AGRICULTURAL ADVISORY COMMITTEE



To: Agricultural Advisory Committee Members Date: September 1, 2021

From: Carla Eaton, Planner III File No: Z 21-03

Subject: Z 21-03, OCP and Zoning Amendment Bylaw No. 100.65 and 154.105

(AAC), Unaddressed Shannon View Drive

BACKGROUND

The applicant has proposed an Official Community Plan amendment from Low Density Multiple Family to Tourist Commercial land use designation; and Rezoning of the land from R3 (Low Density Multiple Family) to a Comprehensive Development (CD) Zone to accommodate a proposed destination resort spa and hotel with uses similar to the C6 (Tourist and Resort Commercial) zone but where the CD zone will allow more site specific details associated with the proposed destination resort spa, hotel and auxiliary uses focused on passive recreation, wellness, and health services.

	PROPERTY DE	TAILS		
Address	Shannon View Drive (Lot 3, DL 2602, ODYD, Plan 23091, Except Plans KAP61634, KAP66303 and KAP80333)			
PID	006-578-284			
Folio	36414136.024			
Lot Size (m ²)	52,528 m ²			
Owner	Loewen Development Group (2015) Ltd. (Inc. BC1032145)		gent QRD (Baden Resort) LP / Harp Saran	
Current Zoning	R3 (Low Density Multiple Family)	Proposed Zoning	CD (Comprehensive Development) Zone – hotel resort with accessory uses tailored to site specific details	
Current OCP	Low Density Multiple Family	Proposed OCP	Tourist Commercial	
Current Use	Vacant	Proposed Use	Hotel Resort with accessory uses	

Development Permit Areas	Hillside, Sensitive Terrestrial Ecosystem, Form and Character for Tourist Commercial
Hazards	Rockfall
Agricultural Land Reserve	N/A

		ADJACENT ZONING & LAND USES
North	۸	P1 – Shannon Woods Park / A1 agricultural parcels across Shannon Lake Road
East	>	R1 – single family residential / RC4 – compact single detached residential
West	<	P1 – Shannon Lake Golf Course across Shannon Lake Rd
South	V	R1 - single family residential

NEIGHBOURHOOD MAP



PROPERTY MAP



DISCUSSION

Historical Context

As part of a larger parent parcel, the subject property was rezoned to allow a low density multiple residential development by the RDCO on October 5, 1992. Other parts of the larger parent parcel have since been developed as a strata condominium site and nineteen (19) single family residential lots off Shannon View Drive, with one other vacant lot off Shannon Lake Road. The site was previously disturbed and an access road was constructed from Shannon View Drive up to the top of the knoll. Former Development Permit 11-05 was approved by Council for forty-nine (49) townhouse units on December 12, 2011, but the development did not proceed and the DP lapsed with outstanding conditions on December 13, 2013. The proposed zoning amendment is the first application on the subject property since this time.

Draft Comprehensive Development (CD) Zone:

The CD zone will include consideration for the general development layout for the following uses:

- Access roads;
- Administration building;
- Bistro/restaurant;
- Cabins (approx. 10 two-bedroom units);

- Hotel buildings (approx. 188 units);
- Silent spa;
- Spa;
- Staff housing building (approx. 12 one-bedroom units); and
- Treatment rooms.

The floor area ratio (FAR), parcel coverage, setbacks and maximum height will be further refined as the draft CD zone progresses. However, the current proposed development is based on the following limits:

- FAR 0.4
- Parcel coverage ~ 18%
- Maximum height 15.0 m
- Front parcel setback 6 m
- Rear parcel setback 6 m
- Side yard setback 6 m

Staff are working through the technical referral process before finalizing the draft zone and the AAC's preliminary comments are appreciated.

Future Development Permit

The detailed development configuration, site grading, landscaping, and form and character elements of the proposed development would be subject to a future development permit review pending rezoning. You will note that the applicant provided Architectural drawings with the rezoning package that include a number of detailed elevation drawings which are only provided for context at this point. Any referral comments received regarding elements tied to the future Development Permit will be considered advisory.

Referral Information

The following information is attached for your review:

- Draft Official Community Plan Amendment Map
- Draft Zoning Bylaw Amendment Map
- Applicant Architectural Drawings (Site plan/context/sections/building elevations/materials)
- Applicant Proposal Summary
- Site Grading Plan

Additionally, the following technical documents have been provided in support of the application. These reports may be requested by the AAC by contacting the file manager directly by email (Carla.eaton@westkelownacity.ca).

- Geotechnical Report (Dec 5, 2018)
- Environmental Assessment (Mar 26, 2020)
- Functional Servicing Report (May 13, 2021)
- Transportation Review (Jun 1, 2021)

KEY CONSIDERATIONS

In providing recommendations to City staff and Council, the AAC may wish to consider the following:

- The proposed amendments are being presented to the AAC prior to a full technical and policy review for early feedback to assist in the preparation of what is anticipated to be a more detailed zoning bylaw amendment tailored to the site specific details.
- The future development permit process will address any remaining hillside and environmental mitigation and proposed covenant protection areas, as well as form and character issues with the proposed hotel and resort development.

Specific comments would be appreciated should the AAC have any concerns with the proposed bylaw amendments, so that they may be further investigated or considered prior to staff providing a recommendation to Council as part of consideration of the application.

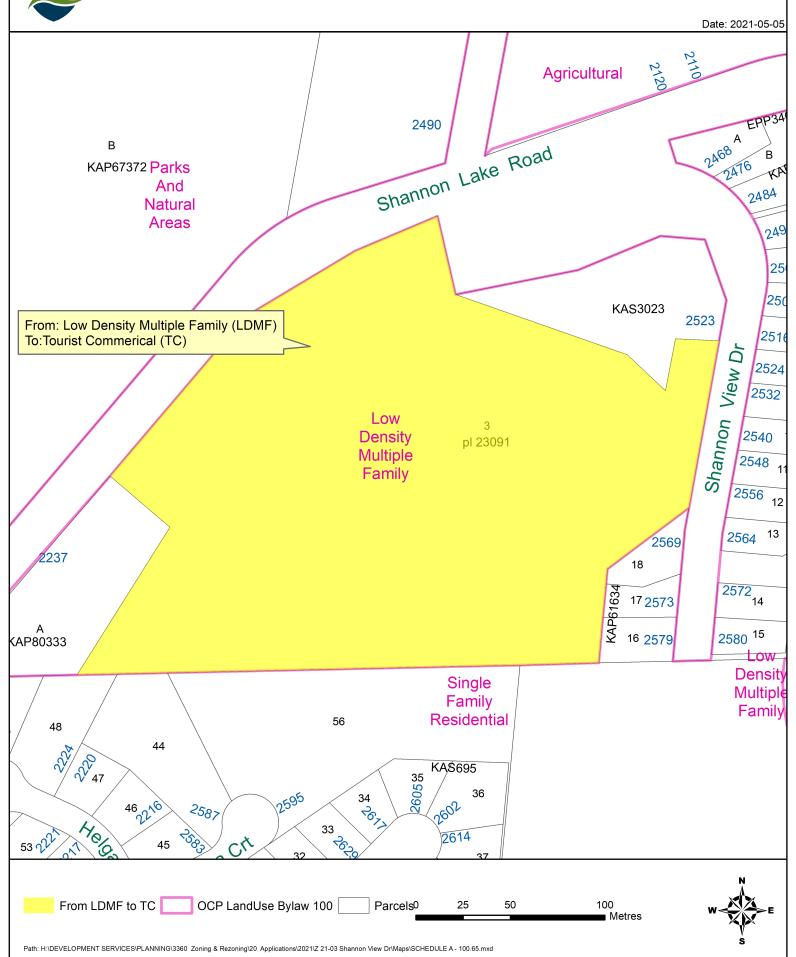
	Powerpoint: Yes ⊠	No □
Carla Eaton, Planner III		
Respectfully submitted,		

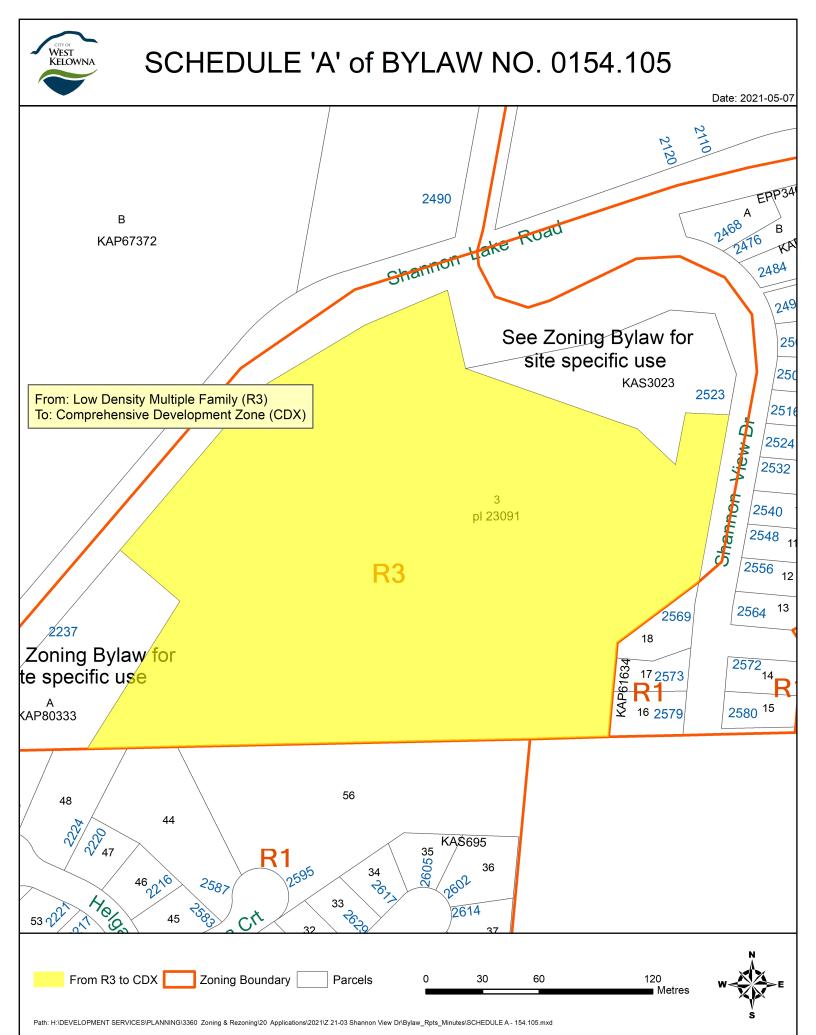
Attachments:

- 1. Draft Official Community Plan Amendment Map
- 2. Draft Zoning Bylaw Amendment Map
- 3. Applicant Architectural Drawings (Site plan/context/sections/building elevations/materials)
- 4. Applicant Proposal Summary
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SCHEDULE 'A' of BYLAW NO. 0100.65



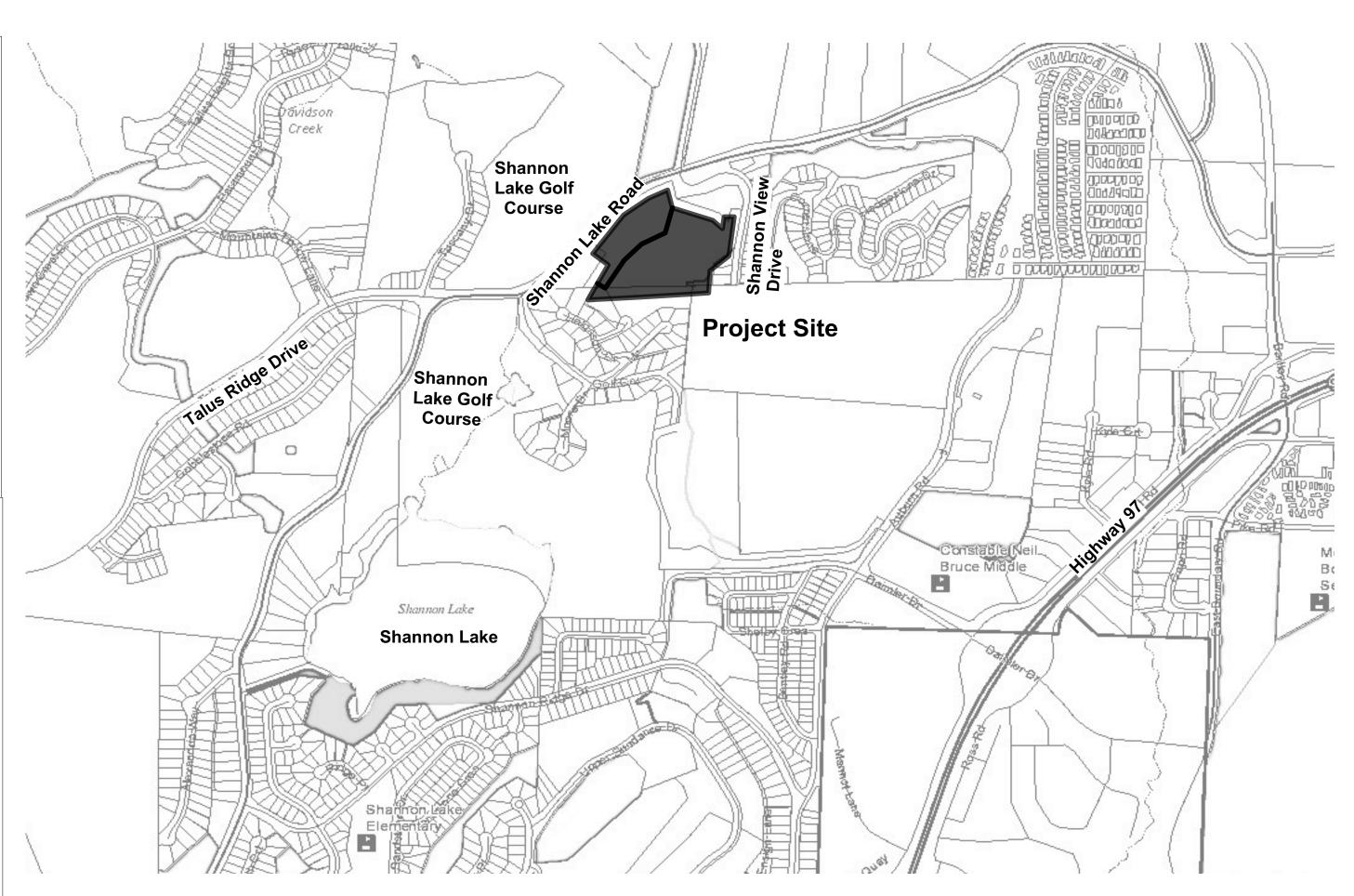


Development Stats - March 11, 2021 - PRELIMINARY Civic Address: Shannon View Drive, City of West Kelowna, BC **PLAN KAP 23091, LOT 3, DISTRICT LOT 2602** Legal: Folio: 36414136.024 P.I.D.: 006-578-284 Zoning: Current Zoning R3 **Proposed Zoning C6 TOTAL SITE AREA:** 565408.8 **sq.ft.** 52528.20 **m2** PROPOSED DEVELOPMENT PARCEL AREA: 316732.9 **sq.ft.** 29425.45 **m2** Max.75 FAR Max.1.5 FAR **DENSITY:** PERMITTED SITE COVERAGE: Max.40% Max.40% **HEIGHT** (permitted) Max.9.0 m (29.5 ft) Max.15.0 m (49.5 ft) SETBACKS: (Do Not Apply to provate access or covenant boundaries) Front Yard Rear Yard 6 m Side Yard PROPOSED GROSS FLOOR AREA- Building A (Employee Housing Building) 315.3 m2 Lower Floor 6 1BR units @ 540 sf/ Unit 3394.0 sq.ft. Second Floor 6 1BR units @ 540 sf/ Unit 3394.0 sq.ft. 315.3 m2 6788.0 sq.ft. 630.6 m2 6788.0 sq.ft. 630.6 m2 SUB-TOTAL EMPLOYEE HOUSING GFA PROPOSED GROSS FLOOR AREA- Building B (Resort Accommodation Building) 654.7 m2 Lower Floor 16-1BR units @ 420 sf/ Unit 654.7 m2 Second Floor 16-1BR units @ 420 sf/ Unit 7047.0 sq.ft. Third Floor 16-1BR units @ 420 sf/ Unit 654.7 m2 7047.0 sq.ft. 654.7 m2 Fourth Floor 16-1BR units @ 420 sf/ Unit 7047.0 sq.ft. 2618.8 m2 28188.0 sq.ft. PROPOSED GROSS FLOOR AREA- Building C (Resort Accommodation Building) 474.1 m2 Lower Floor 10-1BR units @ 420 sf/ Unit 5103.0 sq.ft. 474.1 m2 5103.0 sq.ft. Second Floor 10-1BR units @ 420 sf/ Unit Third Floor 10-1BR units @ 420 sf/ Unit 5103.0 sq.ft. 474.1 m2 15309.0 sq.ft. 1422.3 m2 PROPOSED GROSS FLOOR AREA- Building D (Resort Accommodation Building) 474.1 m2 Lower Floor 10-1BR units @ 420 sf/ Unit 5103.0 sq.ft. 474.1 m2 Second Floor 10-1BR units @ 420 sf/ Unit 5103.0 sq.ft. Third Floor 10-1BR units @ 420 sf/ Unit 5103.0 sq.ft. 474.1 m2 15309.0 sq.ft. 1422.3 m2 PROPOSED GROSS FLOOR AREA- Building E (Resort Accommodation Building) Lower Floor 16-1BR units @ 420 sf/ Unit 654.7 m2 7047.0 sq.ft. 654.7 m2 Second Floor 16-1BR units @ 420 sf/ Unit 7047.0 sq.ft. Third Floor 16-1BR units @ 420 sf/ Unit 7047.0 sq.ft. 654.7 m2 654.7 m2 Fourth Floor 16-1BR units @ 420 sf/ Unit 7047.0 sq.ft. 2618.8 m2 28188.0 sq.ft. PROPOSED GROSS FLOOR AREA- Building F (Resort Accommodation Cabins) Cabins 10-2BR units @ 900 sf/ Unit 31.9 m2 56.1 <u>m2</u> 88.0 m2 604.0 sq.ft. GFA per Cabin 947.6 sq.ft. x 10 Cabins 9476.0 sq.ft. 880.3 m2 PROPOSED GROSS FLOOR AREA- AUXILLIARY 92.9 m2 Circulation, Parkade, etc. 1000.0 sq.ft. SUB-TOTAL RESORT ACCOMMODATION GFA 9055.3 m2 97470.0 sq.ft. PROPOSED GFA-RESORT SPA Building G (Restaurant/Bistro/Retail) 4109.0 sq.ft. 381.7 m2 PROPOSED GFA-RESORT SPA Building H (Check-In Admin/Office) 349.3 m2 3760.0 sq.ft. PROPOSED GFA-RESORT SPA Building I (Wellness-Active Zone) 4229.3 sq.ft. 392.9 m2 PROPOSED GFA-RESORT SPA Building J (Treatment/Change Rooms) 4180.3 sq.ft. 388.4 m2 501.1 m2 PROPOSED GFA-RESORT SPA Building K (Wellness - Silent Zone) 5394.0 sq.ft. 23306.6 sq.ft. 2165.3 m2 23306.6 sq.ft. 2165.3 m2 SUB-TOTAL RESORT SPA GFA **TOTAL GFA** 127564.6 sq.ft. 11851.1 m2 PROPOSED FAR (GFA/PARCEL AREA): 0.2 FAR (Site Area) **0.4 FAR** (Development Parcel) PROPOSED SITE COVERAGE PARKING CALCULATION: 196 - units @ 420 -900 sf 196 cars 21,672.6 sf (Health Fitness Facility) 3.0 stall / 1000 sf 63 cars 259 cars Total parking required = **TOTAL PARKING PROVIDED:** 161 cars

Design Under Part 3 2018 BC Building Code

Client: Baden Resort Spa	(T) 604-765-9557
Shannon View Drive	(e) hsaran@kaiserlanden.con
City of West Kelowna, BC	Contact: Harp Saran
Architect & Landscape Architect	
Murdoch + Co.	(T) (604) 905-6992
PO Box 1394, #106- 4319 Main Street	(e) murdoch@telus.net
Whistler, BC V0N 1B0	Contact: Brent Murdoch
Surveyor:	
Runnalls Denby	(T) (250) 763-7322
259A Lawrence Avenue	
Kelowna, BC V1Y 6L2	
Civil Engineer:	
Aplin Martin Consultants Ltd.	(T) (250) 448-0157
1258 Ellis Street	(e)
Kelowna, BC V1Y 1Z4	Contact: Davin Shillong
Environmental:	
Ecoscape Environmental Consultants Ltd.	(T) (250) 491-7337
450 Neave Court	(e)
Kelowna, BC V1V 2M2	Contact:

Draw	ing List
A-0.0 A-0.1 A-1.1 A-1.2 A-1.3 A-1.4 A-1.5 A-1.6 A-1.7	Cover Page / Key Plan Site Context Land Use Plan Site Plan - Lower Level Site Plan - Main Level Site Sections Existing Site - Photos Existing Site - Steep Slopes Existing Site - Terrestrial DP Area Wildfire Hazard Zones
A-2.1 A-2.2 A-2.3 A-2.4 A-2.5 A-2.6 A-2.7 A-2.8 A-2.9 A-2.10 A-2.11	Building A - Staff Housing - Typical Plans & Massing Building B - Hotel Plans & Massing Building C - Hotel Plans & Massing Building D - Hotel Plans & Massing Building E - Hotel Plans & Massing Building F - Cabins Plans & Massing Building G - Bistro Program & Massing Building H - Admin Program & Massing Building I - Active Spa Building J -Treatment Rooms Building K - Silent Spa
A-8.1 A-9.1	Unit Plans Material / Finish Board
L-1.0	Landscape Plan
3D-1 3D-2 3D-3	3D Massing 3D Massing 3D Massing



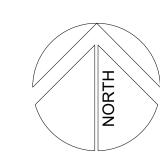
site location & context



existing site

Baden Spa

West Kelowna, BC ISSUED FOR REZONING MARCH 11, 2021

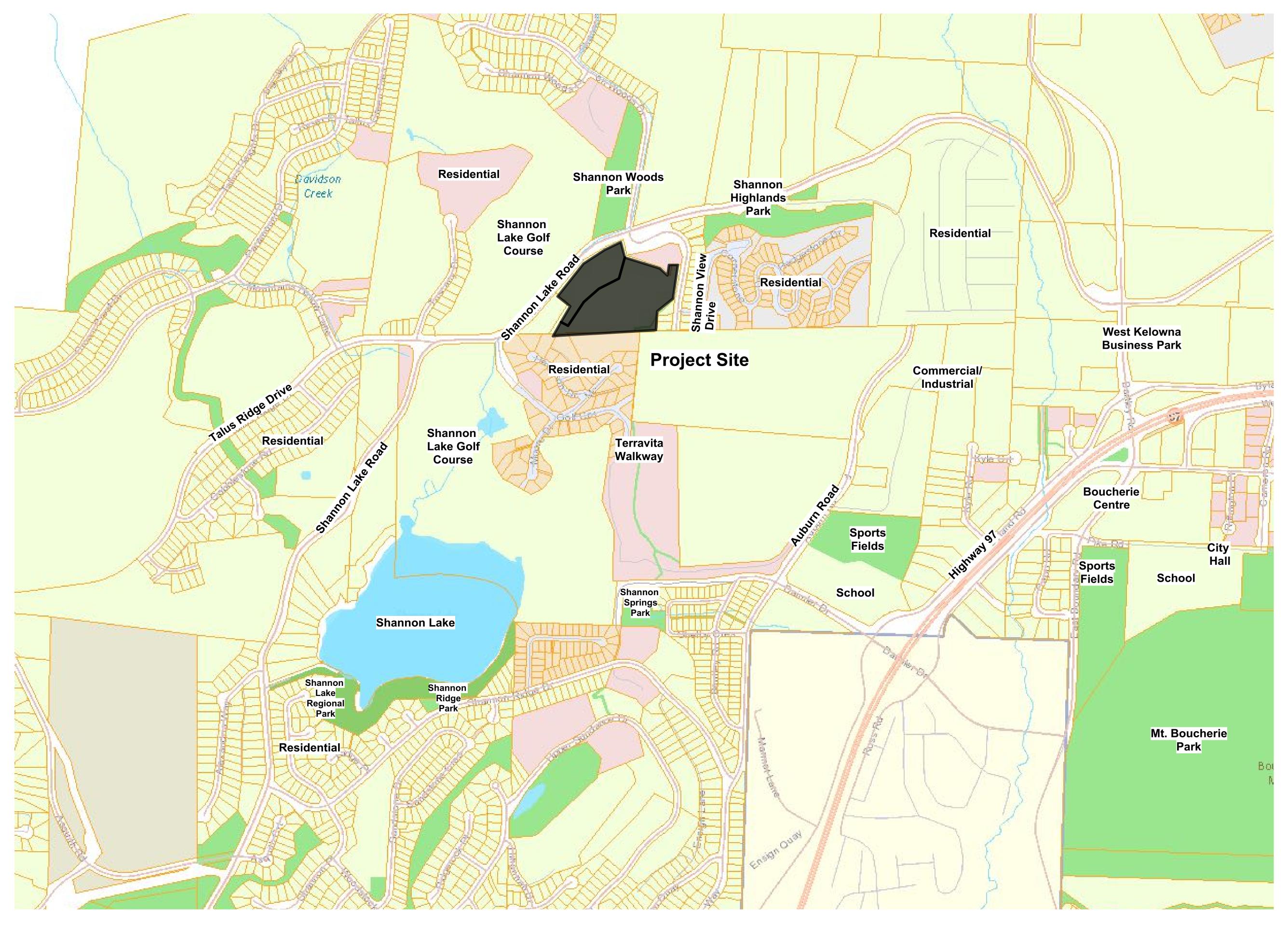


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Whistler, B.C. VON 1B0 Ph. 905-6992 Fax 905-6993 e-mail murdoch@telus.net

Issued For: Date: ISSUED FOR REVIEW May 21, 2019





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SITE CONTEXT

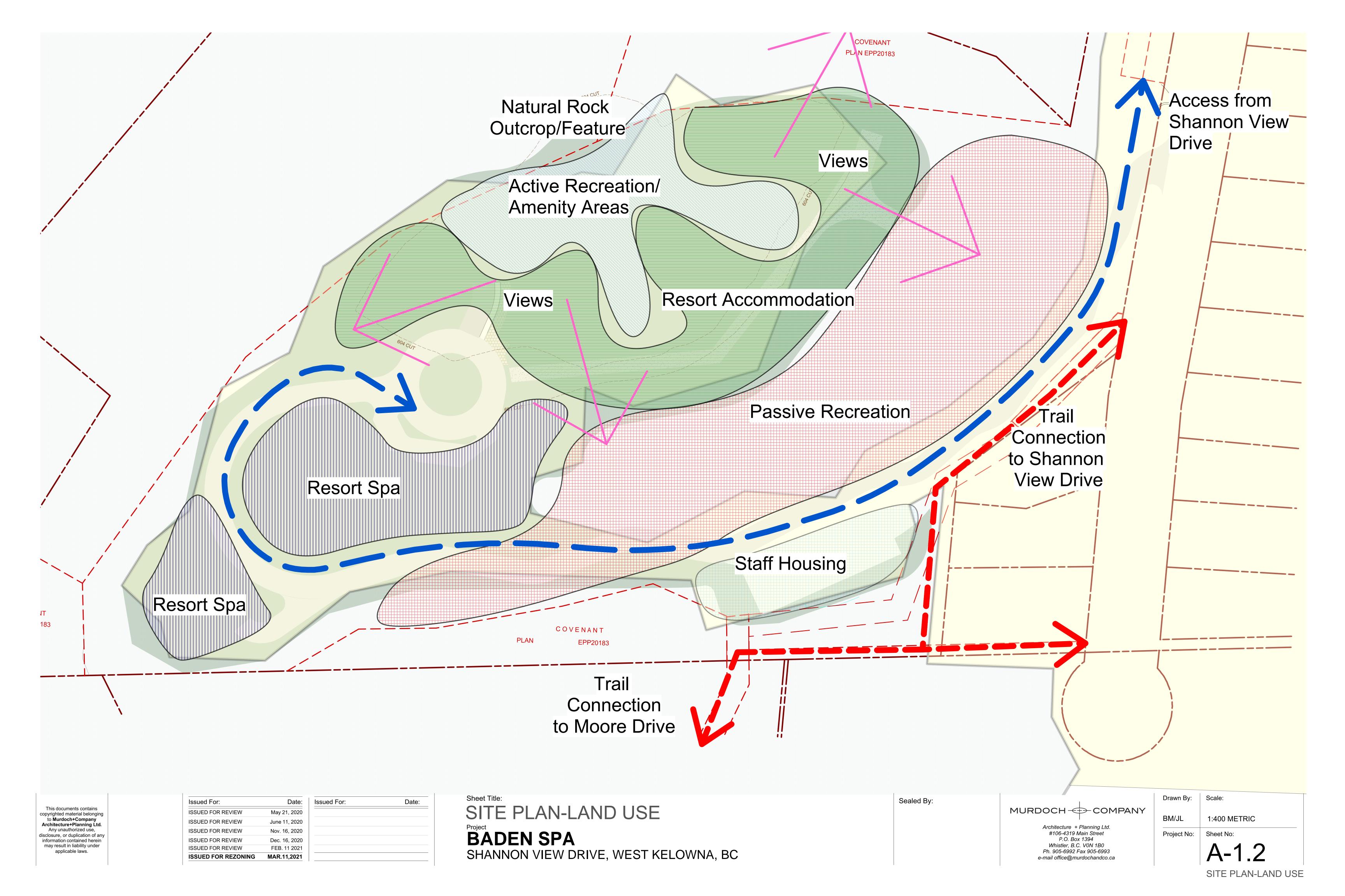
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SHANNON VIEW DRIVE, WEST KELOWNA, BC

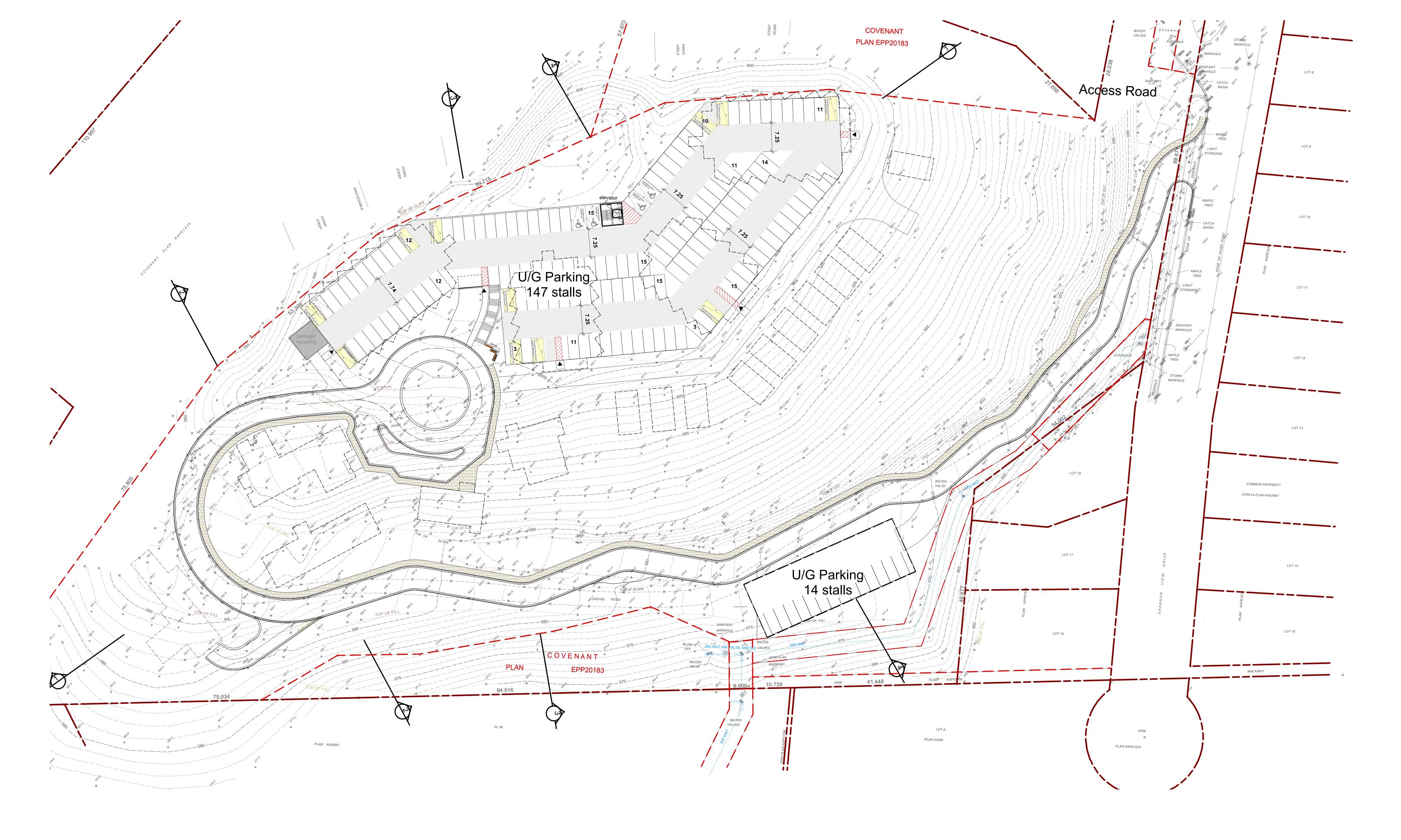
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SITE PLAN-LOWER LEVEL BADEN SPA SHANNON VIEW DRIVE, WEST KELOWNA, BC

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SITE PLAN-LOWER LEVEL



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SITE PLAN - MAIN LEVEL

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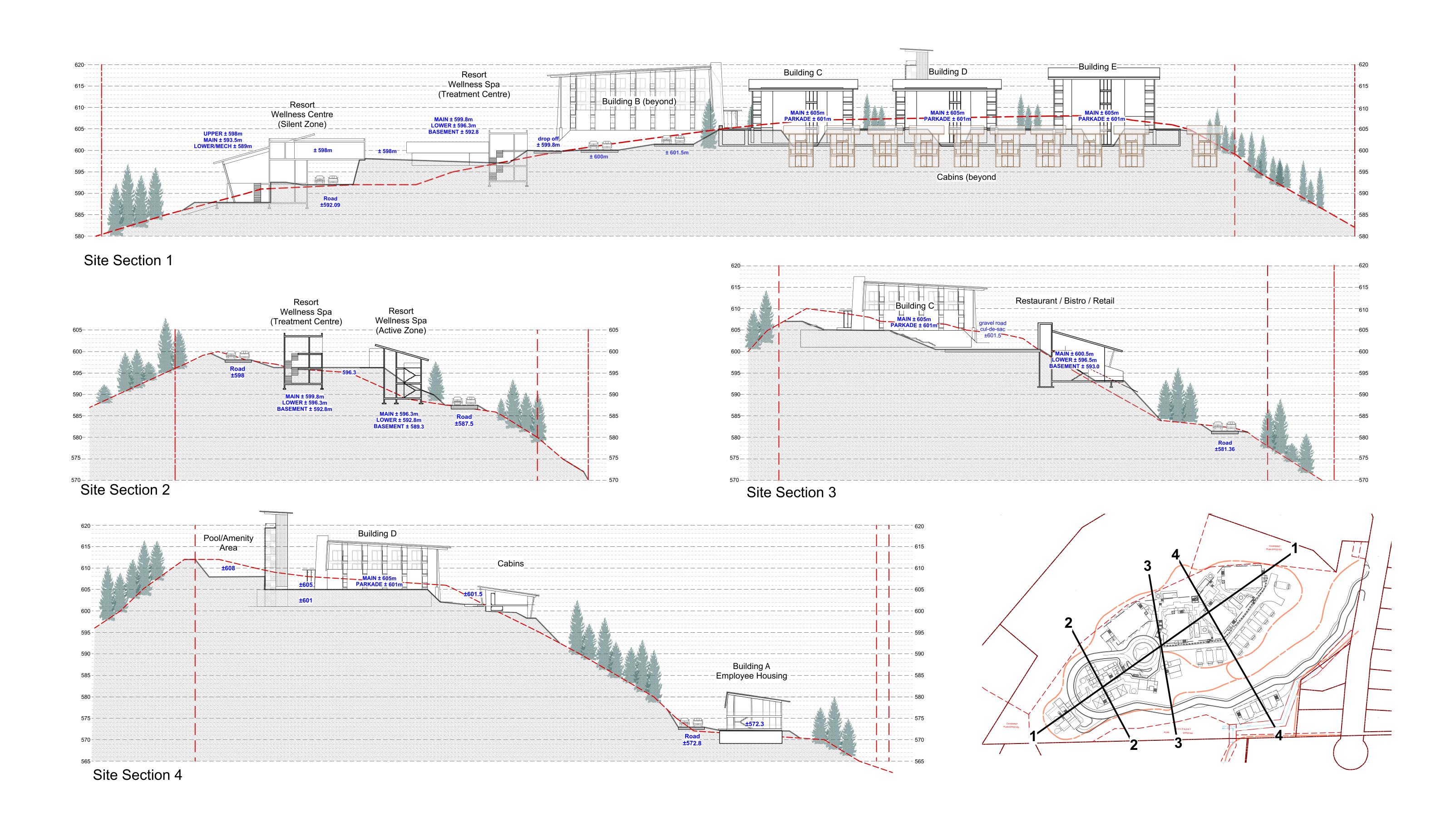
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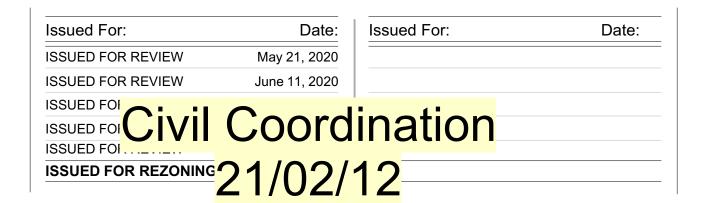
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SITE PLAN - MAIN LEVEL







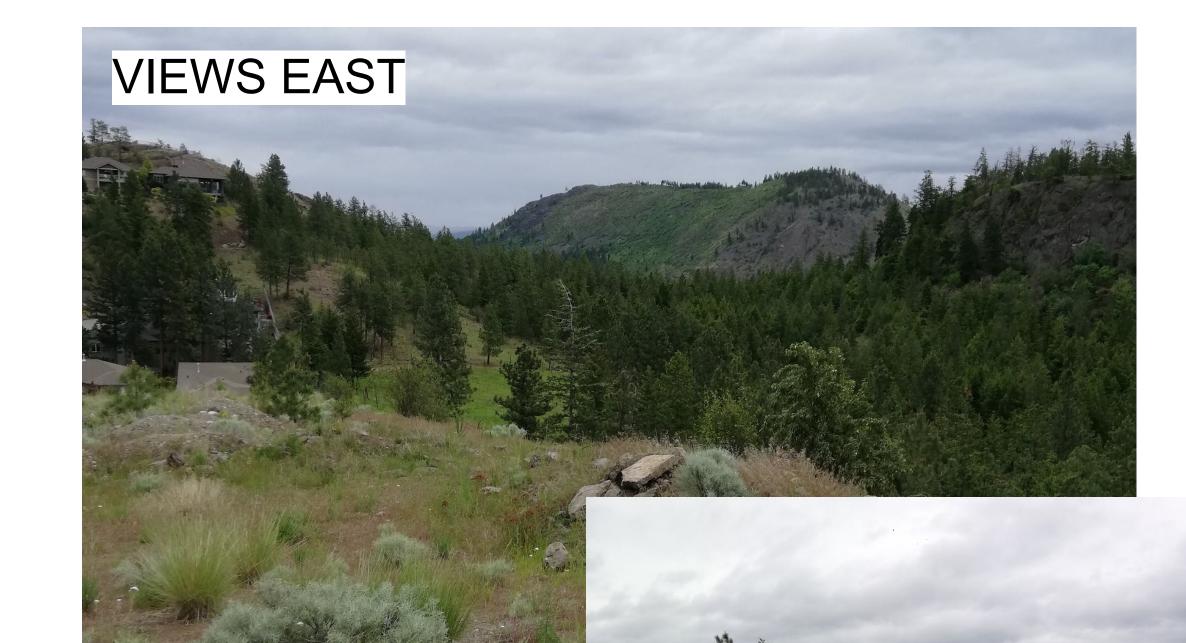
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SITE SECTIONS

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SITE SECTIONS







VIEWS SOUTH-WEST



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PROPOSED MASSING & VIEWS

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PROPOSED MASSING & VIEWS



Steep Slope Areas (from City of West Kelowna Westmap)

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STEEP SLOPES AREAS BADEN SPA SHANNON VIEW DRIVE, WEST KELOWNA, BC

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STEEP SLOPES AREAS



Terrestrial DP Areas

(from City of West Kelowna Westmap)

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TERRESTRIAL DP AREAS

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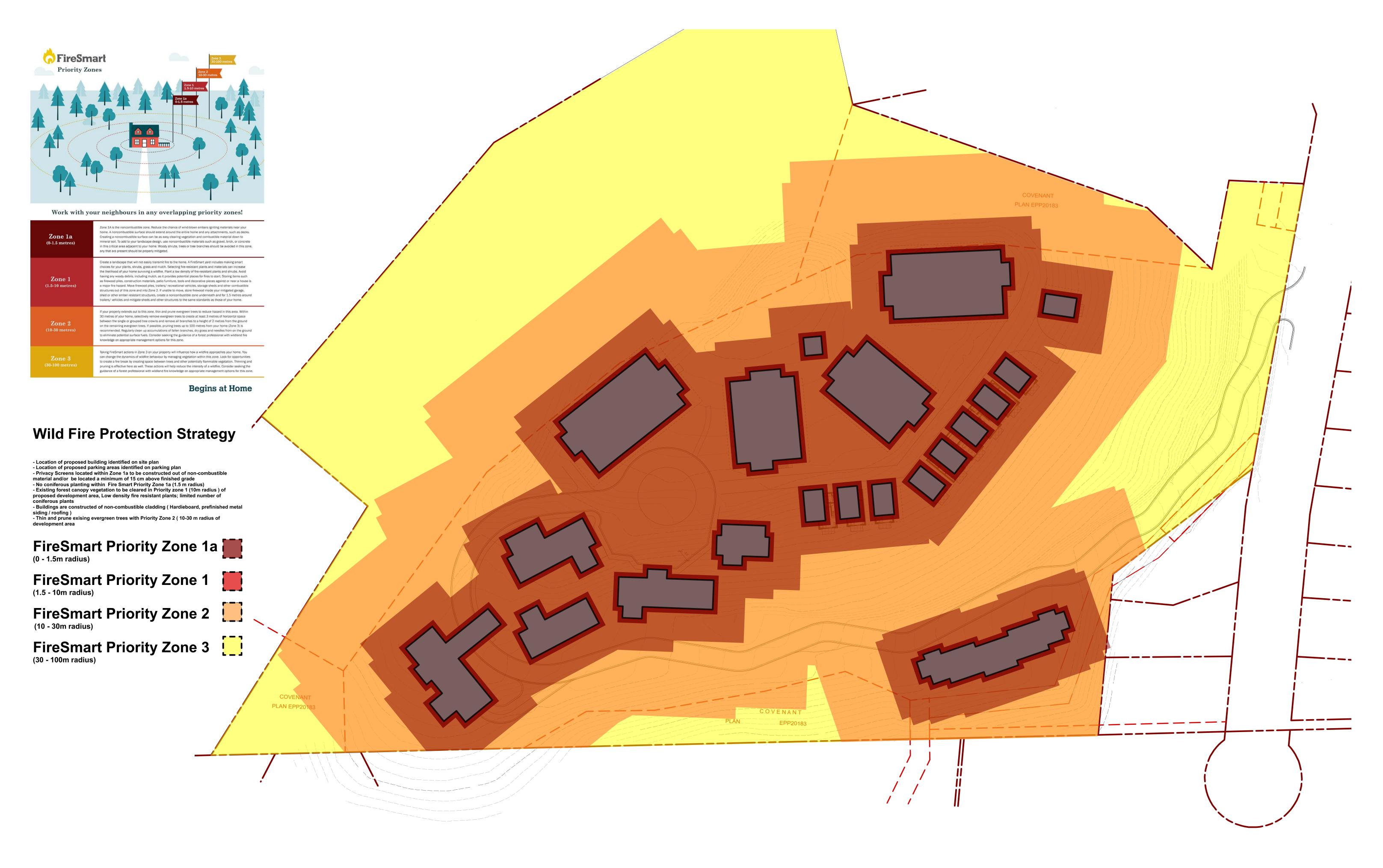
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TERRESTRIAL DP AREAS



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Wild Fire Hazard Zones

Project

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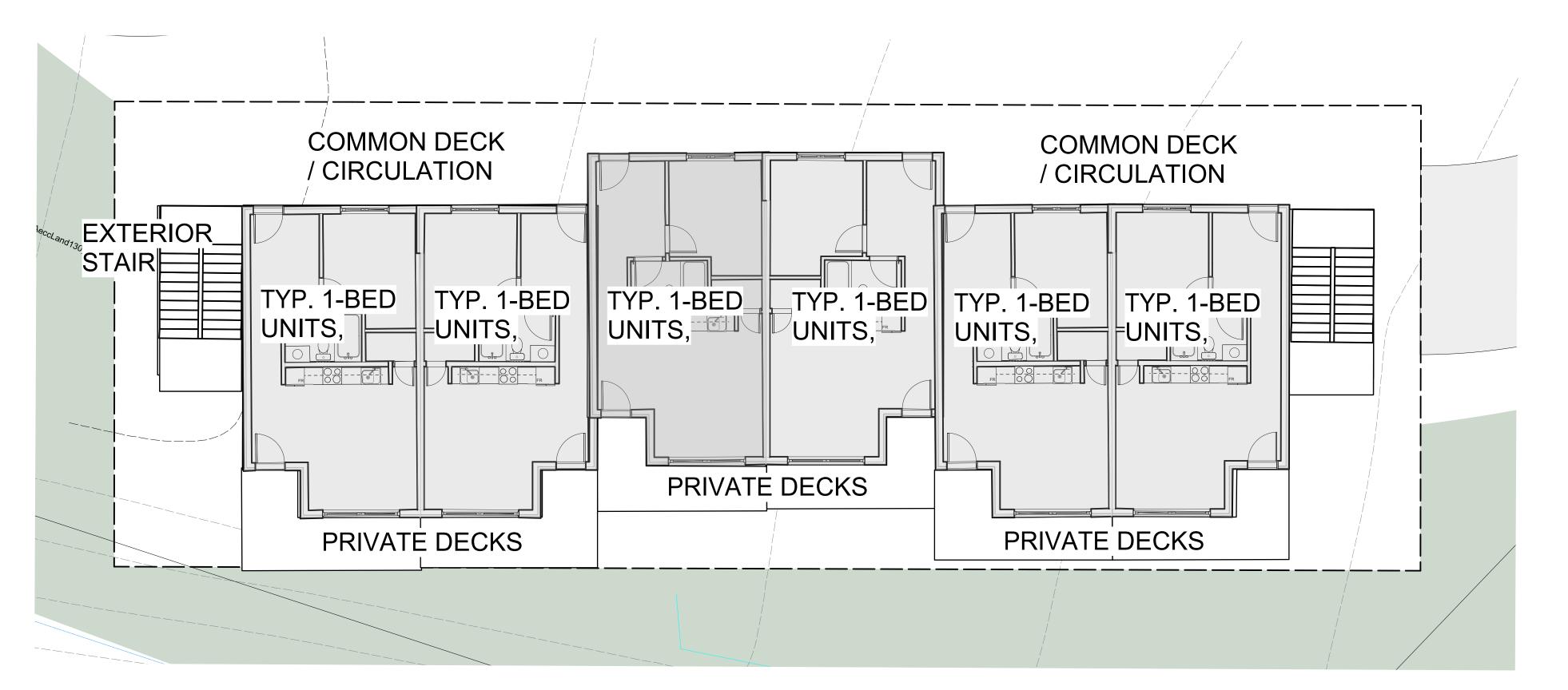
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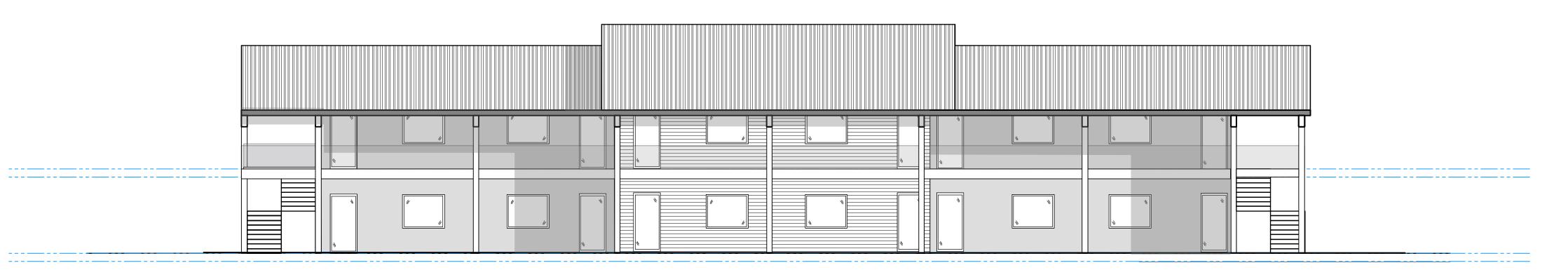
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Wild Fire Hazard Zones



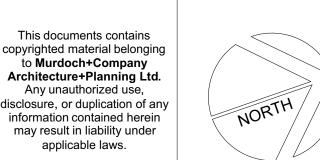
TYPICAL FLOOR PLAN



FRONT ELEVATION



REAR ELEVATION



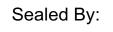
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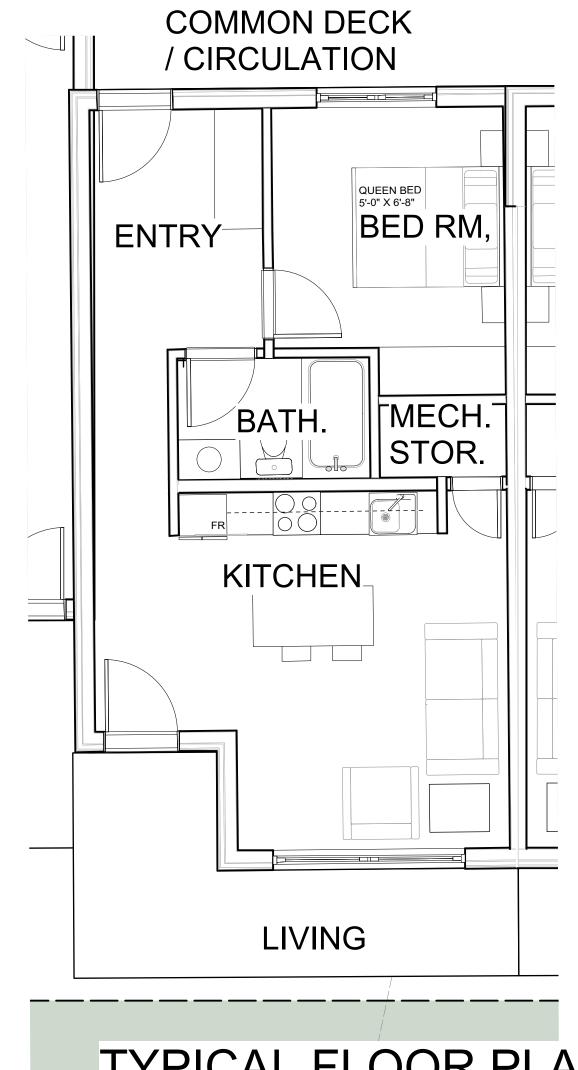
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BUILDING A - STAFF HOUSING - PLANS & EL.

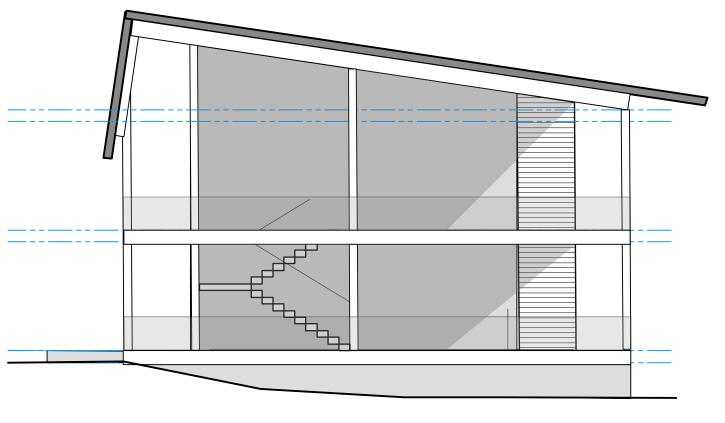
Project

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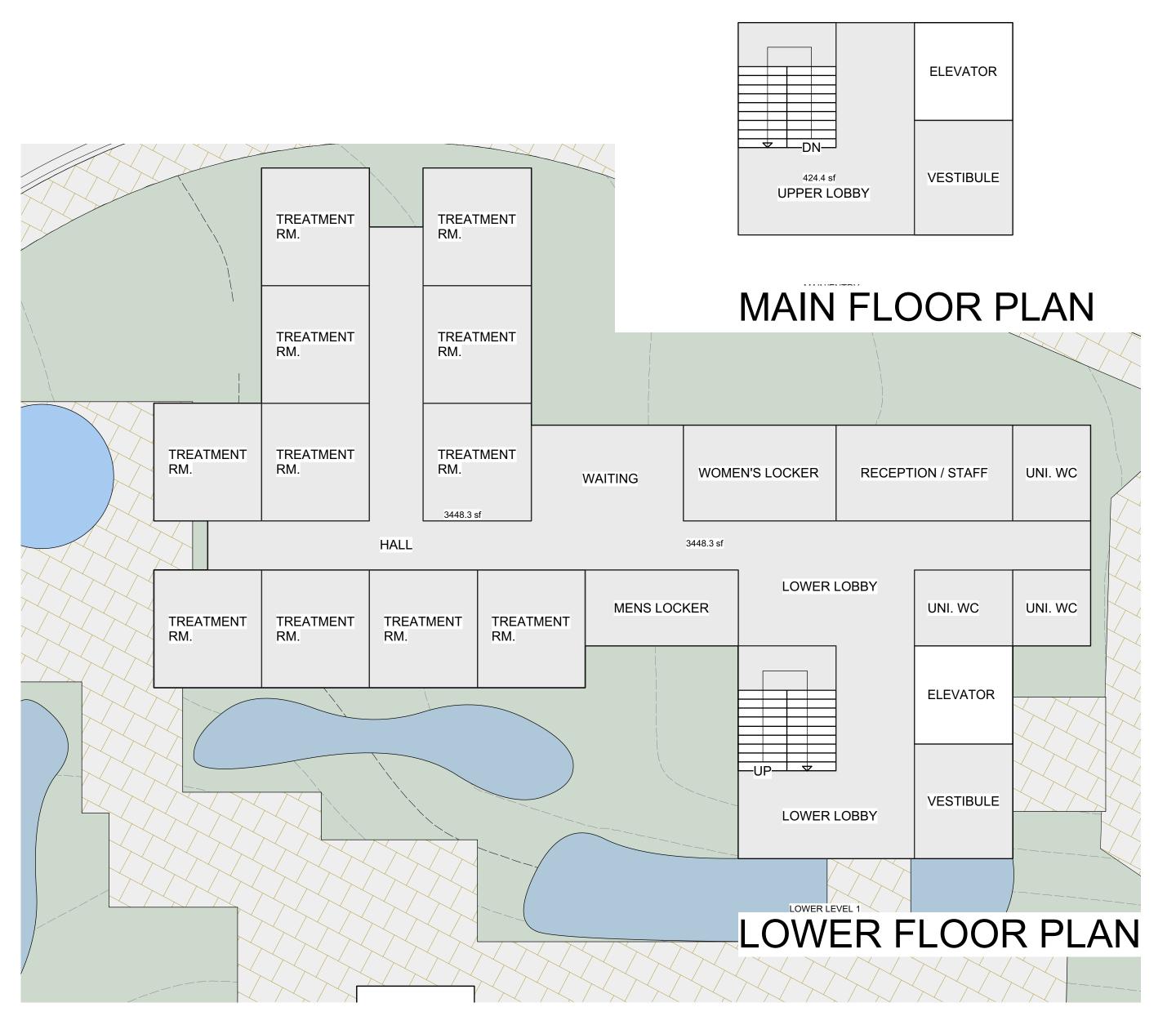


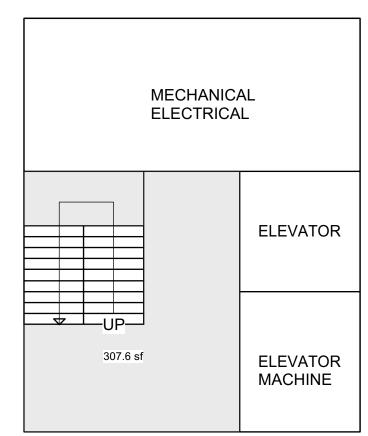
TYPICAL FLOOR PLAN 540 SQ FT.



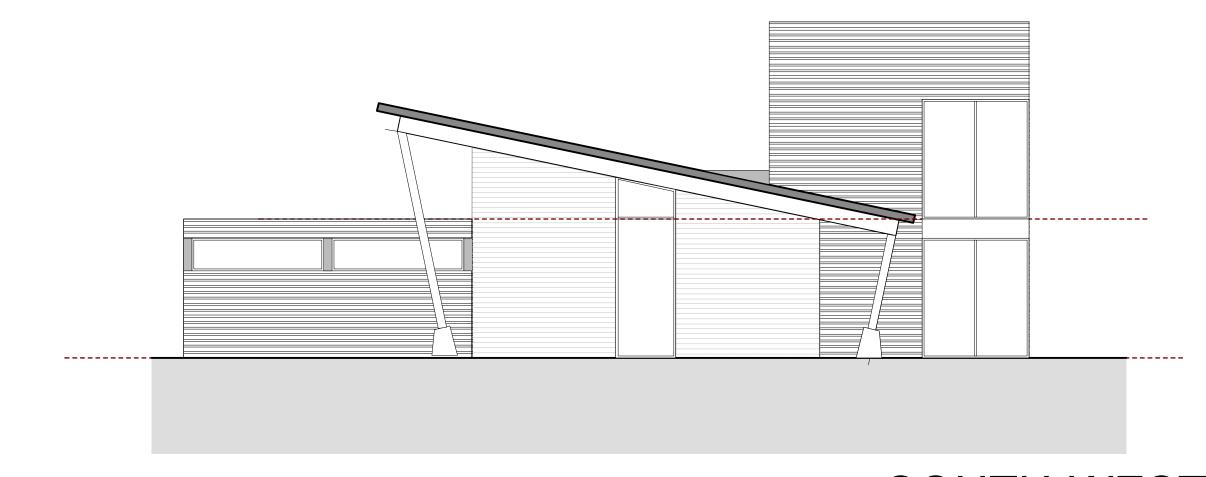
SIDE ELEVATION



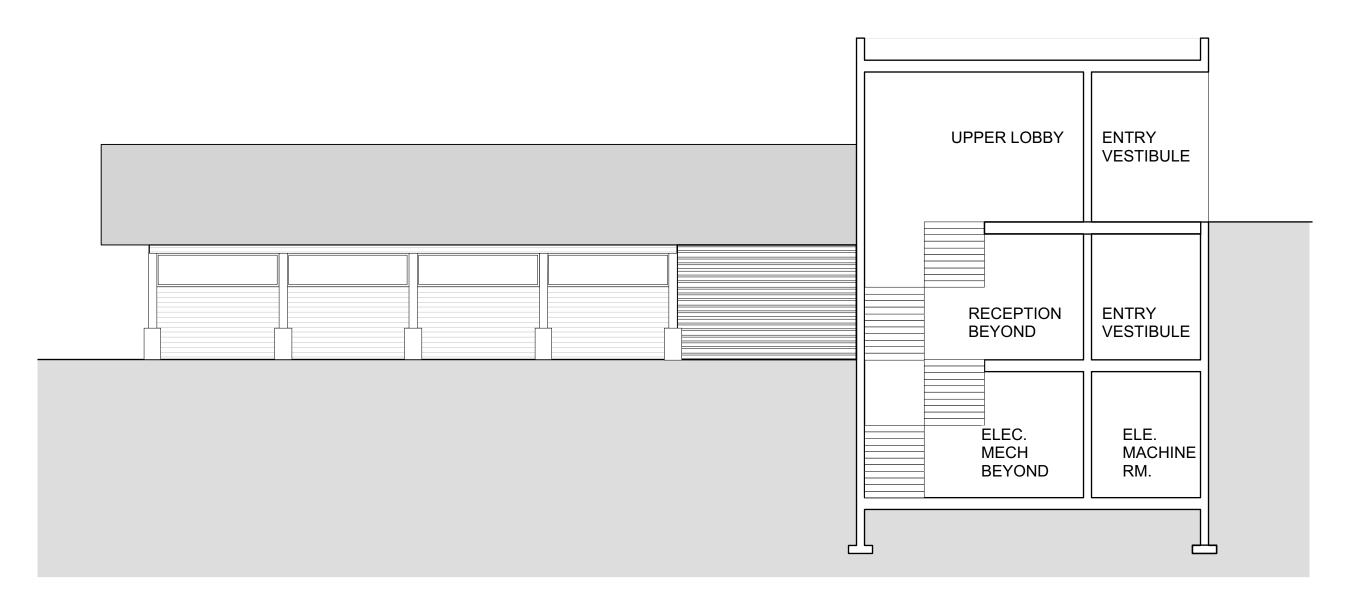








SOUTH-WEST ELEVATION



ENTRY SECTION





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BUILDING J - TREATMENT ROOMS

Project

BADEN SPA

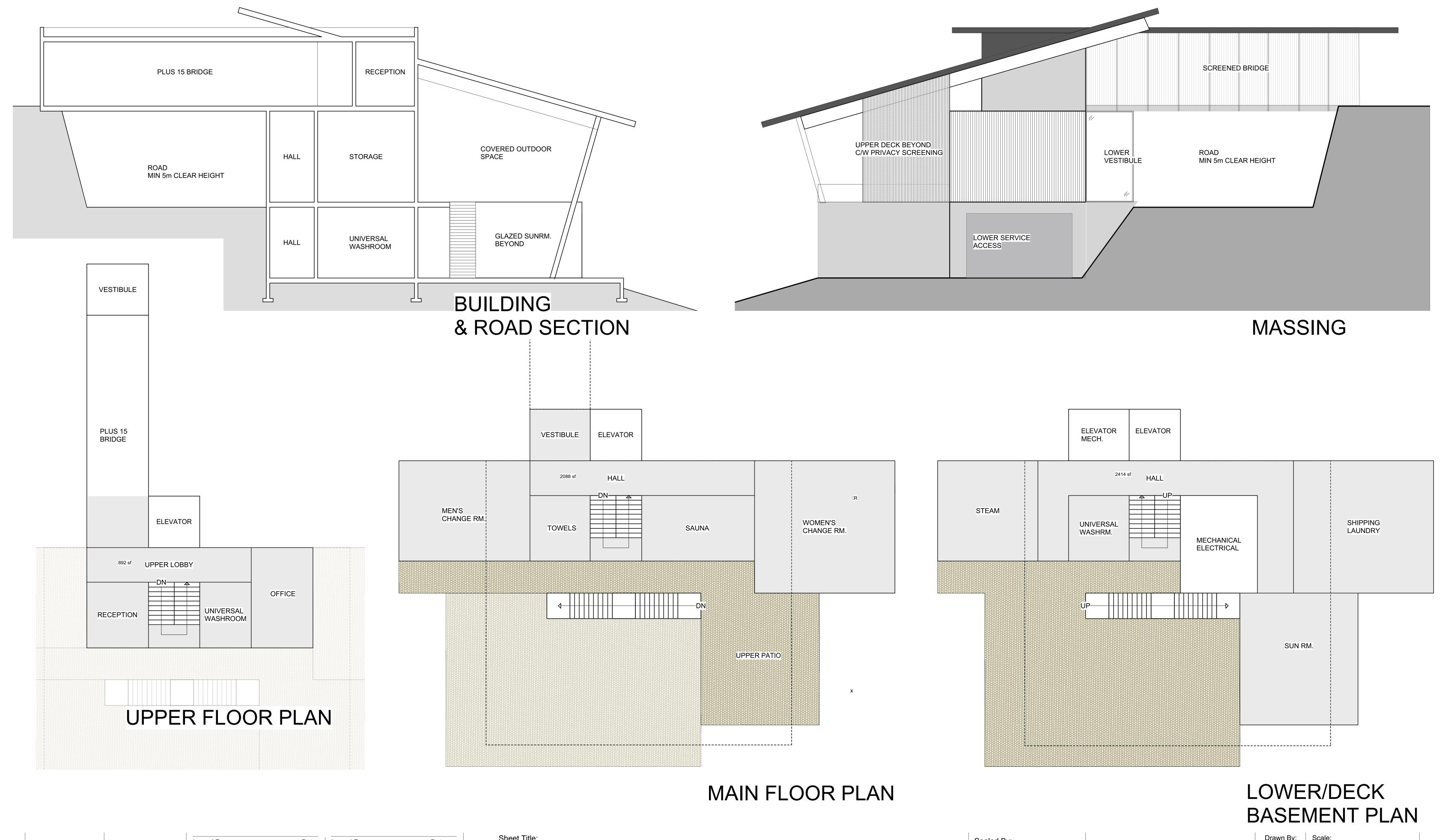
SHANNON VIEW DRIVE, WEST KELOWNA, BC

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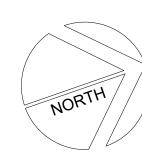
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BUILDING J -TREATMENT ROOMS







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BUILDING K -SILENT SPA

Project

PADENI SDA

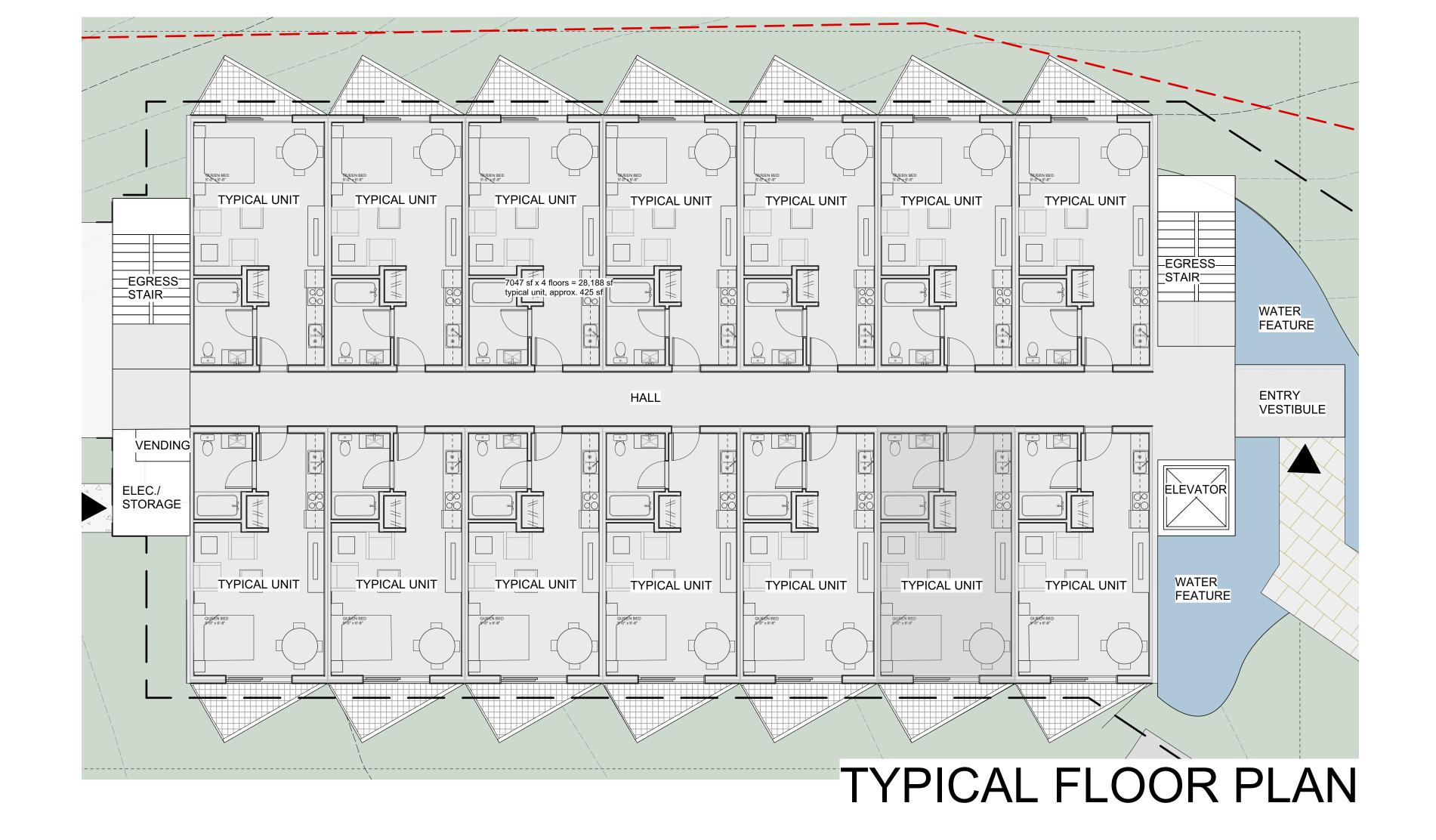
BADEN SPA
SHANNON VIEW DRIVE, WEST KELOWNA, BC

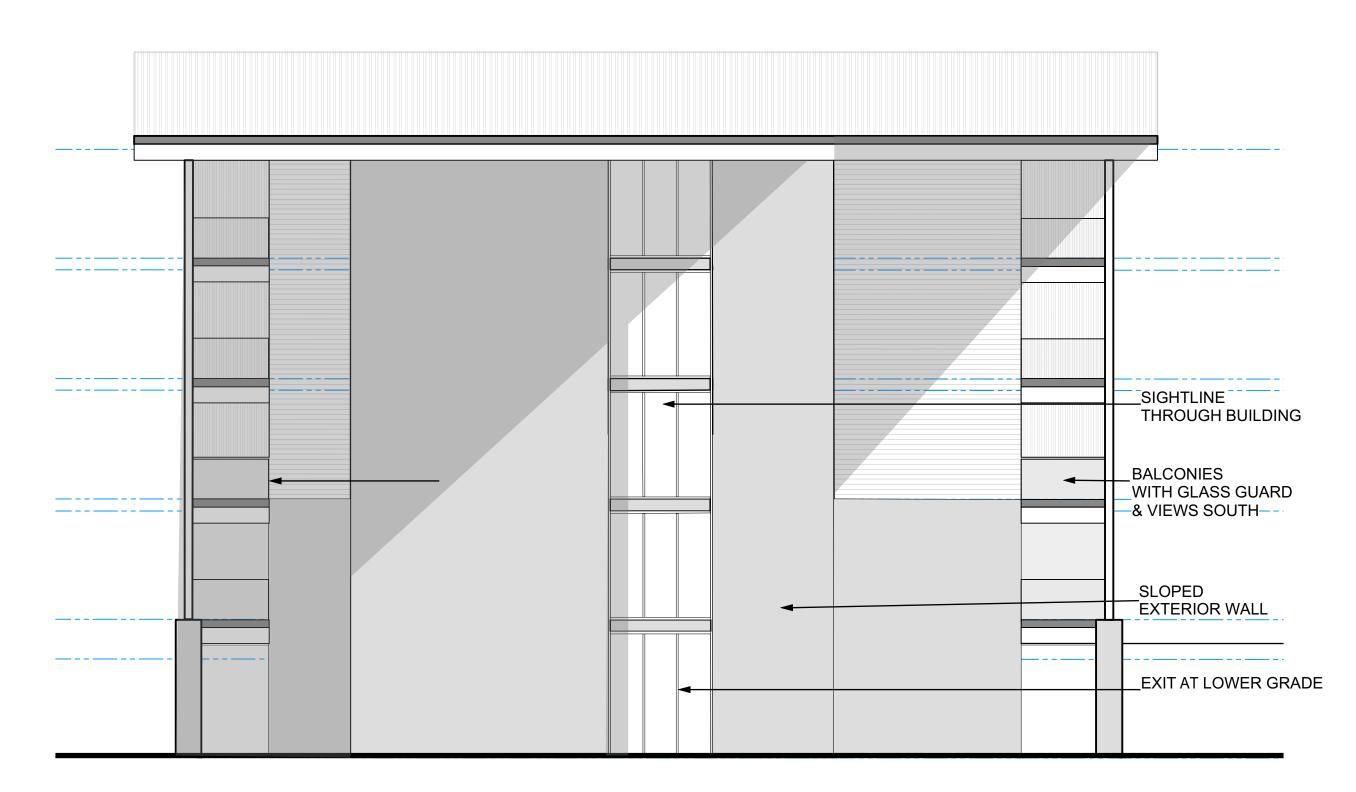


Ph. 905-6992 Fax 905-6993

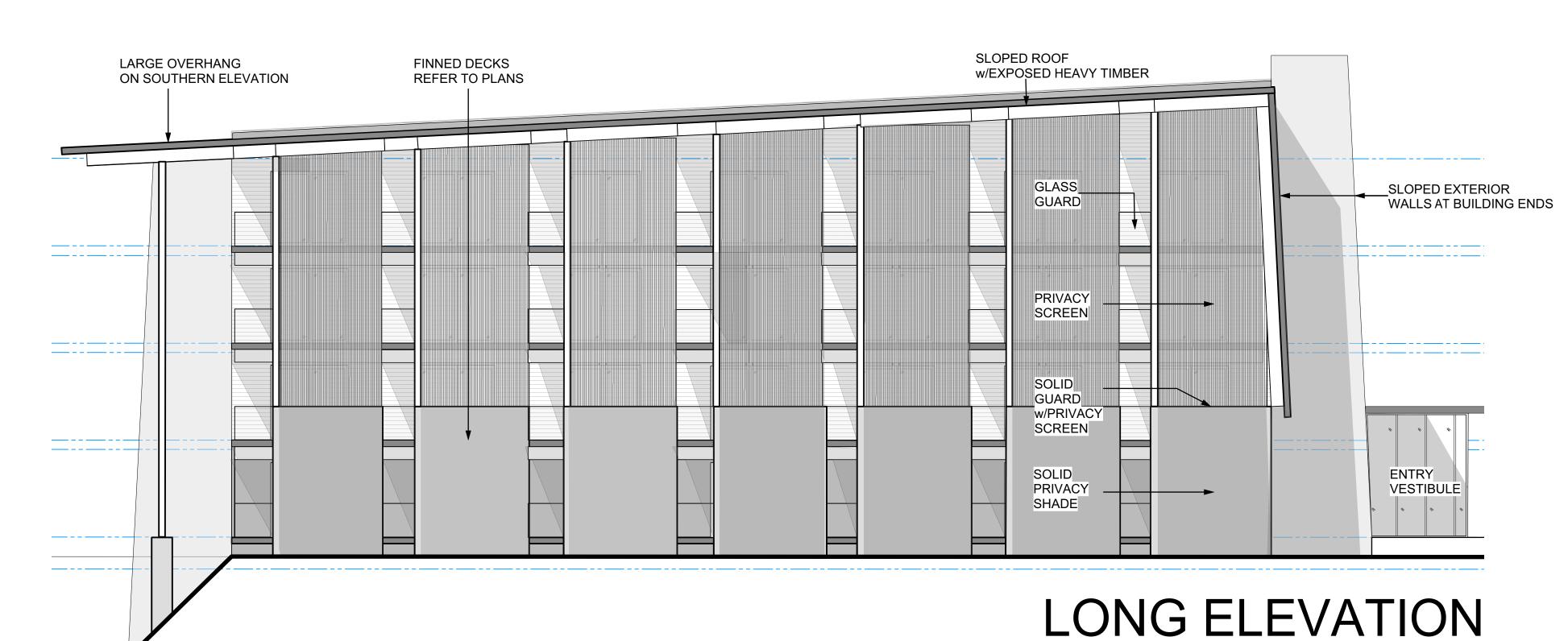
e-mail office@murdochandco.ca

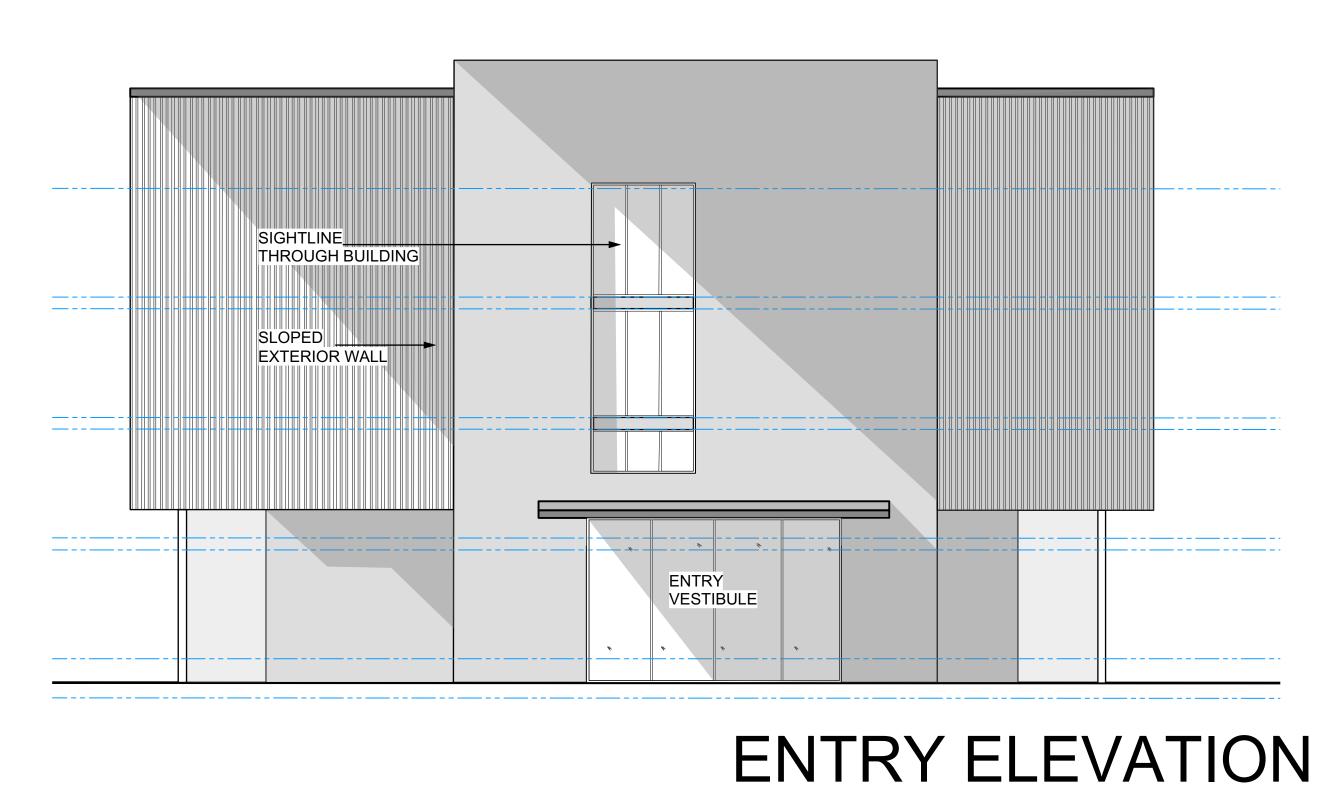
BUILDING K -SILENT SPA





DOWN SLOPE ELEVATION





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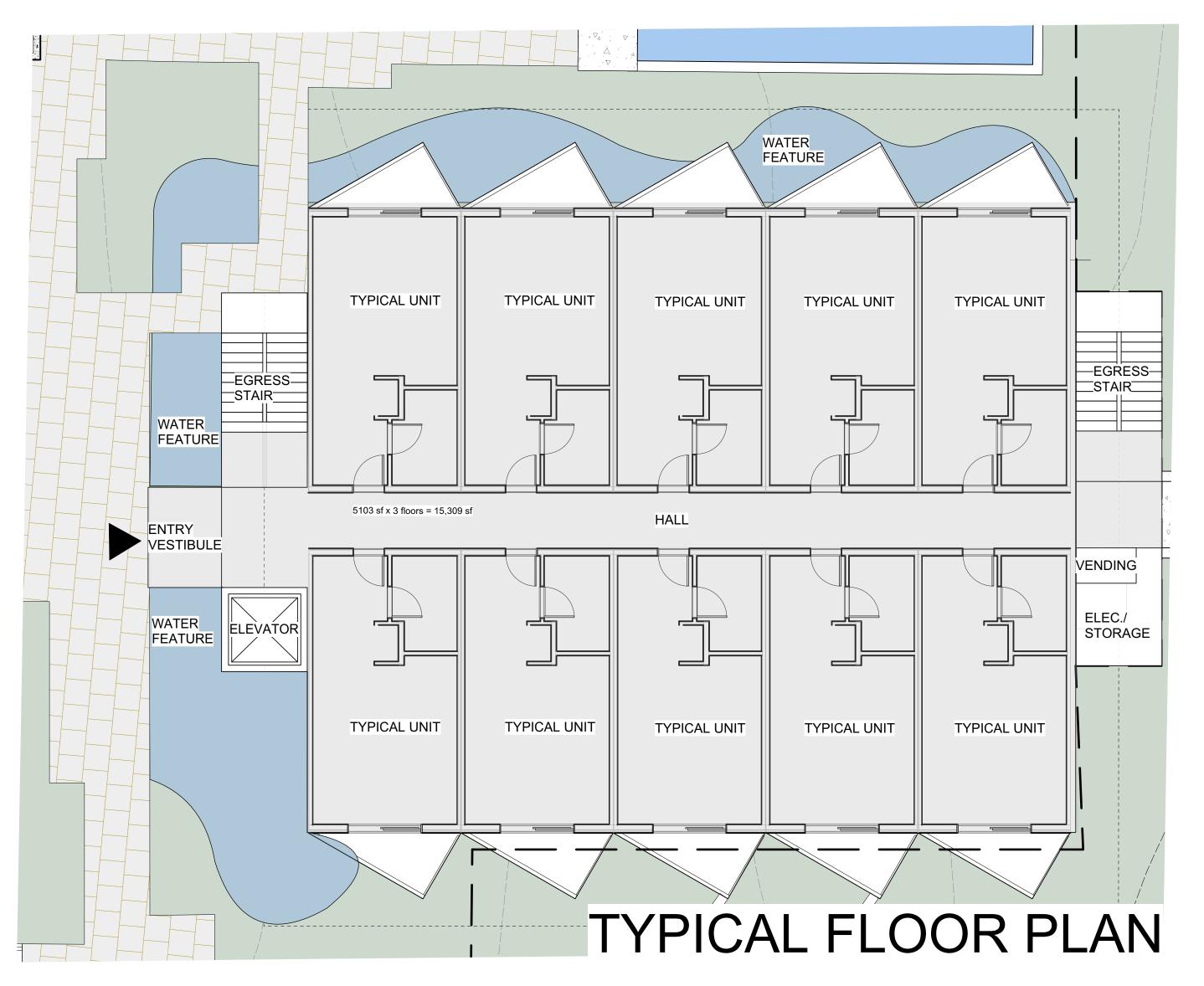
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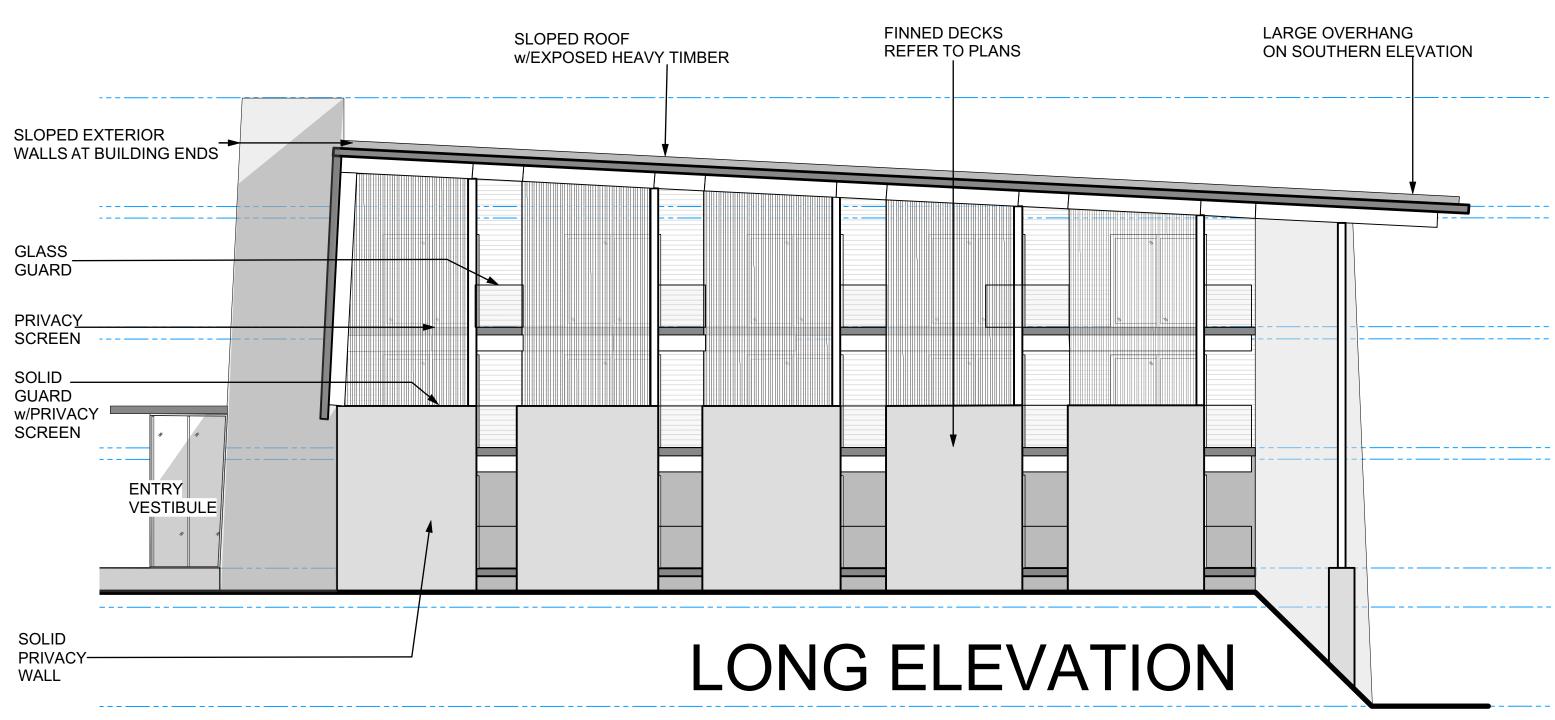
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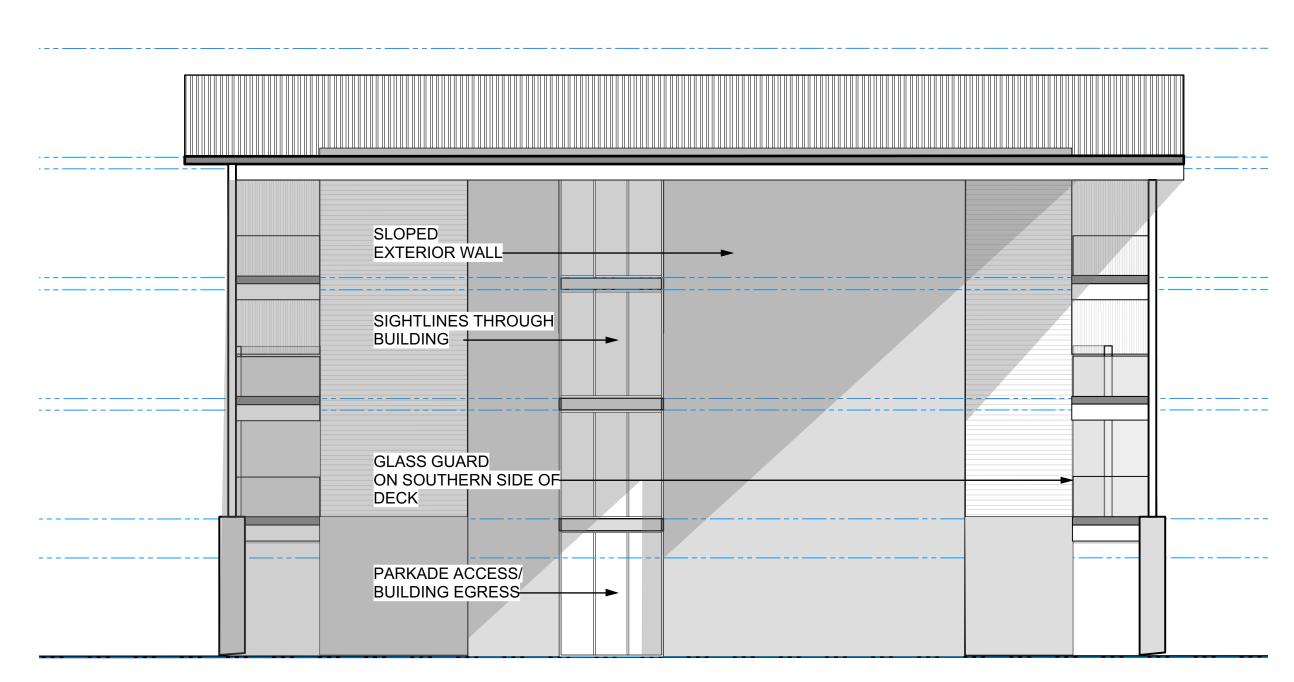
BUILDING B - TYPICAL PLAN & MASSING

Project
BADEN SPA
SHANNON VIEW DRIVE, WEST KELOWNA, BC

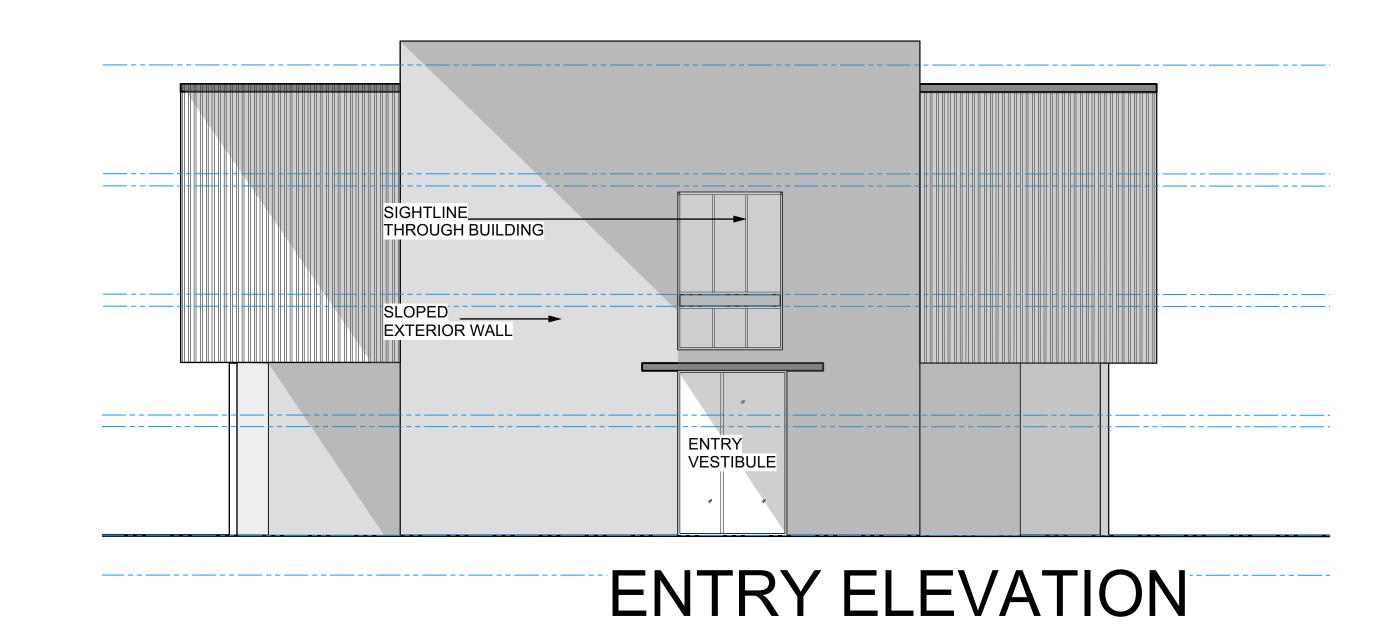
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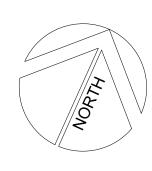




DOWN SLOPE ELEVATION







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BUILDING C - OVERALL PLANS

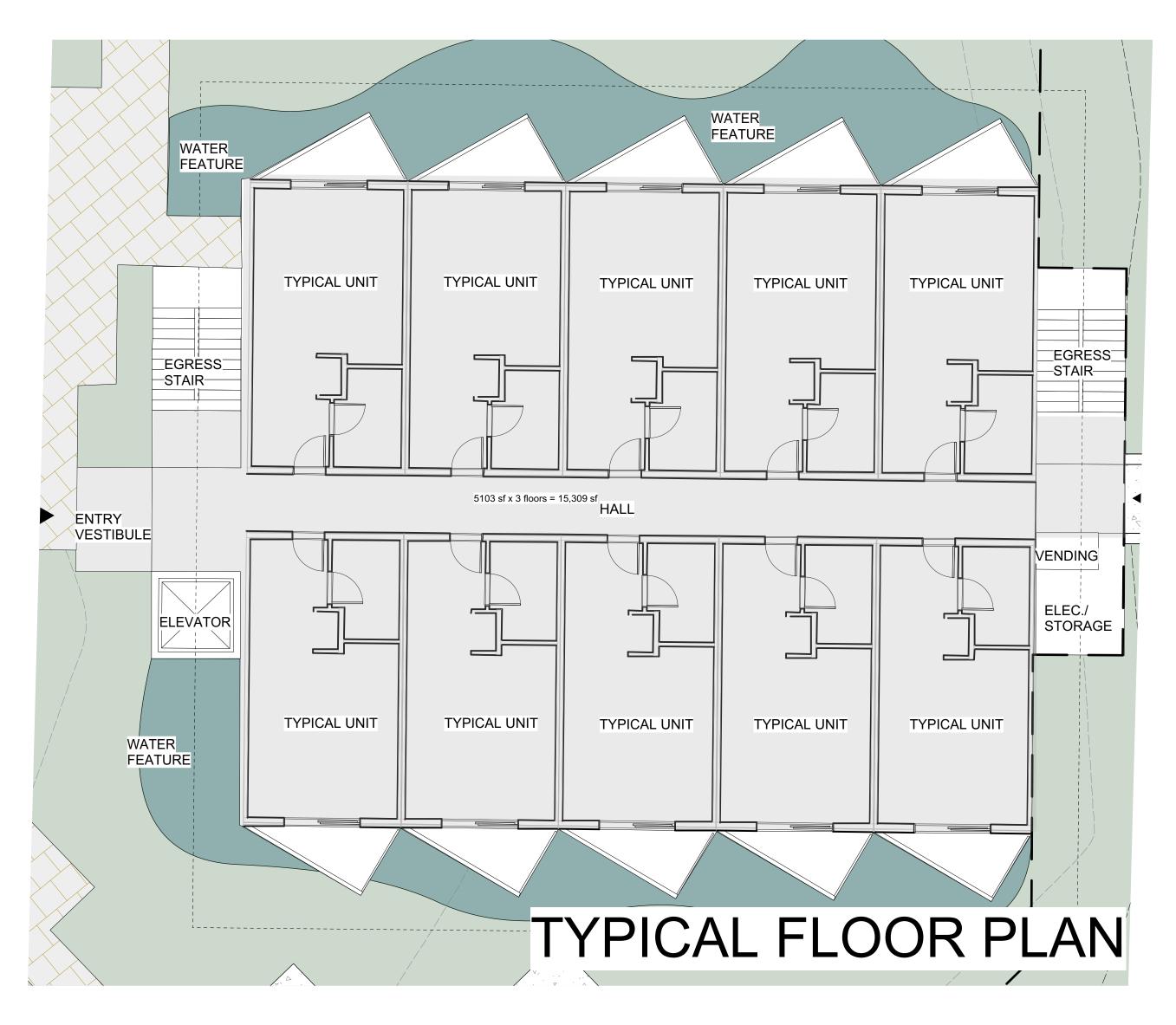
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BADEN SPA
SHANNON VIEW DRIVE, WEST KELOWNA, BC

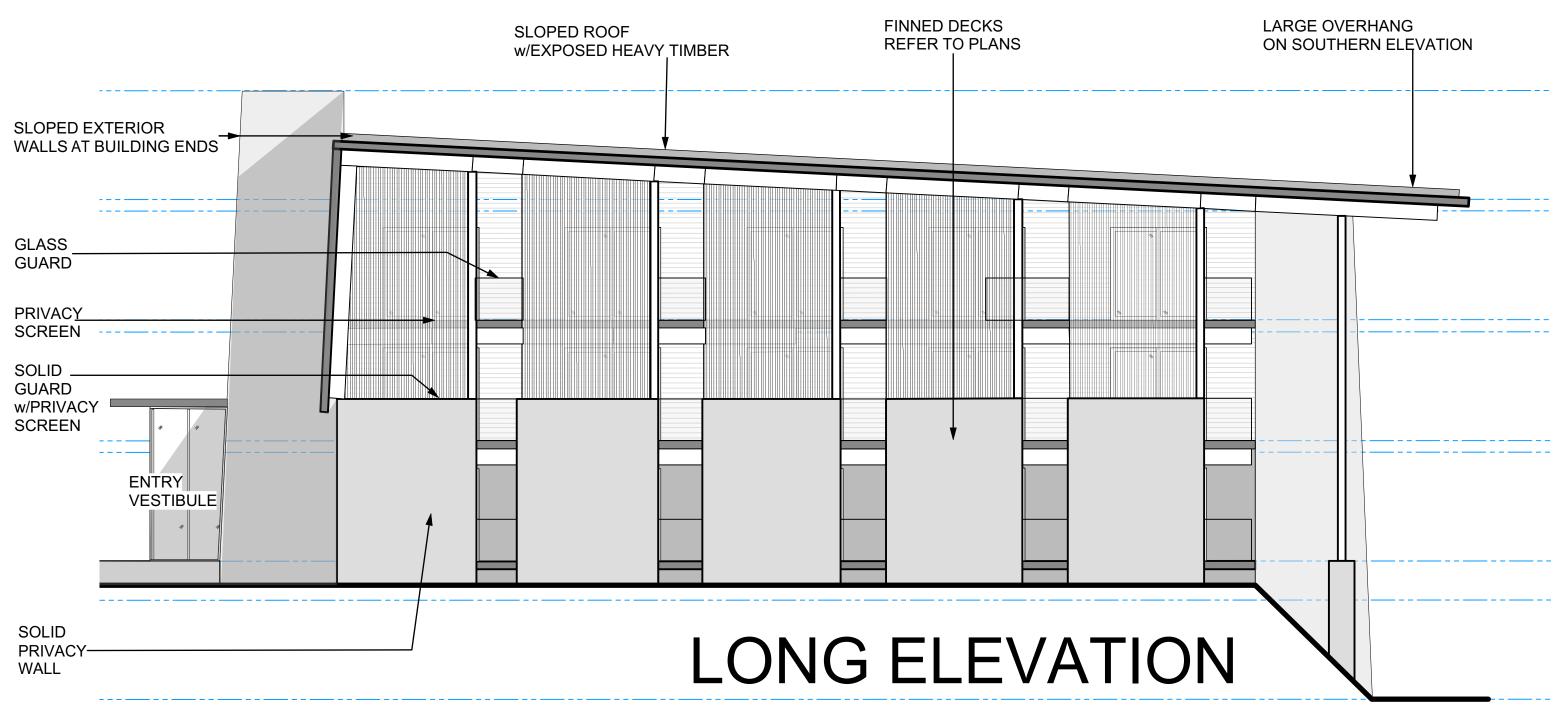
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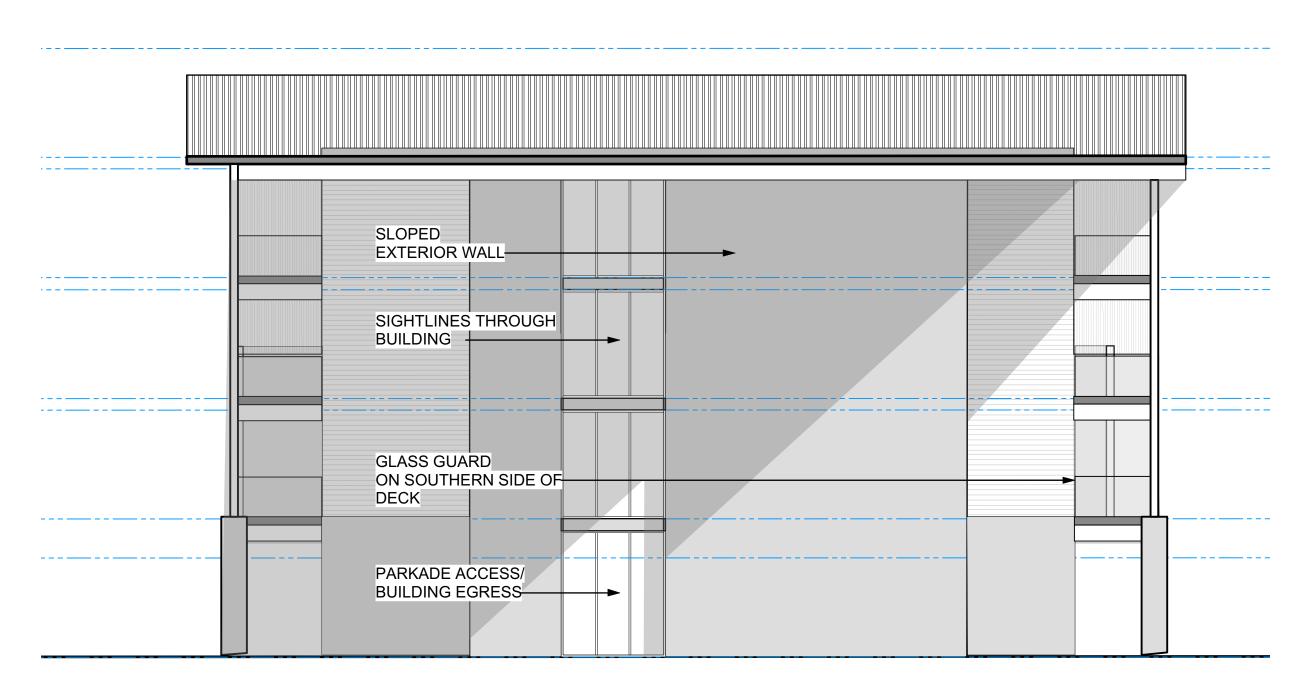
Architecture + Planning Ltd.
#106-4319 Main Street
P.O. Box 1394
Whistler, B.C. VON 1B0

Ph. 905-6992 Fax 905-6993 e-mail office@murdochandco.ca

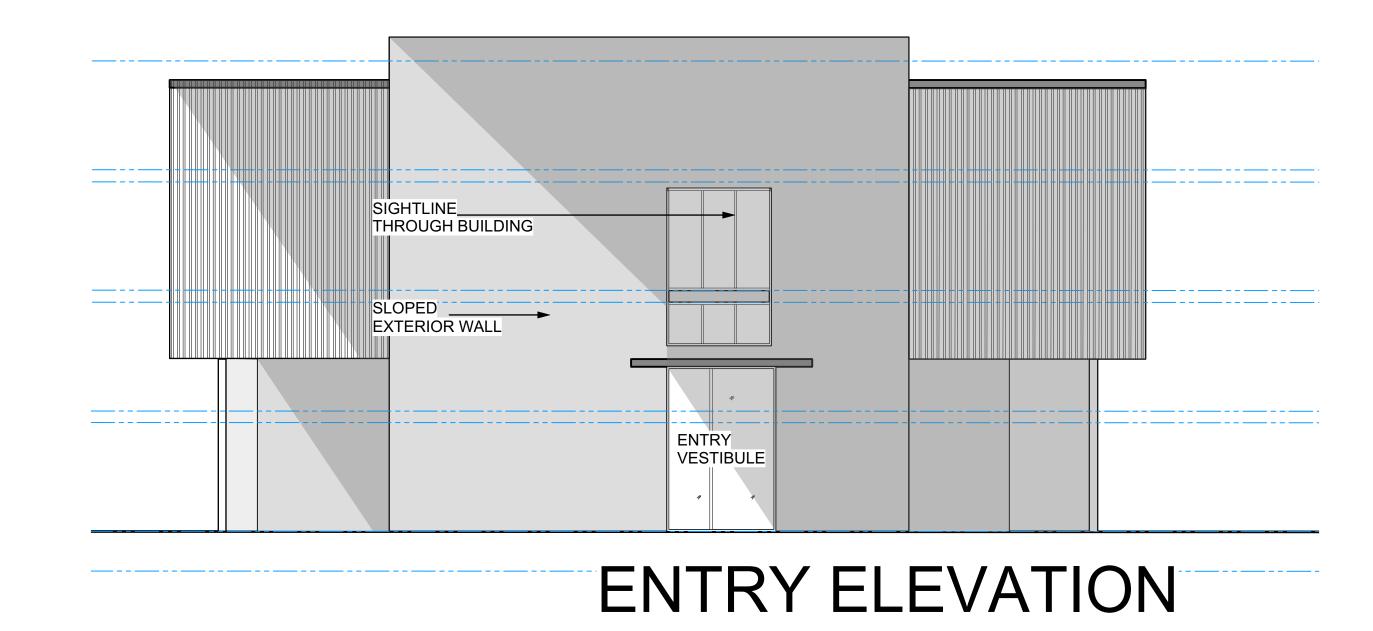
BUILDING C - OVERALL PLANS



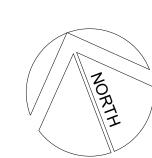




DOWN SLOPE **ELEVATION**







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BUILDING D - OVERALL PLAN **BADEN SPA** SHANNON VIEW DRIVE, WEST KELOWNA, BC

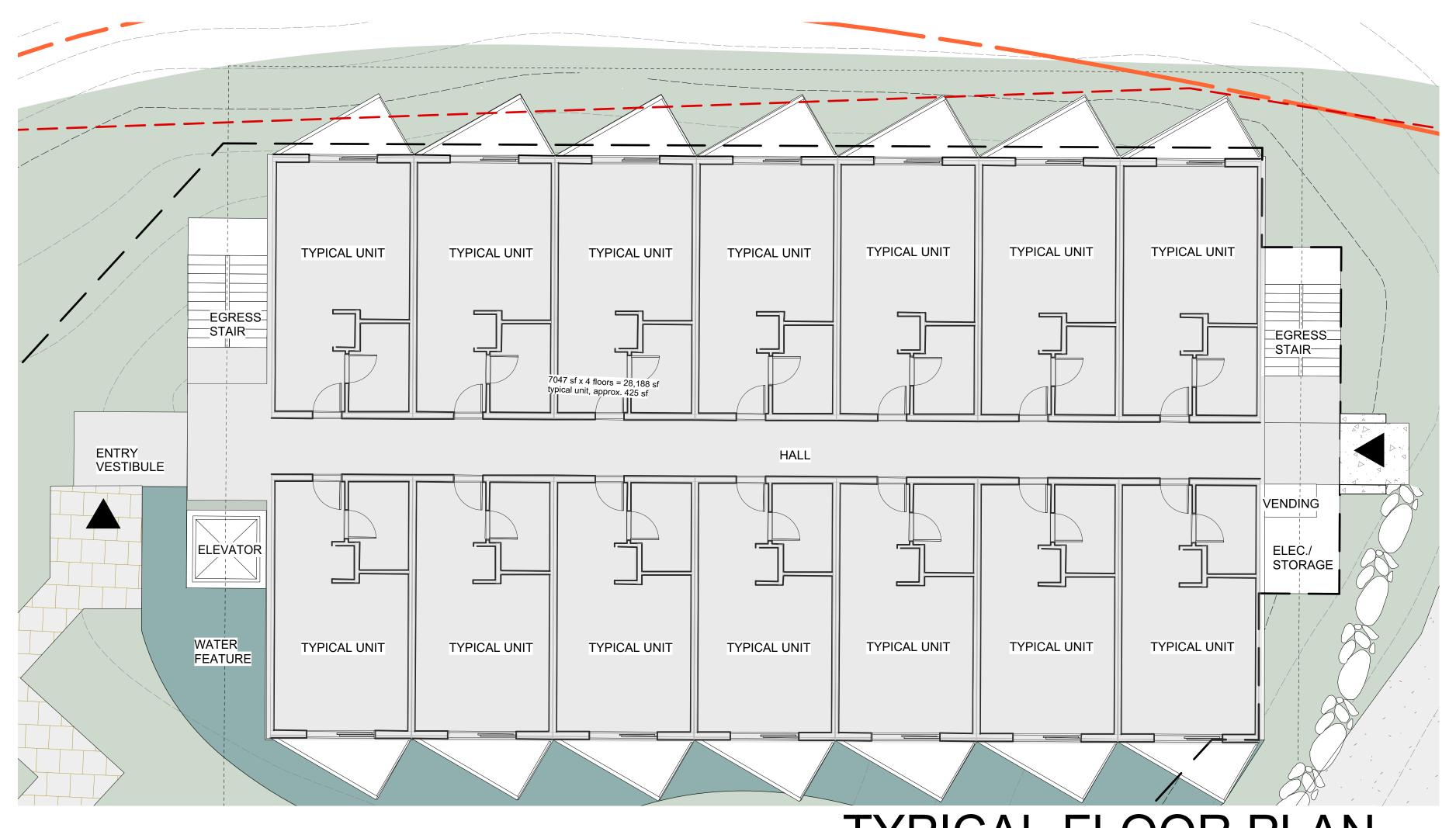
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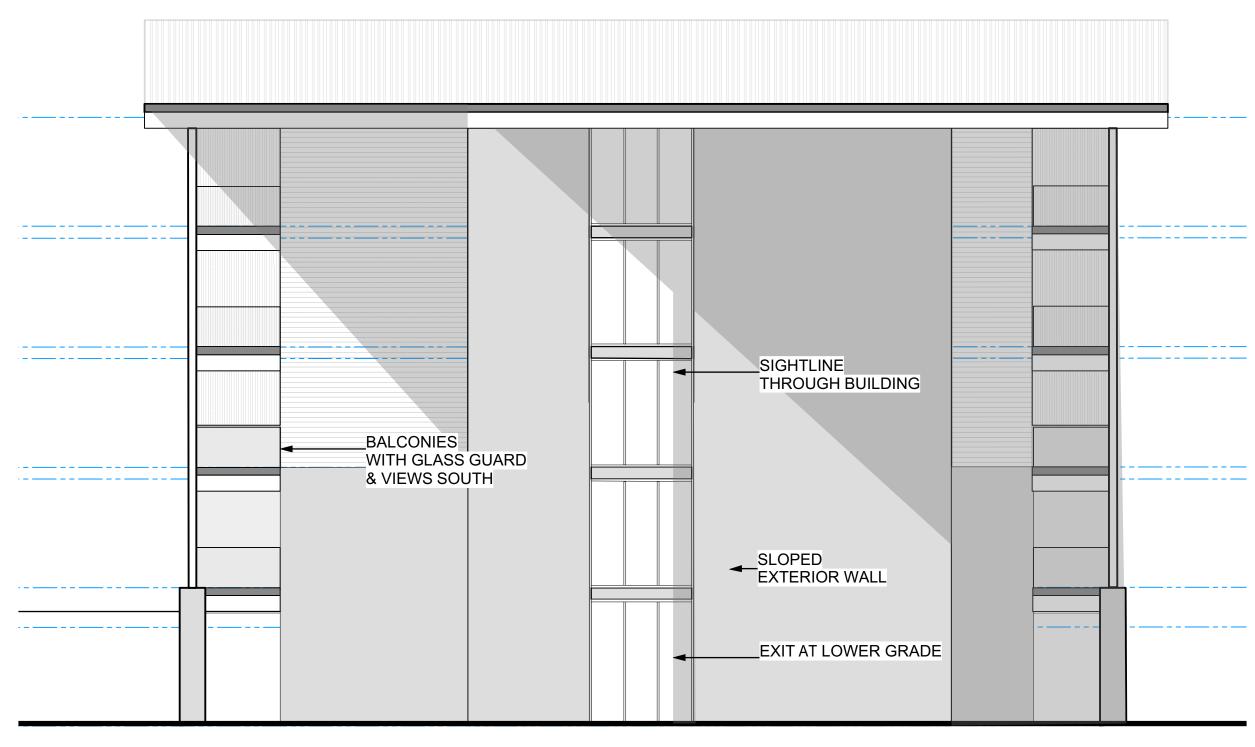
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e-mail office@murdochandco.ca

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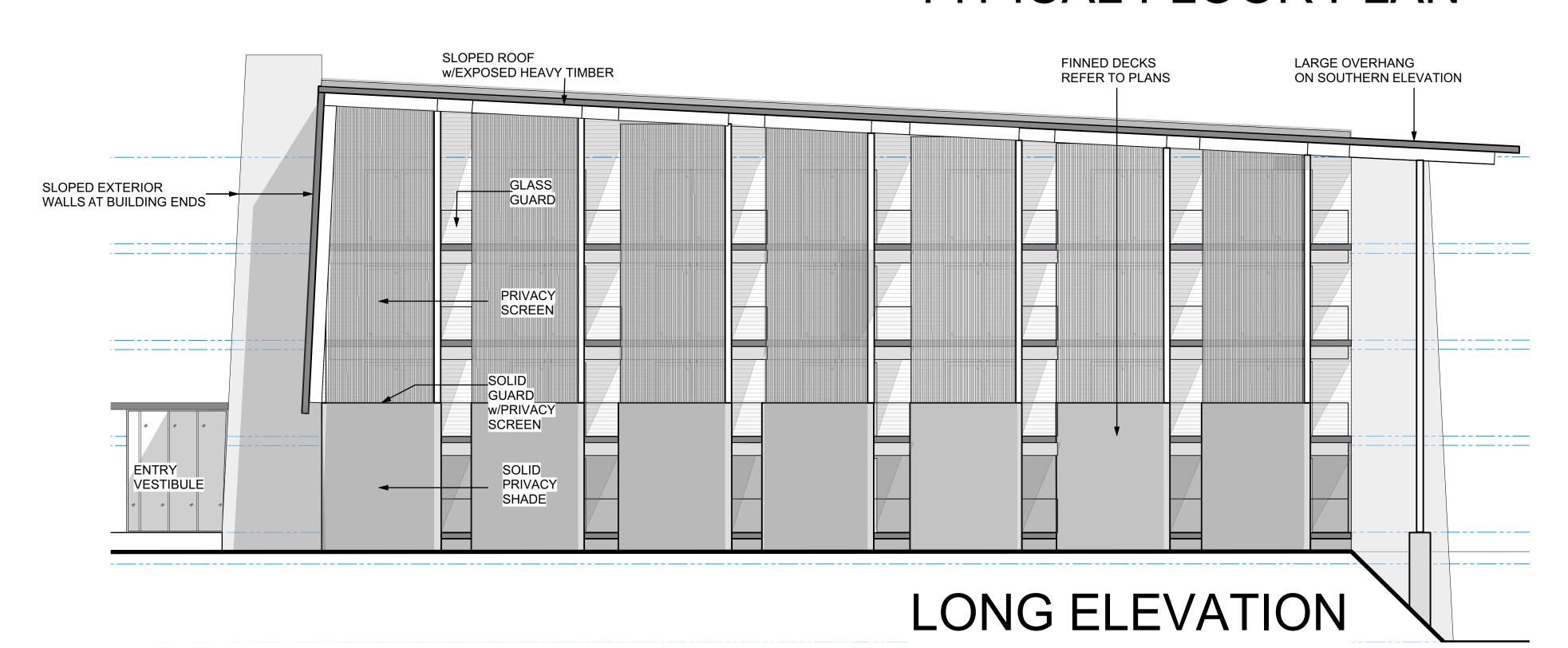
BUILDING D - OVERALL PLAN

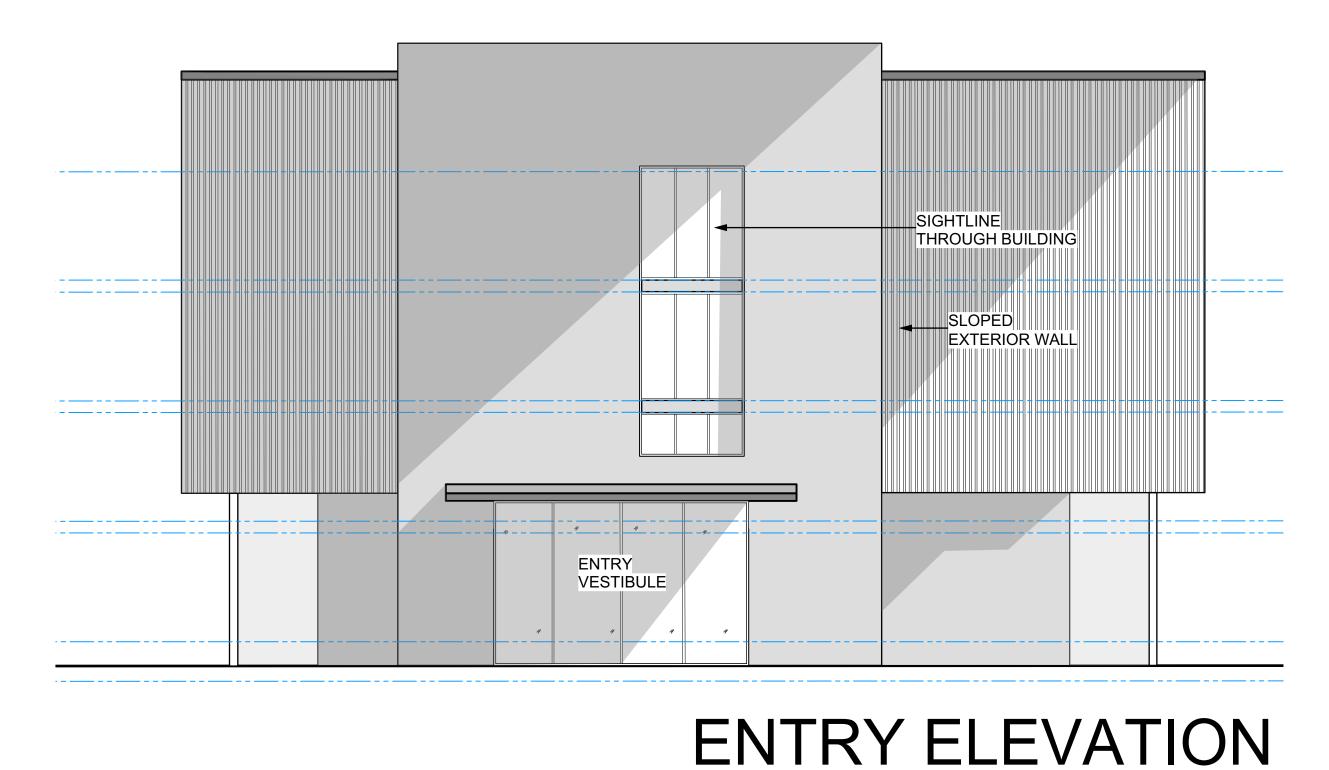




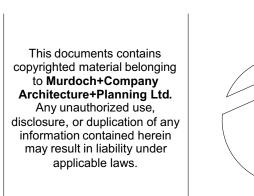
DOWN SLOPE ELEVATION

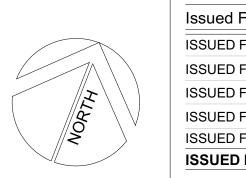
TYPICAL FLOOR PLAN





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BUILDING E - TYPICAL PLANS & MASSING

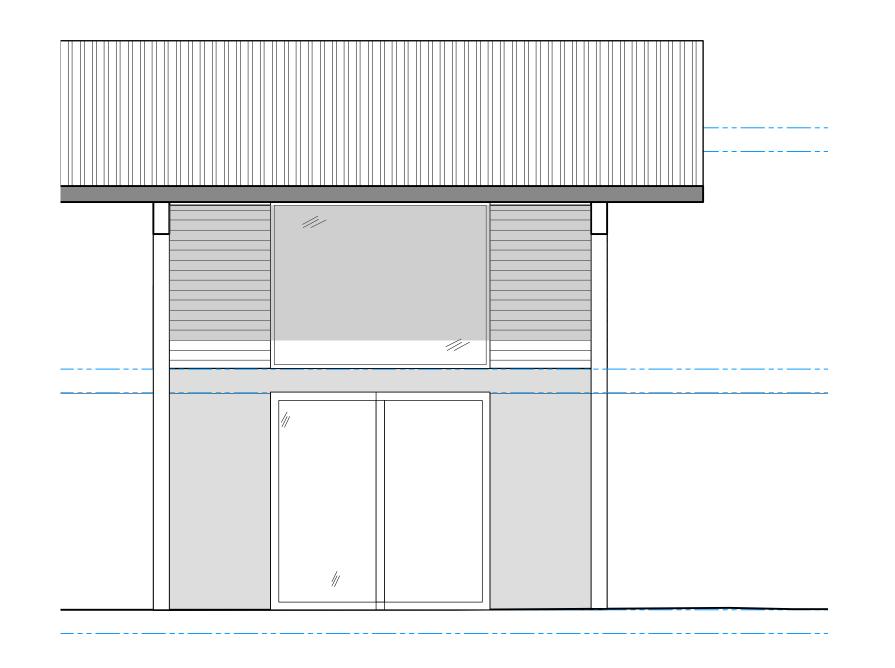
Project

RADFN SPA

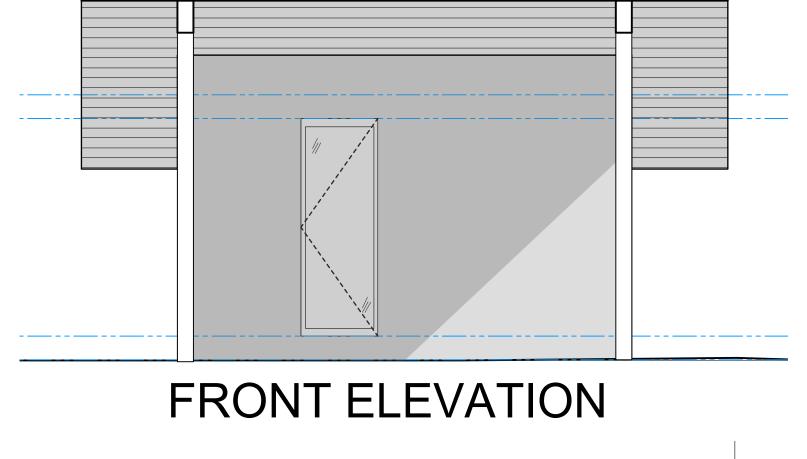
BADEN SPA
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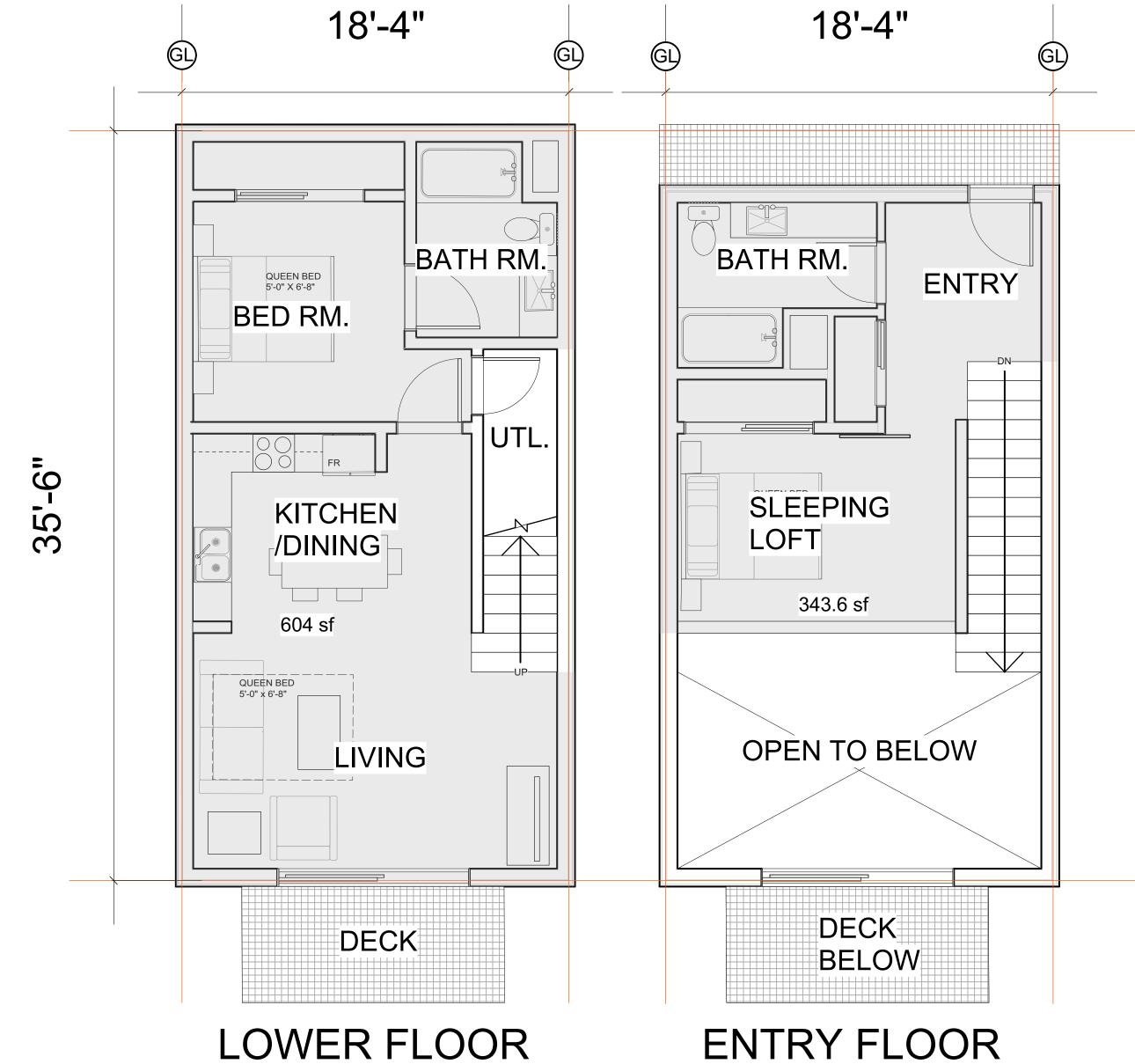
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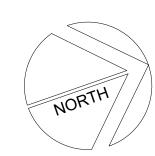
REAR ELEVATION





SIDE ELEVATION

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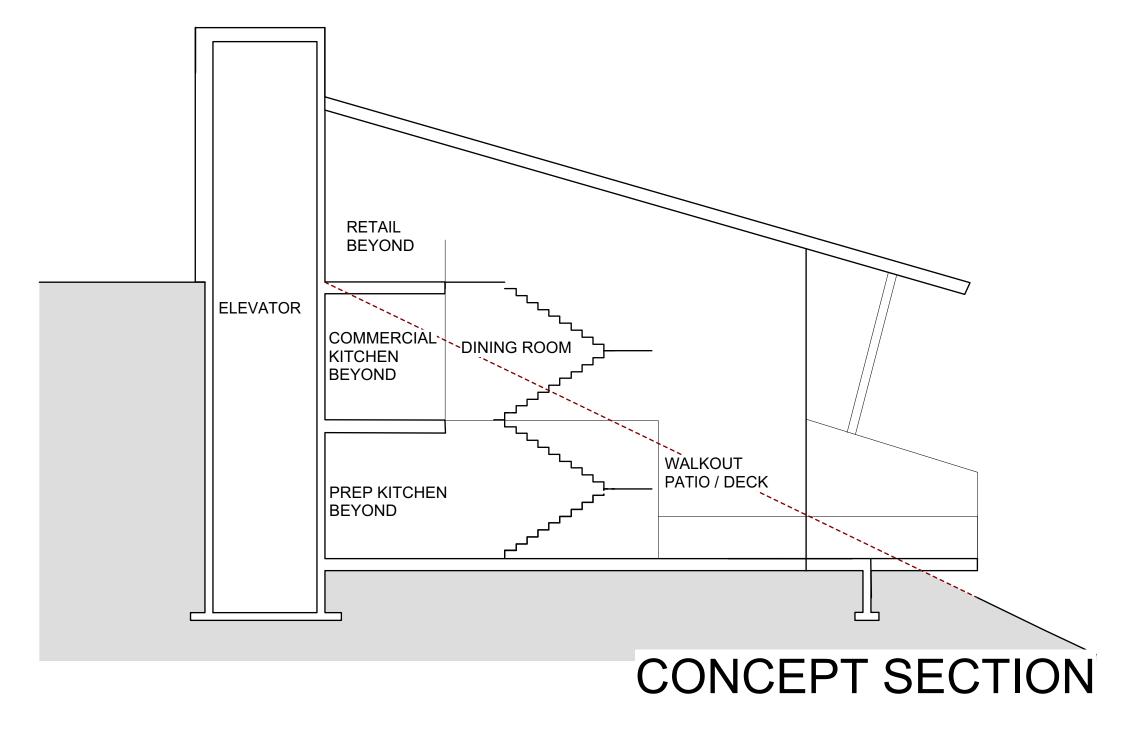
BUILDINGS F - CABINS- PLANS & ELEVATIONS

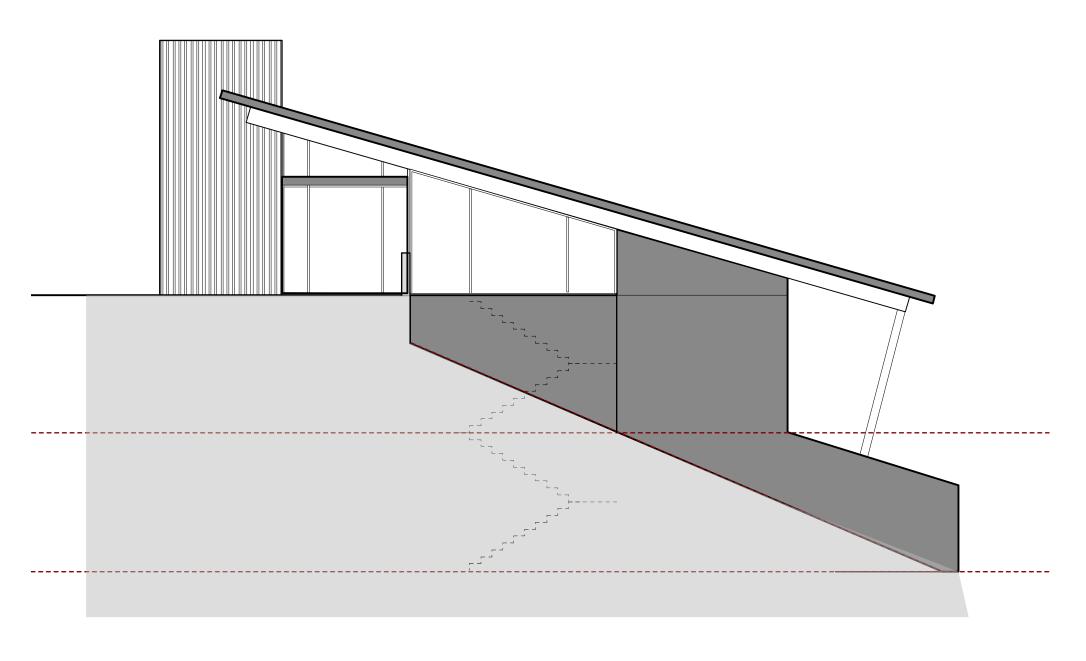
BADEN SPA SHANNON VIEW DRIVE, WEST KELOWNA, BC



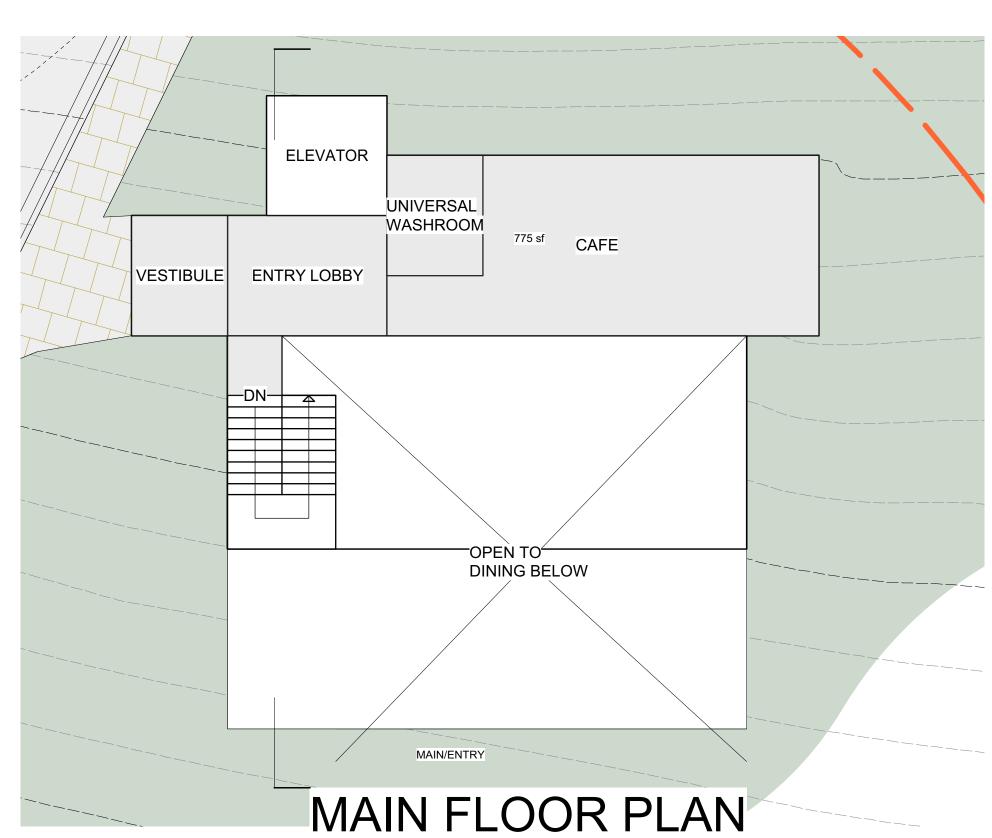


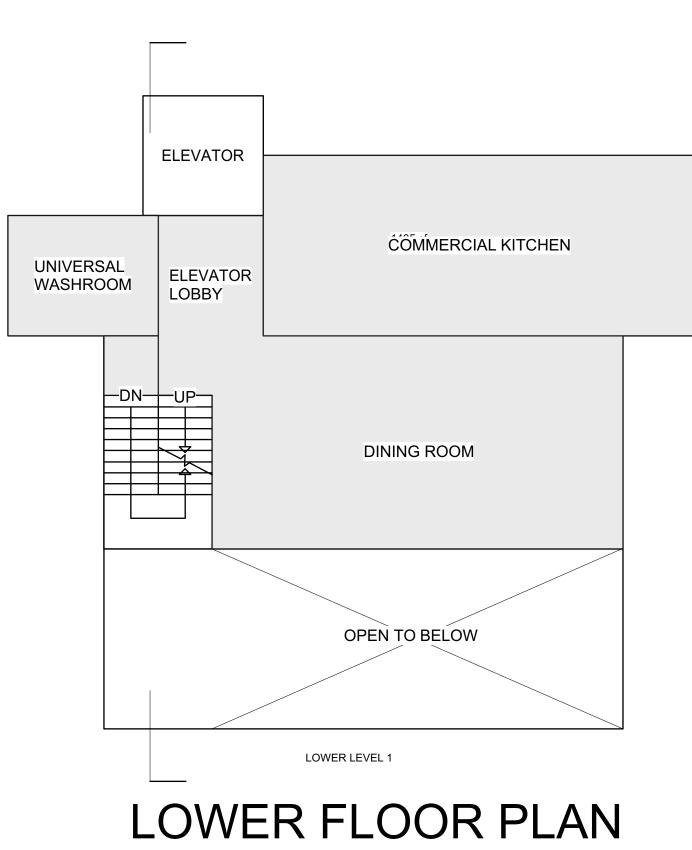
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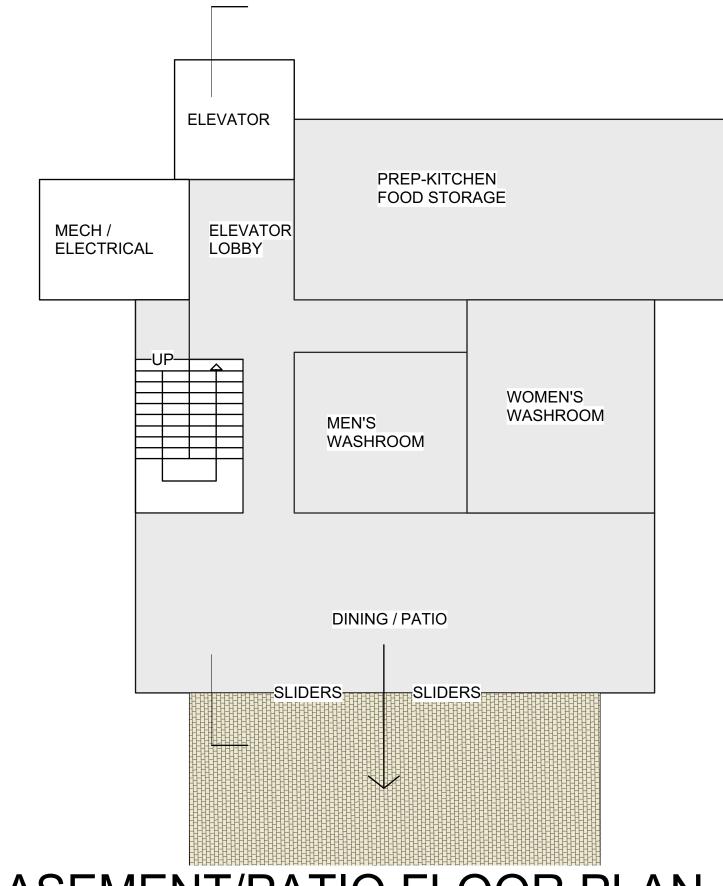




CONCEPT MASSING







BASEMENT/PATIO FLOOR PLAN



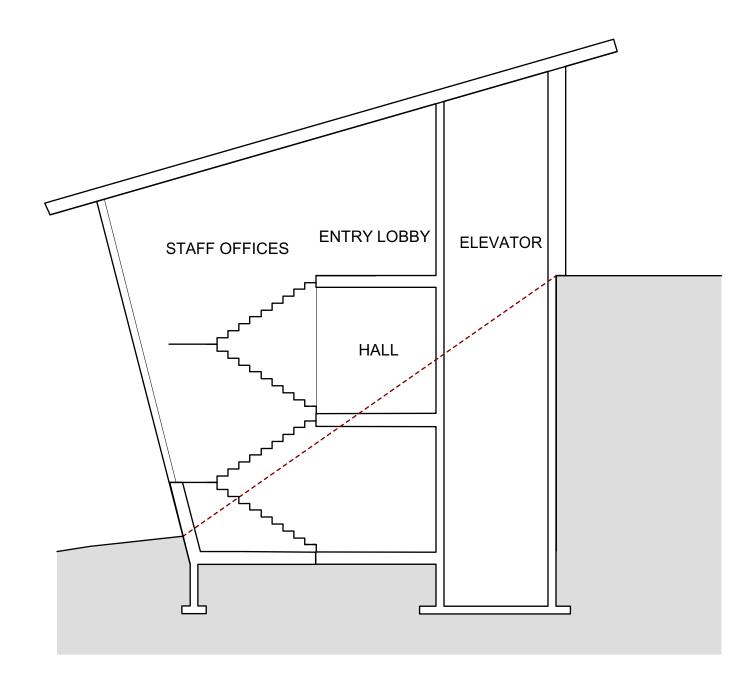
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BUILDING G - RESTURANT / BISTRO

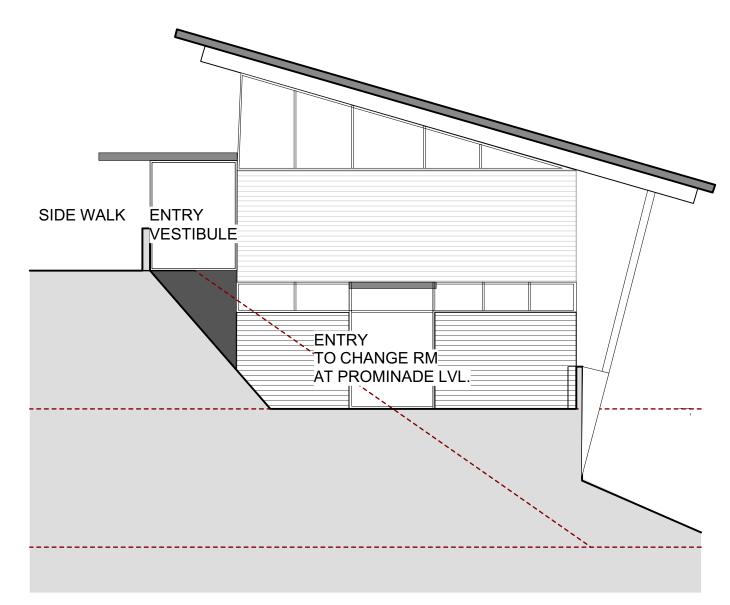
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BADEN SPA
SHANNON VIEW DRIVE, WEST KELOWNA, BC

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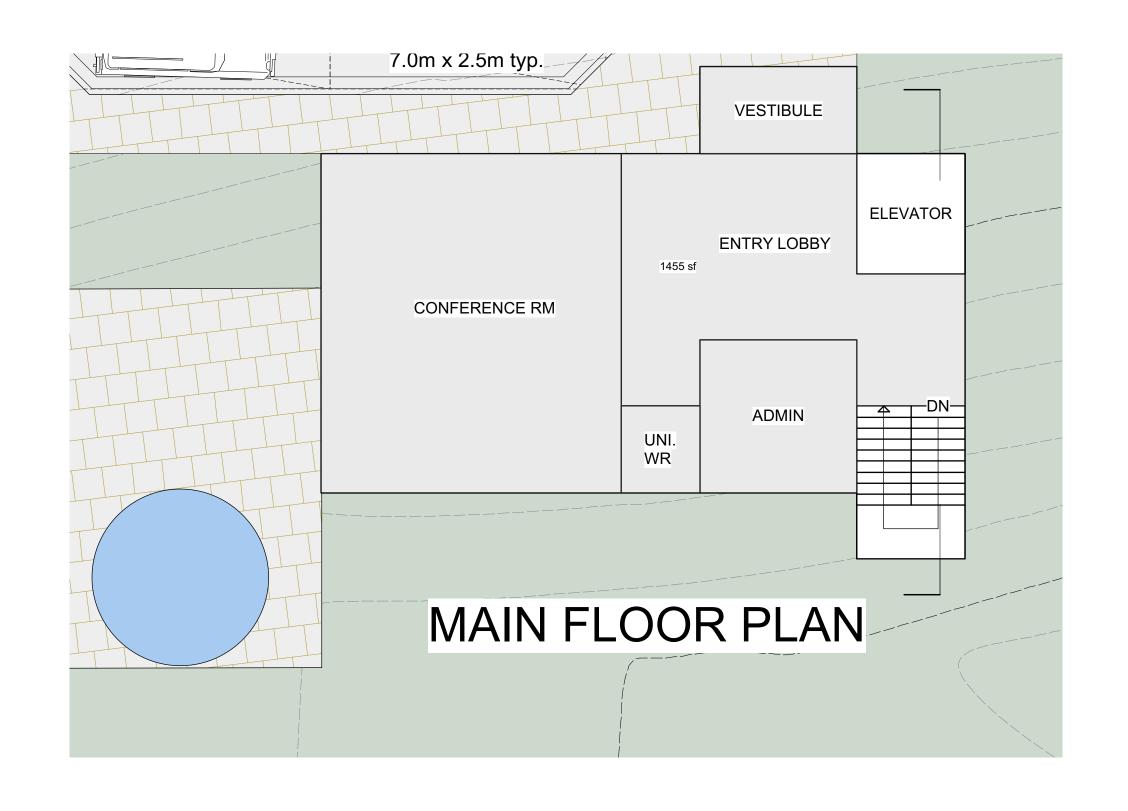
BUILDING G - RESTURANT / BISTRO



CONCEPT SECTION



CONCEPT MASSING



MEN'S CHANGE RM

JANITOR TOWELS

ELEVATOR

CIRCULATION

TOWELS

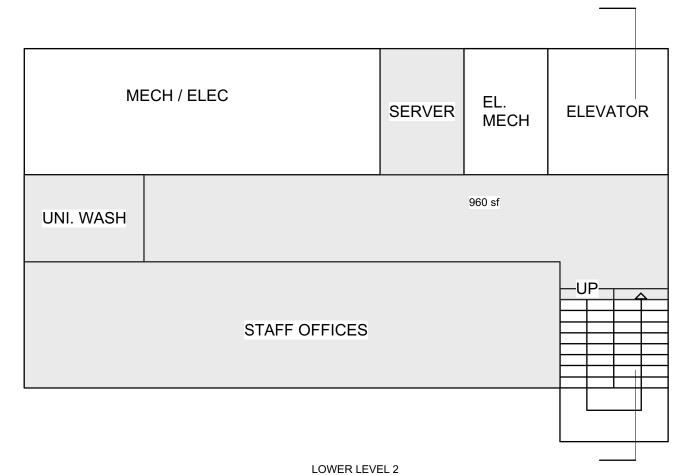
ELEVATOR

UP DN

WOMEN'S
CHANGE RM.

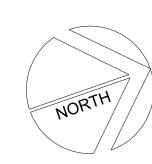
LOWER LEVEL 1

LOWER FLOOR PLAN



BASEMENT FLOOR PLAN





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BUILDING H - ADMIN

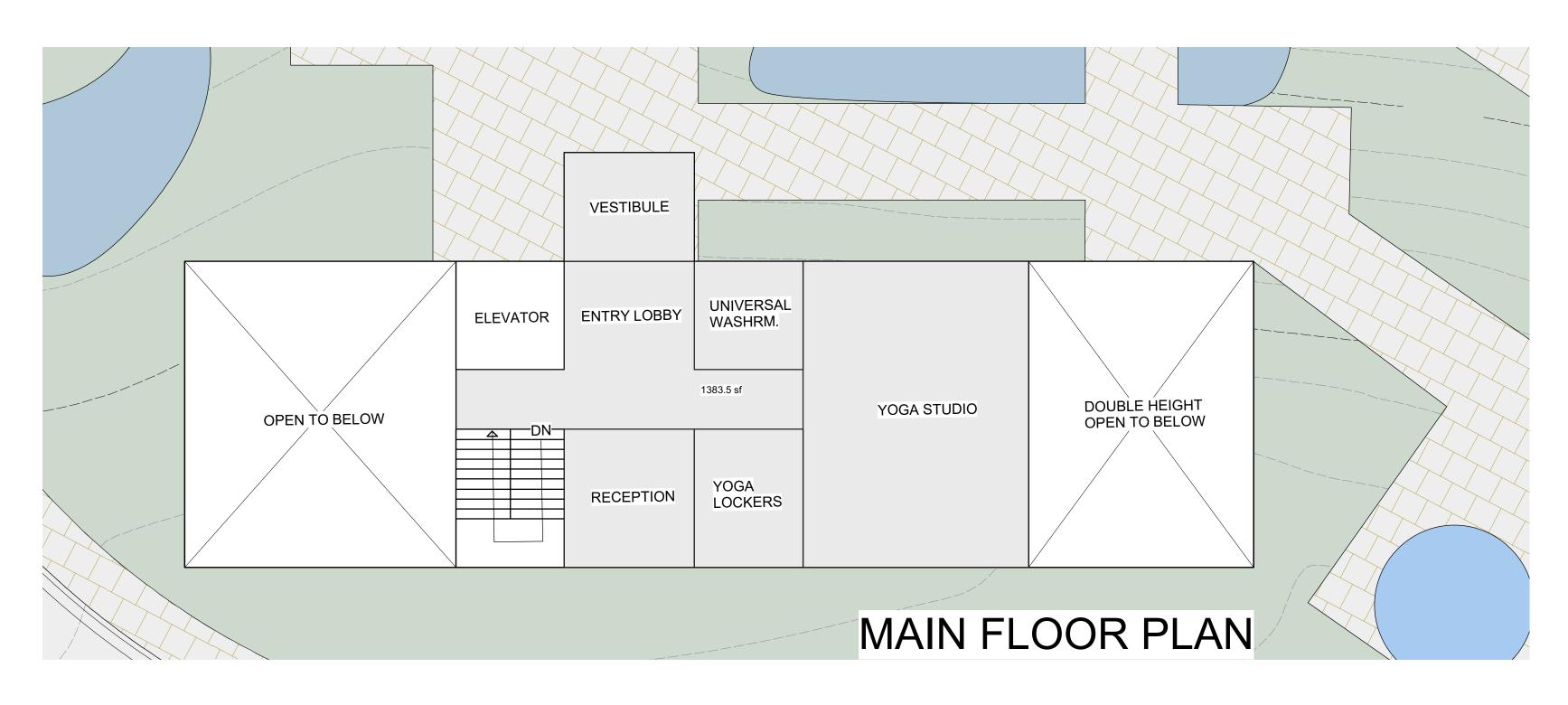
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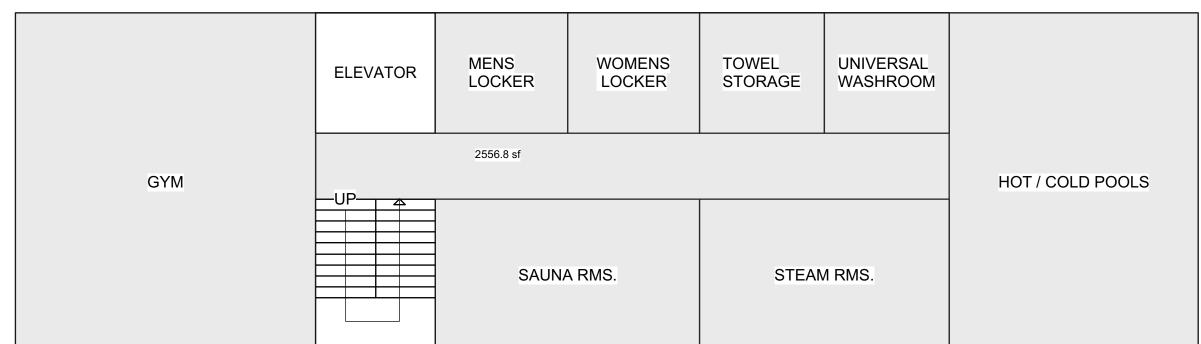
BADEN SPA

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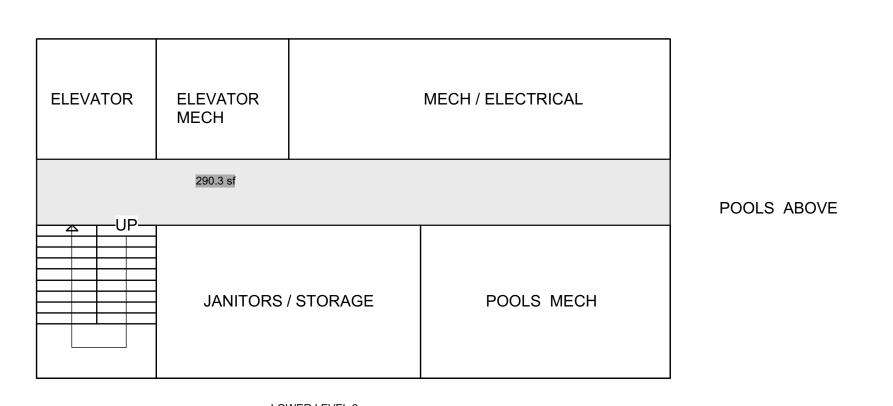


BUILDING H - ADMIN

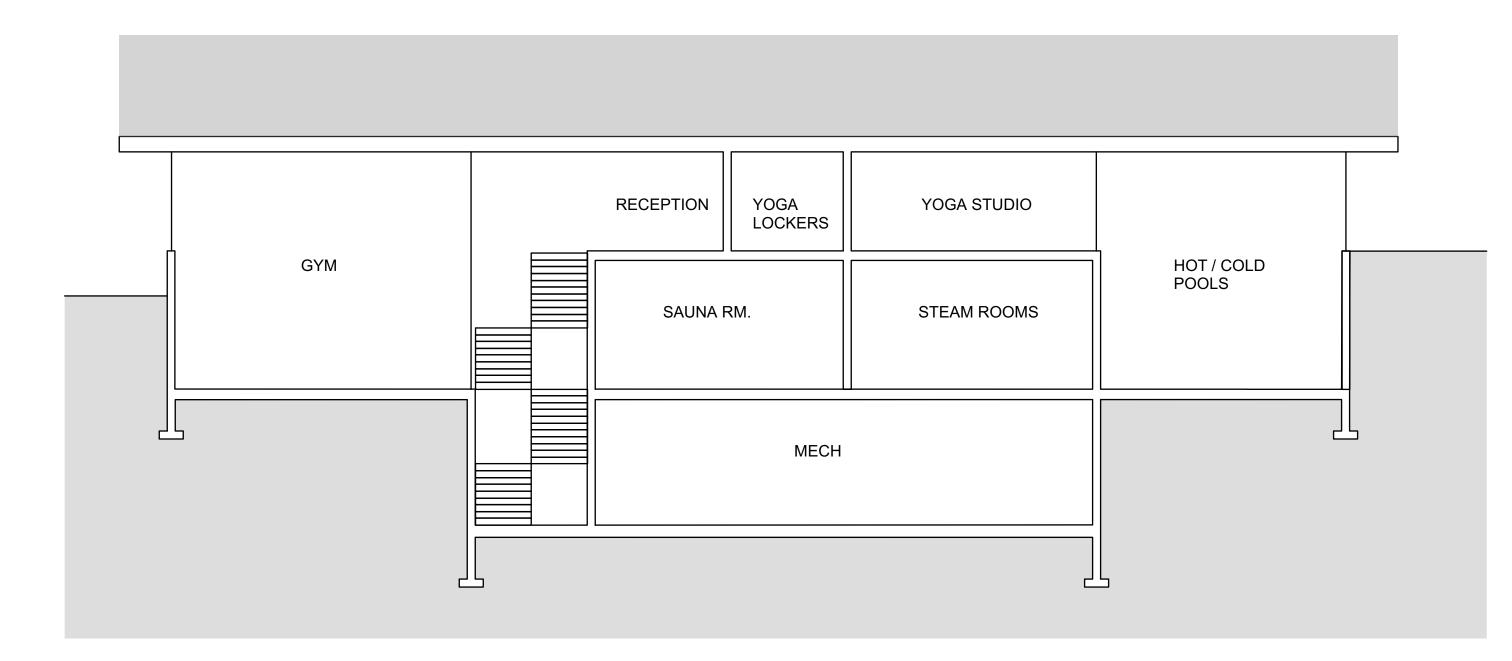




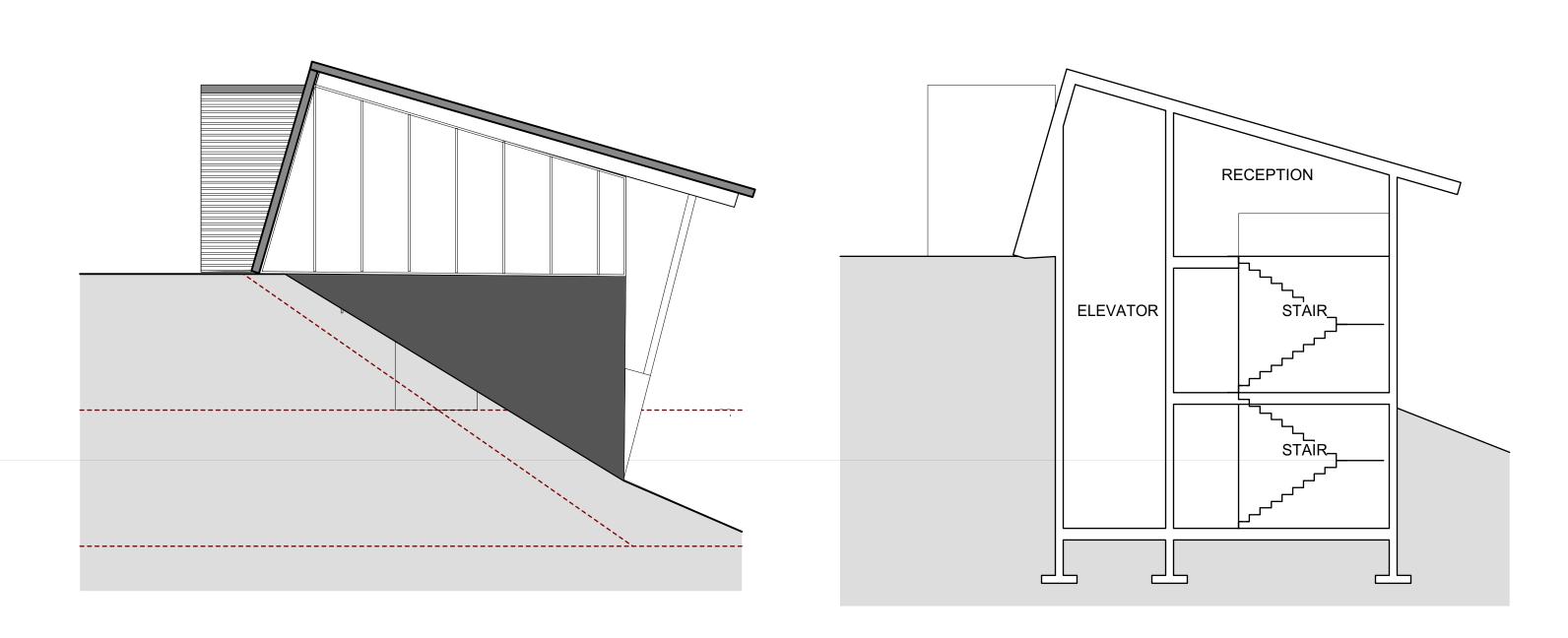
LOWER FLOOR PLAN



BASEMENT FLOOR PLAN



LONG SECTION

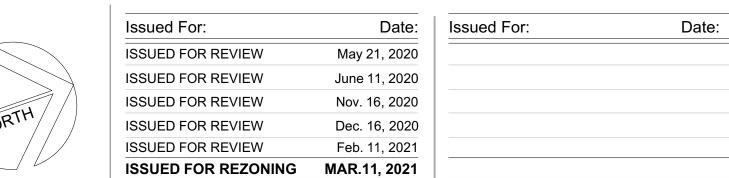


SOUTH-WEST ELEVATION

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SHORT SECTION





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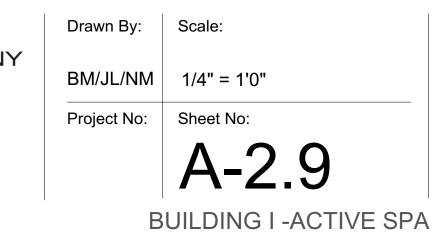
BUILDING I -ACTIVE SPA

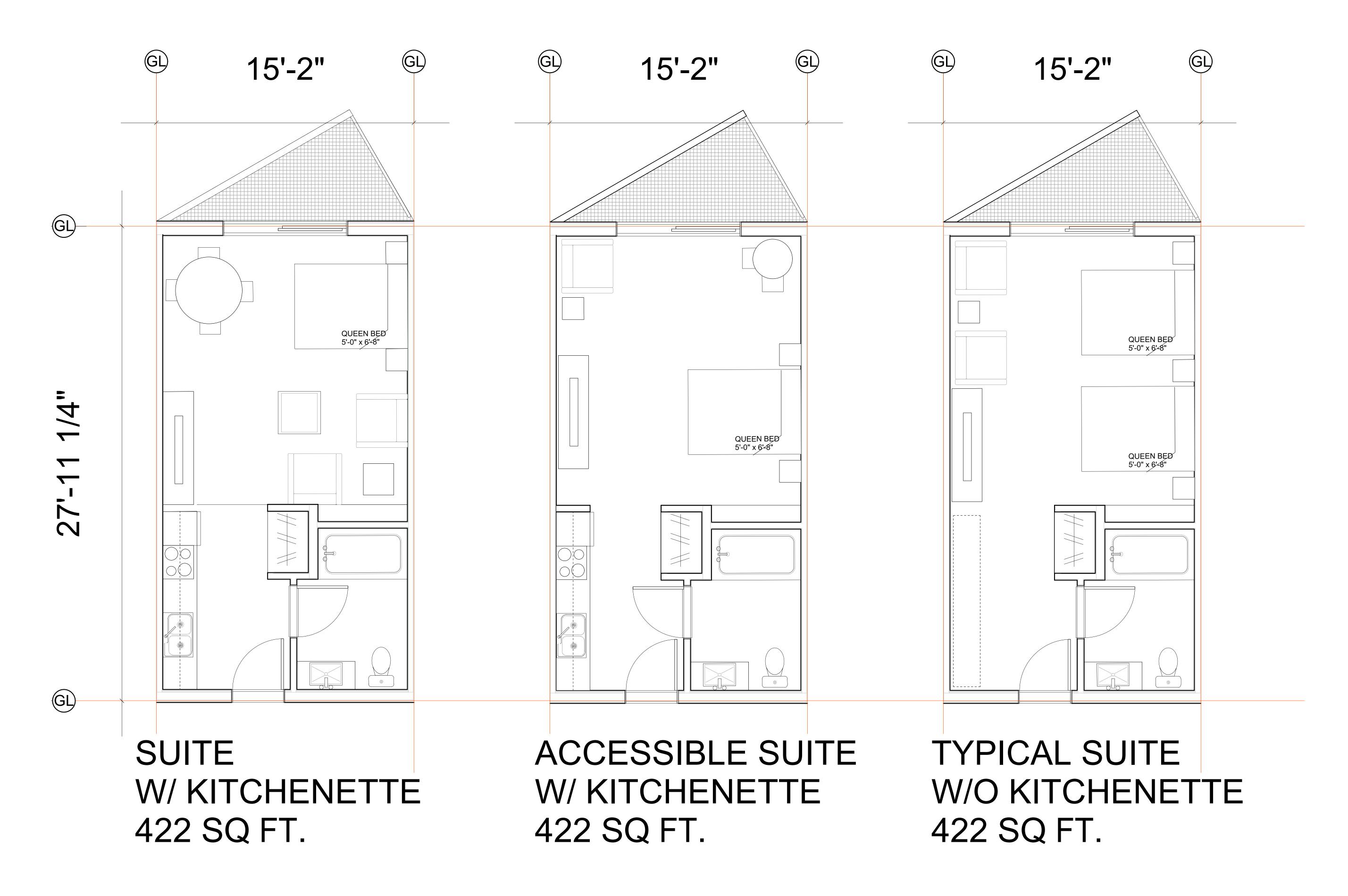
Project

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P.O. Box 1394

Whistler, B.C. VON 1B0

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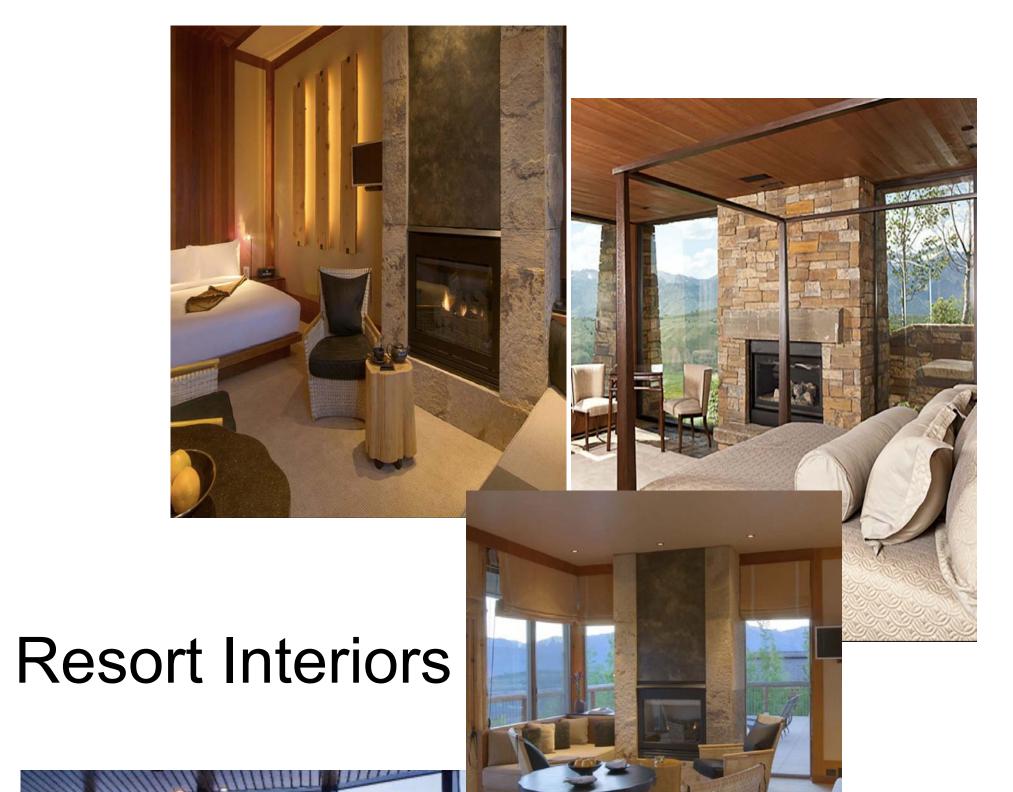
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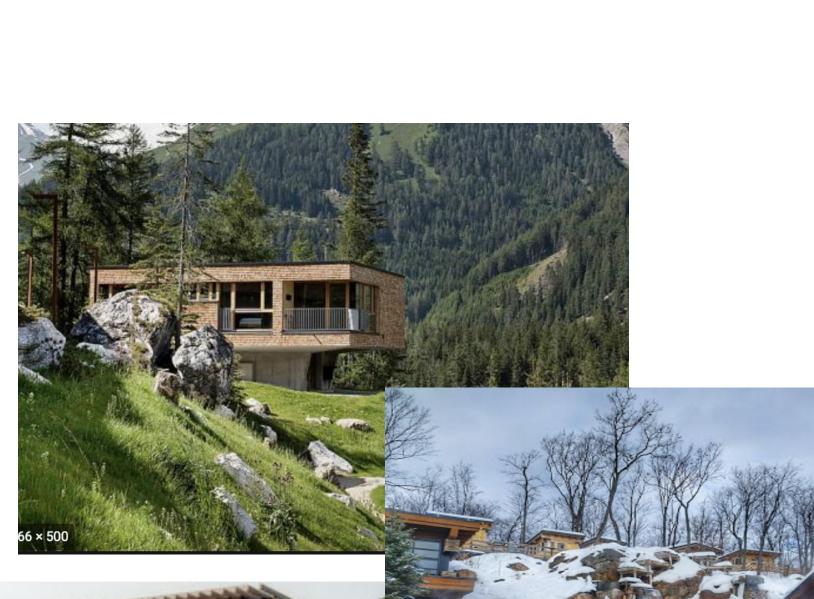
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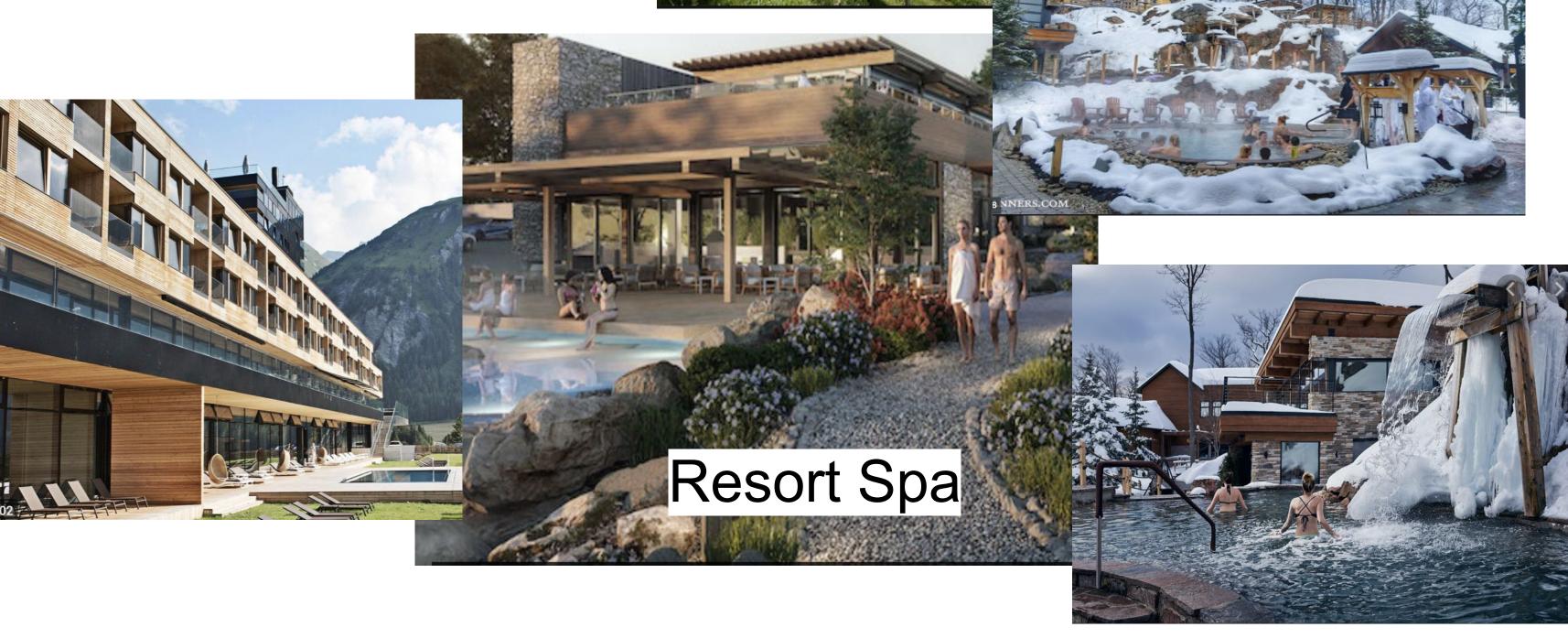
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UNIT PLANS







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MATERIAL BOARD

BADEN SPA

SHANNON VIEW DRIVE, WEST KELOWNA, BC





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Project No: Sheet No:

A-9.1

MURDOCH — COMPANY

December 17, 2020

Re: Baden Spa Developement Application Form

Schedule Item G) Proposal Summary

- The Baden Spa is a response to a need in the market place for resort accommodation that is focused on health, wellness and relaxation. The Wellness sector is a well known growth area in the economy with many businesses directing their focus toward a population with discretionary income looking to find unique resort activities that are tailored to their more active lifestyles and complimentary to other recreational pursuits in their lives. Baden Spa is directed at that demographic and compliments many of the other regional recreational activities in the community and throughout the central Okanagan.

The Baden Spa proposal reflects a site sensitive approach to land use and development that responds to the difficult hill top site. The development strategy is intended to illustrate a well balanced approach to building on difficult terrain without overwhelming the natural landscape. The scale and massing of buildings is sensitive to human scale and scribed carefully into the site. The approach reduces site disturbance, overall mass and provides for a more refined scale that is more human and allows the landscape spaces between the buildings to becom integral part of the experience of the resort.

The development approach proposes to use the available terrain in an intensive manner but also assumes many areas are to be left in a more native or enhanced state. The buildings are intended to be terraced building forms that step down the hillside in a sensitive response to the terrain conditions, geotechnical constraints and terrestrial sensitivities around the site and adjacent properties

Amenity spaces between the building are intended to be a combination of hard surface and planted spaces with efforts around the perimeter to repair and enhance the exisitng native landscape.. The more formal amenity areas would compliment the resort activities with swimming pools, hot tubs and outdoor gathering areas. Services and infrastructure is intended to tie into existing community systems and connect with existing roads, paths and walkways adjacent the site.

Colors, materials and finishes will be durable regional materials that reflect a refined yet rustic balance composed in a manner to work at a comfortable human scale. Firesmart principles will be paramount and appropriate for the region.

Respectfully,

Brent Murdoch MAIBC, BCSLA Murdoch + Company

ARCHITECTURE + PLANNING LTD

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tel: 604. 905-6992 fax: 604. 905 6993

