarily intended for rental housing. This may include individually owned properties and housing units such as rented single-family houses, rented condominium units, and rented strata duplex homes.
- In general, housing units in the secondary rental market are considered to be less secure as they are more easily removed from the long-term rental housing market, the unit may be sold to another household, or an owner may choose to occupy the unit.
- While not specifically tracked by Statistics Canada or CMHC, given the large number of observed renter households in the 2011, 2016, and 2021 census period and the reported supply of rental housing units by the CMHC in the respective years, it can be assumed that the majority of the renter population is accommodated in secondary suites, whether officially permitted (legal suites) or otherwise. Effectively, it is understood that a large amount of the supply of secondary rental market supply is located within basement suites or secondary suites.

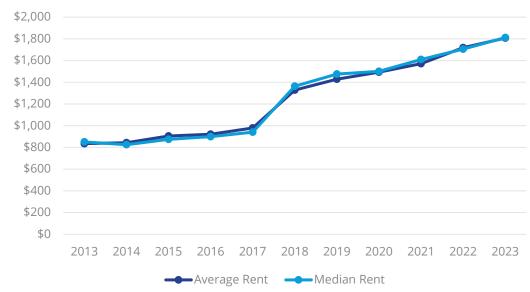
- The City of West Kelowna's secondary suites policy recognizes that these unit types are an important form of affordable rental housing with benefits for homeowners, tenants, and the community.
- In the City, secondary suites are typically self-contained secondary dwelling units with separate cooking facilities and at least one bathroom attached. They must be located only within a principal single detached dwelling.

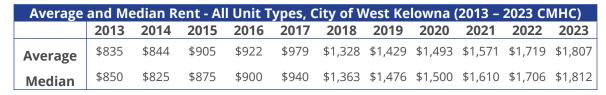
Updated 2024

# Average and Median Rent Trends Rental Housing Trends

- Likely due to a lack of supply in the City of West Kelowna rental housing market, there is limited data on average and median rents.
- As indicated in the figures to the right, the most consistently tracked rental market in the City of West Kelowna is the 2bedroom unit which most significantly impacts average and median rent across all unit types in the City. There is limited rental data for 1-bedroom and 3-bedroom units.
- As observed in urban areas across British Columbia, it can be generally expected that average and median rent for new rental housing units increases with each additional bedroom in the City of West Kelowna.
- Note: The CMHC has not reported average rents for studio units in the City of West Kelowna.

#### Average and Median Rent - All Unit Types, City of West Kelowna (2013-2023)





#### Average and Median Rent Trends Rental Housing Trends

- The CMHC has very limited rental data on 1-bedroom rental housing units in the City, most likely due to a lack of supply resulting.
- Average monthly rental rates across a given market are typically impacted by a wide variety of factors including inflation, supply, demand, and unit availability.
- Between 2018 and 2023, average rent increases have significantly outpaced inflation. Inflation rates in this 5 year period ranged from 0.7% to 6.9% while the average rent for 2-bedrooms increased by 34% in that period.
- Monthly rents for a 2-bedroom rental unit have increased substantially between 2017 and 2021 with the greatest year-overyear increase occurring between 2017 and 2018 when average rent increased 36.11% from \$997 to \$1,357. The average annual rate increase has been approximately 6.1% between 2018 and 2023.
- New apartments generally command higher monthly rents than older existing apartments and this may be a significant reason why average/median rents have increased substantially for 2bedroom units since 2017 with the new supply being introduced in the City of West Kelowna's market.

Average and Median Rent, 1- and 2- Bedroom Units, City of West Kelowna (2013-2023 CMHC) \$2,100 \$1,900 \$1,700 \$1,500 \$1,300 \$1,100 \$900 \$700 \$500 ----1-Bed Median Rent **─**1-Bed Average Rent **─**2-Bed Average Rent 2-Bed Median Rent

	Average and Median Rent, 1- and 2- Bedroom Units, City of West Kelowna (2013-2023 CMHC)														
	2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 2023														
1-Bed	Ave.	-	-	-	-	-	-	-	\$1,439	\$1,476	\$1,595	\$1,674			
I-beu	Med.	-	-	-	-	-	-	-	\$1,440	\$1,465	\$1,570	\$1,690			
2-Bed	Ave.	\$850	\$862	\$933	\$941	\$997	\$1,357	\$1,468	\$1,537	\$1,612	\$1,732	\$1,825			
z-beu	Med.	\$865	\$865	\$875	\$910	\$1,050	\$1,500	\$1,558	\$1,645	\$1,665	\$1,756	\$1,878			

# Rental Housing Affordability Analysis Rental Housing Trends

- According to the CMHC, housing is considered affordable when a household is able to spend less than 30% of pre-tax income on adequate and sustainable shelter.
- Households that are spending more than 30% of their income on shelter are considered to be in core housing need, while households that are spending 50% or more of their gross income on shelter are considered to be in severe housing need.
- The 2021 Census estimated that a total of 3,020 households in West Kelowna were in housing that was unaffordable based on their income. Of those, approximately 1,965 were owners of their housing while 1,060 were renters.
- The average rental rate across all units has increased at an average rate of 6% annually, with the most significant increase occurring between 2021 and 2022 where the average rental rate rose by 9% from about \$1,571 to \$1,719.

	Average F	Rent, City of West	Kelowna (CMHC	2023)										
	All Units	All Units 1-Bedroom 2-Bedroom 3-Bedroom												
2020	\$1,493	\$1,439	\$1,537	\$1,254										
2021	\$1,571	\$1,476	\$1,612	-										
2022	\$1,719	\$1,595	\$1,732	\$2,290										
2023	\$1,807	\$1,674	\$1,825	\$2,361										

(2021		dability, West d for Inflation	Kelowna to 2024 Estimate)
	Average Household Income	Average Monthly Income	Monthly Income Available for Housing Payments (rent/mortgage, assuming max 30% of pre-tax income)
Total Households	\$128,060	\$10,671	\$3,201
Renter Households	\$88,834	\$7,403	\$2,220

# Rental Housing Affordability Analysis Rental Housing Trends

- Based on average rent across all unit type in West Kelowna in 2023 (\$1,807), households would need to earn a minimum of \$65,052 annually, pre-tax, for the rental market to be considered generally affordable.
- If household income is less than \$43,368 annually, households will be required to spend more than 50% of monthly income to find a rental housing unit at average market rents.
- The large volume of households that are required to spend more than 30% of monthly income on rent highlights the need for additional affordable rental housing to ensure households have sufficient funds for other essentials such as food and transportation.

#### Renter Households by Annual Pre-Tax Income, City of West Kelowna (Census 2021)





#### Appendix Definitions

**Adequate housing** is reported by their residents as not requiring any major repairs.

**Affordable housing** has shelter costs equal to less than 30% of total before-tax household income.

**Attainable housing** is housing that is affordable for households earning around the median income in a community.

**Bedrooms** refers to rooms in a private dwelling that are designed mainly for sleeping purposes. Also included are rooms used as bedrooms now, even if they were not originally built as bedrooms, such as bedrooms in a finished basement. One-room private dwellings such as bachelor or studio apartments have zero bedrooms.

**Core housing need** refers to whether a private household's housing falls below at least one of the indicator thresholds for housing adequacy, affordability or suitability, and would have to spend 30% or more of its total before-tax income to pay the median rent of alternative local housing that is acceptable (attains all three housing indicator thresholds).

**Extreme core housing need** is considered the same as core housing need with the exception that the household has shelter costs for housing that are more than 50% of total before-tax household income.

**Household** means a person or a group of persons who occupy the same housing unit.

**Primary household maintainer** is identified as the main or first person in a household who pays the rent or mortgage, or the taxes, or other maintenance costs.

**Primary rental market** consists of the conventional rental housing stock, mainly of purpose-built rental apartments.

Private dwelling and/or residential unit refers to a separate set of living quarters with a private entrance either from outside the building or from a common hall, lobby, vestibule or stairway inside the building. The entrance must be one that can be used without passing through the living quarters of some other person or group of persons, i.e. not a bedroom.

**Secondary rental market** consists of rentals that were introduced onto the housing market initially as free-hold stratified dwellings, then rented. This includes rented houses, secondary suites, individually rented condo units, and units in multiple conversion dwellings. Generally the landlord is the owner of the single unit.

**Suitable housing** has enough bedrooms for the size and composition of resident households according to the National Occupancy Standard (NOS), conceived by the Canada Mortgage and Housing Corporation and provincial and territorial representatives.

#### Appendix Historical BC Assessment Data

	Housing Supply (Main Housing Forms), City of West Kelowna (2008 – 2024 BC Assessment)																
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Condominium	883	1,307	1,403	1,521	1,477	1,477	1,479	1,479	1,476	1,511	1,515	1,510	1,389	1,594	1,702	1,704	1,695
Single Family	8,493	8,605	8,677	8,802	8,866	8,880	8,954	8,637	8,647	8,481	8,513	8,528	8,470	8,432	8,489	8,443	8,362
Row House	0	0	286	257	260	366	396	445	470	501	592	627	641	652	685	739	740
Manufactured Home	518	520	518	520	519	515	517	522	523	521	523	524	524	521	522	522	521
Dwelling with Suite	20	20	22	22	122	138	986	1,100	1,100	1,624	1,804	2,000	2,224	2,476	2,694	1,391	1,478
Duplex	468	464	846	850	848	728	730	785	793	793	817	843	841	883	909	623	409
Total	10,372	10,906	11,740	11,960	11,980	12,018	12,132	12,255	12,340	12,408	12,627	12,760	12,685	13,000	13,310	13,422	13,205